

Agenda for a meeting of the Keighley Area Committee to be held on Thursday 3 December 2015 at 1800 in the Council Chamber, Keighley Town Hall, Keighley

Members of the Committee – Councillors

Conservative	Labour	THE INDEPENDENTS
B M Smith	Khadim Hussain (Chair)	Hawkesworth
Brown	M Slater (DCh)	
Ali	Bacon	
Mallinson	Pullen	

Alternates:

Conservative	Labour	The Independents
Gibbons	Farley	Naylor
Miller	Abid Hussain	
Poulsen	Lee	
Rickard		

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From:

D Pearson

Interim City Solicitor

Agenda Contact: Jane Lythgow – Tel 01274 432270 E-Mail jane.lythgow@bradford.gov.uk

To:



A. PROCEDURAL ITEMS

1. **ALTERNATE MEMBERS** (Standing Order 34)

The Assistant City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. **DISCLOSURES OF INTEREST**

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

(1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.

(2) **Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.**

(3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*

(4) *Officers must disclose interests in accordance with Council Standing Order 44.*

3. **MINUTES**

Recommended –

That the minutes of the meeting held on 22 October 2015 be signed as a correct record (previously circulated).

4. **INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.



Any request to remove the restriction on a report or background paper should be made to the relevant Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting. Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Jane Lythgow - 01274 432270)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter which is the responsibility of the Panel.

Questions must be received in writing by the City Solicitor in Room 111, City Hall, Bradford, by mid-day on Tuesday 1 December 2015.

(Jane Lythgow - 01274 432270)

B. BUSINESS ITEMS

6. KEIGHLEY TOWN CENTRE TRAFFIC MANAGEMENT MEASURES

**Keighley Central
East & West**

Previous reference: Minute 53 (2014/15)

The report of the Strategic Director, Regeneration, (**Document “N”**) provides feedback following public consultations on proposed Traffic Management Measures in Keighley town centre. The report also offers the Committee options to continue development and implementation of a clockwise gyratory scheme for the town centre or to consider the investigation of alternative solutions.

Members are asked to select one of the two options presented in section 9 to Document “N”.

(Environment and Waste Management Overview and Scrutiny Committee)

(Richard Bruce – 01274 437616)

7. KEIGHLEY AREA COMMUNITY DEVELOPMENT COMMISSIONS 2015-17 PROGRESS UPDATE

Previous reference: Minute 41 (2014/15)

The Strategic Director, Environment and Sport, will present a report, (**Document “O”**) which outlines the work of the Community Development Workers on behalf of the three commissioned organisations during the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16.



Recommended –

That the work of the Community Development (CD) Workers on behalf of the three commissioned organisations during the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 be noted.

(Corporate Overview and Scrutiny Committee)

(Jonathan Hayes – 01535 618008)

8. POLICING ACROSS BRADFORD DISTRICT

The report of the Strategic Director, Environment and Sport, (**Document “P”**) informs Members of new policing arrangements for the Bradford District. Members are invited to consider how the Area Committee can work with the police and partners to improve community safety for neighbourhoods and communities.

Recommended –

Members are asked to note Document “P” and consider how the Area Committee can work with the police and partners to improve ward based problem solving activity to improve community safety outcomes.

(Corporate Overview and Scrutiny Committee)

(Rebecca Trueman – 01274 431364)

9. ARRANGEMENTS BY THE COUNCIL AND ITS PARTNERS TO TACKLE CHILD SEXUAL EXPLOITATION.

Previous references: Minute 72 (2014/15) and Executive Minute 66 (2014/15)

The Assistant Director, Children’s Services, will submit **Document “Q”** providing an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the District’s Area Committees regarding the issue of child sexual exploitation (CSE). It sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.

Members are requested to consider Document “Q” and further enquiries which may assist corporate scrutiny in the area of Child Sexual Exploitation.

(Children’s Services Overview and Scrutiny Committee)

(Paul Hill – 01274 434361)

10. PARKS AND GREEN SPACES SERVICE FLOWER BEDS

Previous reference: Minute 9

The report of the Strategic Director, Environment and Sport (**Document “R”**) provides an update on the Parks and Green Spaces Service proposals with regard to the change in flower bed provision in the Keighley Area.



A report was presented to the Keighley Area Committee on 25th June 2015 detailing the decision to reduce expenditure on flower beds by 80% across the district where it was resolved that a further report be presented in the autumn setting out the proposal for flower beds in the Keighley areas, following consultation with Ward Councillors, Friends of Groups and or Resident Groups.

Recommended –

That Document “R” be noted and approval of the proposals for each flower bed as detailed in Appendix 1 to Document “R” be considered.

(Regeneration and Economy Overview and Scrutiny Committee)

(Ian Wood 01274 432648)

11. ‘PEOPLE CAN MAKE A DIFFERENCE’ – CAMPAIGN TO PROMOTE AND ENCOURAGE STRONG AND ACTIVE COMMUNITIES

The report of the Strategic Director, Environment and Sport, (**Document “S”**) outlines a year long ‘People Can Make a Difference’ campaign that the Area Committee is being asked to actively contribute towards. The ‘People Can’ campaign aims to highlight the contributions of communities within the Bradford District and build on those strengths as part of the New Deal.

Recommended –

- (1) That the People Can Make a Difference campaign be supported.**
- (2) That the Area Co-ordinator be requested to develop a wide range of activities during Keighley Area Committee’s designated month in the campaign and where appropriate make a contribution to other months.**
- (3) That all elected Members be encouraged to get involved in the campaign**

(Safer and Stronger Communities Overview and Scrutiny Committee)

(Mick Charlton – 01274 437656)

12. KEIGHLEY AREA WARD PLANS 2015-16 UPDATE

Previous reference: Minute 74 (2014/15)

The Strategic Director, Environment and Sport, will present a report, (**Document “T”**) which outlines the work of the Keighley Area Co-ordinator’s Office in the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 and proposes a new format for Ward Plans for 2016-17.



Recommended –

- (1) That the work of the Keighley Area Co-ordinator's Office in the period April – September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 be noted.**
- (2) That the new format for Ward Plans for 2016-17 as set out in section 3 of Document "T" be noted.**

(Corporate Overview and Scrutiny Committee)

(Jonathan Hayes – 01535 618008)

13. COMMUNITY ENGAGEMENT ACTIVITIES, APRIL - SEPTEMBER 2015

The Strategic Director, Environment and Sport, will submit **Document "U"** which provides information about the community engagement activities undertaken by the Keighley Area Co-ordinator's office during April to September 2015.

Recommended –

That the constructive engagement with a wide range of the public undertaken through community engagement activities by Keighley Area Co-ordinator's Office in the period April - September 2015 be noted.

(Corporate Overview and Scrutiny Committee)

(Jonathan Hayes – 01535 618008)

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THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER



Report of the Strategic Director (Regeneration) to the meeting of the Keighley Area Committee to be held on 3 December 2015.

N

Subject: Keighley Town Centre Traffic Management Measures

Summary statement:

This report provides feedback following public consultations on proposed Traffic Management Measures in Keighley town centre.

It offers the Area Committee options to continue development and implementation of a clockwise gyratory scheme for the town centre or to consider the investigation of alternative solutions.

Wards: 15 Keighley Central
16 Keighley East
17 Keighley West

Mike Cowlam
Strategic Director: Regeneration

Portfolio:
Housing, Planning & Transport

Report Contact: Richard Bruce
Principal Engineer - Highway Design Unit
Phone: (01274) 437616
E-mail: richard.bruce@bradford.gov.uk

Overview & Scrutiny Area:
Environment and Waste Management



1. SUMMARY

- 1.1 This report provides feedback following public consultations on proposed Traffic Management Measures in Keighley.
- 1.2 It offers the Area Committee the option to continue development and implementation of a clockwise gyratory scheme for the town centre or to consider the investigation of alternative solutions.

2. BACKGROUND

- 2.1 Keighley Town Centre experiences high levels of congestion in the morning and evening peak periods and often at other times of the day. The local highway network is constrained by physical features such as bridges and buildings and consequently there is limited scope to provide major highway improvements without significant cost and potential damage to the fabric of the town.
- 2.2 A report to this Area Committee in January 2015 reported on progress on development of a one-way gyratory arrangement in Keighley town centre and described the advantages and disadvantages of the scheme, whilst highlighting the relatively restricted economic benefits of the scheme and risks around the impact of future traffic growth.
- 2.3 At that meeting the Area Committee resolved:
- That this Area Committee support the continued development of a clockwise gyratory scheme for Keighley Town Centre....., and
 - That a consultation is undertaken on the gyratory scheme and the outcome of the consultation be reported back to this Area Committee.

Keighley Gyratory Consultation Feedback

- 2.4 In accordance with the above resolution a two part consultation has been carried out. Details of the arrangements and comprehensive feedback and analysis of results is given in the report attached in Appendix 2.
- 2.5 Briefly the consultation comprised an initial written consultation with local businesses, stake holders and local residents, followed by a two day drop in event at the Airedale Shopping Centre supported by a leaflet and on-line questionnaire.
- 2.6 Key facts :
- 282 businesses, stakeholders and local residents contacted through the written consultation.
 - 450+ members of the public attended the drop-in event.
 - 46% in favour, 43% against, 11% undecided.
 - 323 questionnaires returned, some with detailed written comment.
 - Written comments from businesses and stakeholders.

Key feedback:

- Wide acceptance that there is a problem with congestion in Keighley town centre.
- Good idea, it should be built as soon as possible.
- Something needs doing, but this isn't the right solution, doesn't address problems on North Street, or should cover a wider area.
- Concerns about turning bans and impact on accessibility to businesses (including Sainsbury's) and the railway station.
- Negative perceived impact on bus journey times.
- Not value for money or cost effective.
- Lack of provision for pedestrians and cyclists.
- Lack of support from major businesses and employers.

Keighley Gyratory ongoing development

- 2.7 In preparation for the consultation a micro-simulation traffic model was developed which was based upon 2010 traffic flows (factored with predicted future traffic flows). Following the consultation, a further interrogation and review of the micro-simulation model was undertaken with a review of traffic growth since development of the model.
- 2.8 This review confirmed a positive 2026 design year benefit to cost ratio (BCR) of 1.4 to 1. However, closer analysis of results shows that post 2020 journey times deteriorate to a point where there are no benefits compared with do nothing. In traditional transport assessment terms a BCR of 1.4 to 1 is considered to indicate low value for money. It is important to understand that this BCR only takes into account journey times and does not consider wider benefits such as increase in economic performance due to facilitation of development.
- 2.9 The review has also looked at actual recent traffic growth in the Keighley area. This has indicated that growth has exceeded forecasts taken from the national government model TEMPRO which were used in the transport model. For example the model assumes traffic growth to increase by 1.3% per annum but recent traffic counts indicate that the actual growth has been 1.86% per annum on Cavendish Street and 1.68 per annum on North Street. Though it is not possible to reflect this growth in the current model, it does cast further doubt upon the reliability of the already limited economic benefits. Additionally, updated and more sophisticated traffic models are to be developed next year providing improved coverage for the Bradford district and surrounding area which will better reflect current traffic flows and journey patterns. This will offer a more reliable indicator of the future performance of the gyratory and/or other supporting schemes.
- 2.10 The January 2015 report recognised the need for further improvement post 2026 and suggested one possible solution - to improve the junction of Cavendish Street and Bradford Road / East Parade.
- 2.11 Having now identified limited and divided public and business support for the gyratory proposals and in view of the many comments received; officers have revisited the issue and have concluded that other solutions may exist to either extend the life of the gyratory option, or offer solutions with greater benefits and a more holistic consideration of Keighley's town centres wider traffic and accessibility issues. Such options vary in size, complexity, cost and deliverability but offer potential that is worth considering further.

- 2.12 Funding opportunities will need to be considered as part of any further investigations but may include the re-allocation of funds identified for the gyratory scheme and the possibility of assistance from the West Yorkshire + Transport Fund where individual works fulfil the funds requirements.

3. OTHER CONSIDERATIONS

- 3.1 The Council is preparing the Bradford District Local Plan. The emerging Local Plan-Core Strategy, which is currently being examined by the Planning Inspector, indicates future housing and economic growth areas across the Bradford District, including Keighley up to 2030. The Council is currently working on the Local Plan - Site Allocations Development Plan Document, which will designate sites for housing and economic growth including supporting infrastructure such as highway improvements.
- 3.2 The Transport Committee at the West Yorkshire Combined Authority have approved the preparation of rail station development plans for a number of stations across West Yorkshire. Keighley has been identified as a priority and work will commence shortly to identify how to improve the customer experience at the station and access between the station and the town centre.
- 3.3 The gyratory scheme provides few measures and little benefit for cyclists. However alternative works give the opportunity to consider the integration of more cycling friendly provision into highway development schemes in the area and contribute to the better understanding and development of cycle specific infrastructure in and around Keighley. Such work might help to ensure that future highway focused schemes and planning consents do have a good consideration for cycle route development.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Financial Appraisal

- 4.1.1 At its meeting on 12 March 2013, the Council's Executive made an allocation of £1.168m towards a scheme for Keighley Town Centre (from Department for Transport funding allocated to the Council by the former Regional Transport Board). Executive had previously resolved that this funding should be used to support locally important transport schemes. An allocation of £200,000 had also previously been made in the Local Transport Plan Implementation Plan 1, to help begin to deliver improvements in Keighley and a developer contribution (Stainsby Grange) of £50,000 has also been secured. Additionally the provision of pedestrian crossings on East Parade would be funded from the development as well as Variable Message Signs at strategic locations in the town to help manage traffic flows and provide alerts of major incidents affecting traffic. Although some funding has already been spent in the development of the scheme, the funding available is sufficient to cover the cost of the gyratory scheme if progressed with the continued support of the Area Committee. Alternatively with the approval of the Executive, the balance of the funding could be re-allocated towards the investigation and development of alternative solutions.

4.2 Resource Appraisal

- 4.2.1 The staff resources required to develop the proposals described in this report would be funded through the capital budget allocated to the project.

5. RISK MANAGEMENT

- 5.1 The Council has performance management processes to manage risk in a timely and effective manner. The proposals included in this report will be subject to these processes.

6. LEGAL APPRAISAL

- 6.1 The proposals identified in this report can be implemented through the Council's role as Highway and Traffic Regulation Authority.

7. OTHER IMPLICATIONS

7.1 EQUALITY AND DIVERSITY

- 7.1.1 The proposals referred to in this report will take into account the needs of people with specific access needs and vulnerable road users. The project consultation process will be undertaken, and recommended scheme determined, with due regard to Section 149 of the Equality Act 2010.

7.2 SUSTAINABILITY IMPLICATIONS

- 7.2.1 Alternative options will assist in the regeneration and sustainability of Keighley by reducing the overall level of traffic congestion in the town centre from that which would have occurred without the scheme and the one-way gyratory scheme post 2020.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

- 7.3.1 A detailed assessment has not been made on the impacts of the proposals on CO2 emissions. It is considered, however, that there could be some additional emissions from the longer journeys that would need to be made by some vehicles with the one-way gyratory scheme. However, alternative options should reduce levels of congestion.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 The safety of all road users will be considered during the detailed design of the proposals. The provision of safe pedestrian crossing points in the town centre has been a priority in the initial development of the gyratory scheme. There is limited scope to provide cycling facilities with the one-way scheme due to the physical constraints. However, with alternative options where road widening is involved, further consideration could be given to providing improved cycling facilities.

7.5 HUMAN RIGHTS ACT

7.5.1 There are no implications on the Human Rights Act.

7.6 TRADE UNION

7.6.1 There are no Trade Union implications.

7.7 WARD IMPLICATIONS

7.7.1 This report has described many of the impacts of the proposals on local wards. Ward Members and the Area Committee will be consulted on the proposals throughout their development.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None

9. OPTIONS

9.1 The Area Committee could support the continued development and implementation of a clockwise gyratory for Keighley Town Centre as set out in the Area Committee report of January 2015 as an affordable scheme whilst accepting that there is divided public support.

9.2 The Area Committee could decide in the light of divided public support and current traffic growth trends to refer the scheme back to the Executive to request further work to identify options that achieve a longer term solution to traffic problems, higher benefits and value for money and that reflect forthcoming planning and development initiatives in Keighley.

10. RECOMMENDATIONS

10.1 The Area Committee selects one of the two options presented in section 9 above.

11. APPENDICES

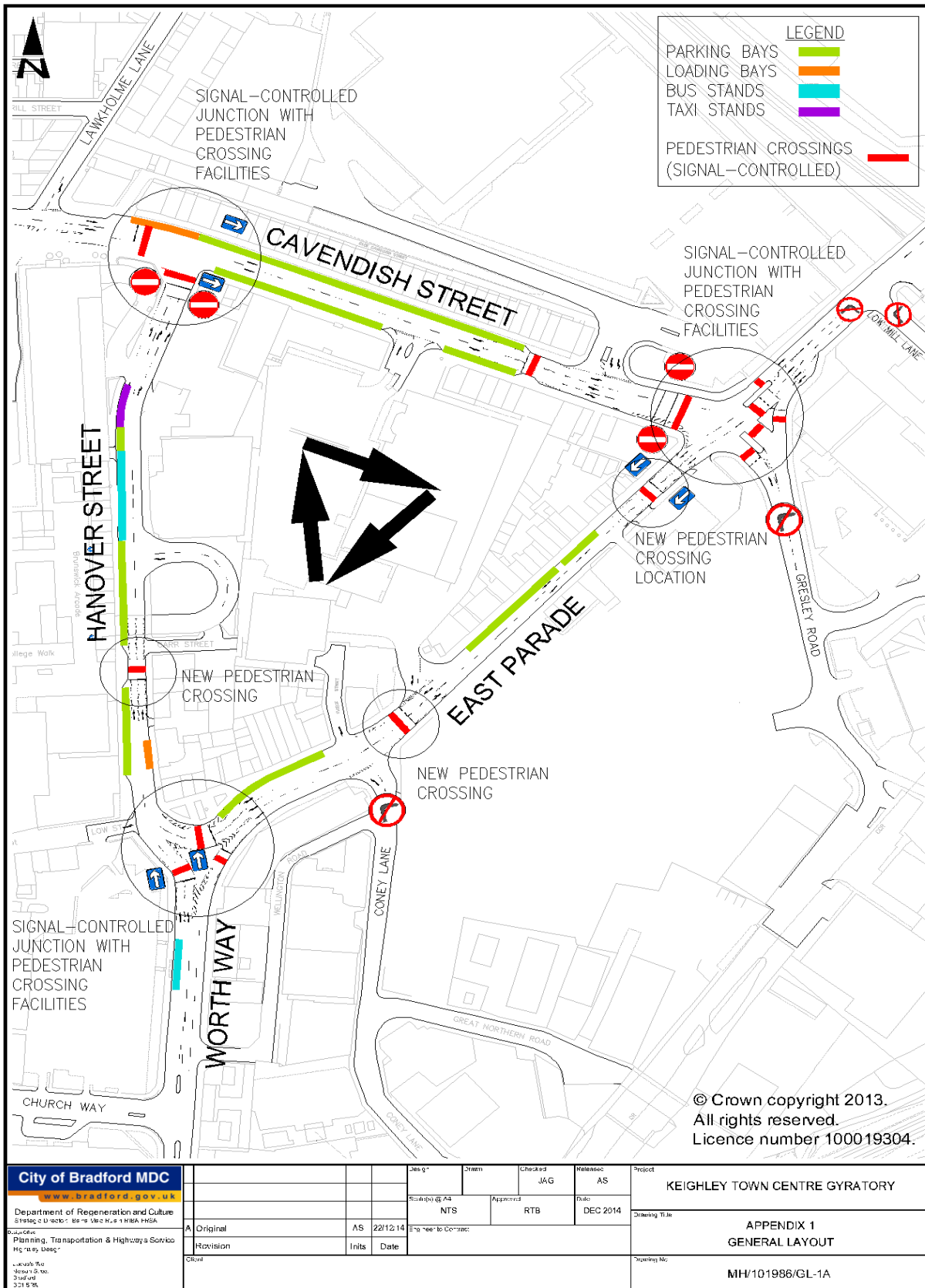
11.1 Appendix 1 - Keighley Town Centre Gyratory – General layout plan

11.2 Appendix 2 – Consultation Response report

12. BACKGROUND DOCUMENTS

12.1 Report to Keighley Area Committee – 11 April 2013 - Keighley Transport Improvements

12.2 Report to Keighley Area Committee – 22 January 2015 - Keighley Town Centre Traffic Management Measures



APPENDIX 2

Keighley Gyratory proposals - Consultation Response

Background:

A report on Keighley town centre traffic management presented to Keighley Area Committee on 22nd January 2015 recommended that consultation was undertaken on a gyratory scheme and the outcome of the consultation be reported back to the Area Committee. This report details the outcome of that consultation.

Response overview:

Overall feedback from the consultation was mixed with a wide variety of views expressed.

- 81% of respondents believe that Keighley has a problem with congestion
- 46% support the proposals, 43% are against and 11% don't know.
- Respondents are not convinced that the current proposals offer the right solution.

Detailed feedback:

Consultation on the gyratory proposals was undertaken in two phases.

The first phase involved consulting those businesses and residents directly impacted by the scheme. Letters providing details of the proposed gyratory were distributed to businesses and retailers located on Cavendish Street, East Parade, Hanover Street and surrounding streets. Retailers in the Airedale shopping centre, Sainsburys, Metro, bus operators and statutory consultees (such as the emergency services) were also contacted as part of the first phase of the consultation.

The second phase included a public consultation which was held on the 11th and 13th June 2015. Posters advertising the consultation were displayed in the Airedale shopping centre, bus station and library. Publicity about the proposals was provided in the Keighley News and also on the Councils website. In the week prior to the consultation leaflets were also distributed to both shoppers and businesses in the town centre.

Additional consultation was also undertaken with B-Spoke, which is a group which represents cyclists across the Bradford district, and information provided to the Mobility Planning Group whose members are drawn exclusively from the disabled population.

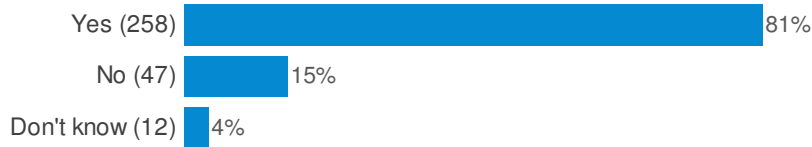
Response to the first phase was disappointing with only nine responses provided despite contacting two hundred and eighty two residents / businesses. A summary of the written responses is included later in the report.

The second phase of the consultation held in the Airedale Shopping Centre elicited a far greater response from the public. The consultation included an exhibition consisting of a series of information panels highlighting the impacts of the scheme including visuals indicating how Hanover and Cavendish Street would look if the Gyratory was implemented. Council officers were present to answer questions and to encourage those attending to complete a short questionnaire which they could complete straight away or return either on-line or by freepost.

In total at least 450 people attended the public consultation over the two days with around a third of the total attending the Thursday session and two thirds on the Saturday. A total of 323 consultees completed the questionnaire of which 136 completed on-line and 187 either returned by freepost or returned on the day of the consultation.

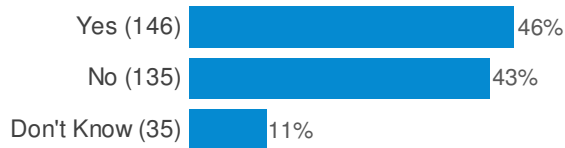
The responses to each individual question are provided below –

Question 1 – Do you think there is a problem with congestion in Keighley town centre?



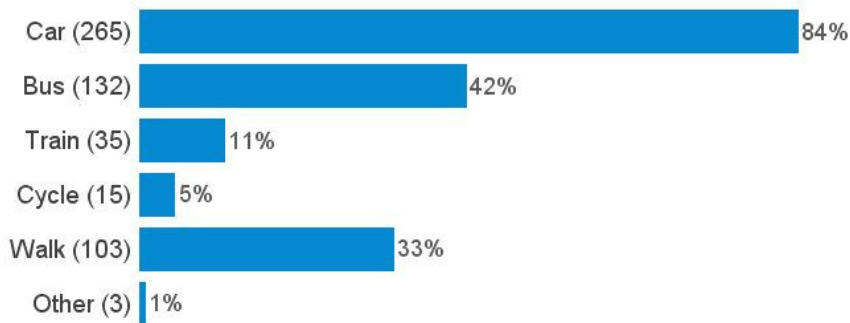
It is clear from the response that congestion is a problem for residents and businesses.

Question 2 – Do you think the Keighley one-way system is a good idea?



A mixed response which does not provide overwhelming support for the scheme as proposed. The reasons why the public are not in favour of the proposals are provided later in the report.

Question 3 – How do you usually travel into Keighley town centre?



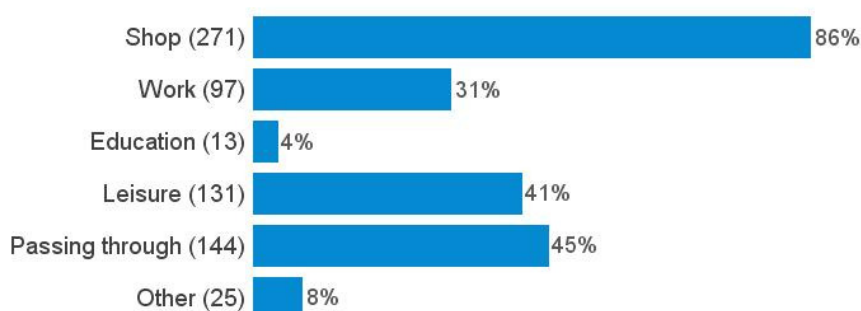
Multiple responses were allowed to this question as it was felt the majority of people would use more than one mode of transport. The overwhelming majority of people travelled by car into Keighley but also quite a large proportion used the bus or walked. The table below compares the travel mode by the response to the question Do you think the Keighley one-way system is a good idea?

Mode	For	Against	Don't Know
Car	46%	43%	11%
Bus	48%	38%	14%
Train	43%	43%	14%
Cycle	27%	60%	13%
Walk	41%	45%	15%

It appears from the data that Bus users are in favour and cyclists are against the proposals but there is no clear evidence that other users are either in favour or against the gyratory.

158 responses to question 3 only ever used one mode of transport. Of these 85% only used their car and 46% of people who only ever travelled by car were in favour and 47% were against the scheme with 7% saying they didn't know.

Question 4 – Why do you usually travel into Keighley town centre?



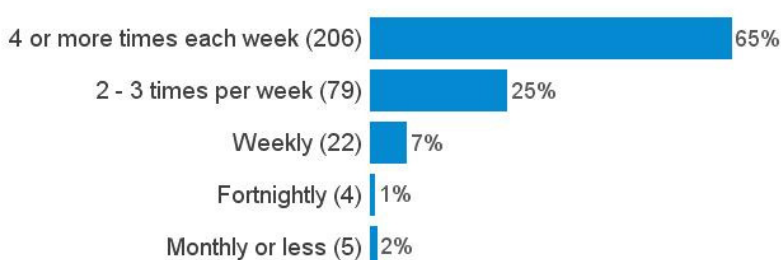
Multiple responses were allowed to this question as it was felt the majority of people would have various reasons for travelling into the town centre. The majority of respondents travelled into Keighley to shop. A high proportion also passed through or came for work or leisure purposes. The table below compares the reason for travelling with the response to the question Do you think the Keighley one-way system is a good idea?

Reason	For	Against	Don't Know
Shop	50%	38%	11%
Work	41%	49%	9%
Education	15%	85%	0%
Leisure	44%	44%	11%
Passing through	52%	35%	13%
Other	40%	40%	20%

From the information presented above it appears that those who shop and pass through Keighley are slightly in favour of the scheme whilst those who work or travel for education reasons are against the proposals.

A total of 96 respondents only came into Keighley for one reason. Of these 59% only came to shop and 54% oppose the gyratory. 28% only came to work and of these 70% were in favour of the scheme. These results are the opposite of those who come into Keighley for multiple reasons. The sample sizes for sole responses other than Shop and Work were too small to analyse.

Question 5 – How often do you travel into or through Keighley town centre?

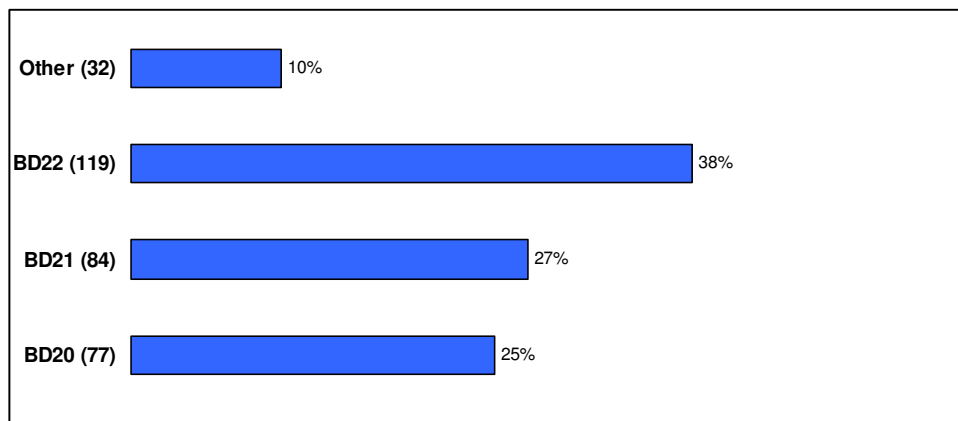


The majority of people who responded travel into Keighley at least 4 times a week and 97% travel into the town at least weekly. The table below compares the response above with the question Do you think the Keighley one-way system is a good idea?

Mode	For	Against	Don't Know
4 or more times each week	45%	44%	11%
2 – times per week	49%	37%	13%
Weekly	36%	55%	9%
Fortnightly	100%	0%	0%
Monthly or less	41%	45%	15%

The results from the data do not give a clear indication if the number of times the respondents visit has any impact on how they feel about the scheme.

Question 6 – What is the first part of your postcode?



The majority of respondents lived in the following postcode districts BD20, BD21 or BD22. The table below compares the response above with the question Do you think the Keighley one-way system is a good idea?

Postcode	For	Against	Don't Know
BD20	45%	43%	12%
BD21	36%	54%	11%
BD22	50%	36%	13%
Other	56%	38%	6%

From the above data it is clear that BD21 residents tend to oppose the gyratory, BD22 and Other postcodes are in favour and BD20 are split in their opinions. The geographical distribution is indicated on the diagram at the end of this report.

Question 7 – Do you have any comments regarding the proposed Keighley Town Centre on-way system?

Out of the 323 who responded to the questionnaire, 221 provided detailed comments which included diagrams and maps. It was possible from the comments to group concerns about the scheme together under various issues / concerns and these are detailed in the table below.

Number of Comments	Issue / Concern
23	It does nothing to solve the problems on North Street
23	Access to Sainsbury's Supermarket (including Petrol Station located off East Parade) and Aldi / Iceland (Gresley Road) is severely restricted by the proposed scheme
22	Access to Low Mill Lane (only access to railway station car park). If right turn off Bradford Road into Low Mill Lane is banned, this will lead to an increase in traffic accessing the railway station car park from the Parkwood Street area.
20	The scheme is a waste of money and the funds should be spent elsewhere
15	Scheme does not go far enough and should include a wider area - gyratory including Hard Ings Road, Bradford Road, Worth Way, South Street and North Street
13	Too many sets of traffic signals

8	There is not an existing congestion problem in the town centre
7	East Parade is too narrow. Remove on-street parking
7	Scheme will make town centre more difficult for pedestrians and there is no consideration for cyclists
6	Undertake a trial of the scheme before implementing fully
6	Keighley needs a bypass
5	It will negatively affect bus journey times
3	It will put people off coming into Keighley Town Centre
2	It will worsen air quality in Keighley
2	The 20 mph zone will not work and needs to be enforced to work.
2	East Parade needs resurfacing.

Council officers also recorded feedback from the public at the consultation event. Many of these responses are reflected in the table above but additional comments included concerns about Heavy Goods Vehicle (HGV) manoeuvrability, congestion caused by bus movements as they exit the bus station, abuse of Lawkholme Lane, the right turn ban out of West Lane, and incorrect road signage.

There were also many positive comments about the proposals and these are grouped below -

Number of Comments	Supportive
28	It's a good idea
24	It needs building as soon as possible
4	Get on with Hard Ings road at the same time

As mentioned earlier in the report written responses from businesses directly impacted by the Gyratory was requested as part of phase 1. These are summarised as follows:

Sainsbury's supermarket – they are against the scheme as it would impact on the vitality and viability of their store and the town centre. Sainsbury's is an anchor store for Keighley with many people linking their trips with a visit to the supermarket and one into the town centre. The current proposals will deter shopping in Sainsbury's as the majority of shoppers will see their journey times increased by five minutes. This will adversely impact linked trips into the town centre.

Sainsbury's Petrol Station – Against the scheme as the petrol station is reliant on passing trade which will be restricted by the proposals. 50% of their potential users will have their journey times increased by five minutes.

Transdev (Keighley & District buses) – Feel it will have a negative impact on their bus services. The scheme does nothing to address the congestion issues on North Street or Oakworth Road / South Street. A contra flow bus lane northbound on Cavendish Street should be included in the gyratory proposals.

The Toy Shop – Concerned that the proposals could drive trade to out of town shopping centres.

Councillor Mallinson – The scheme is a quick fix, dangerous for pedestrians, provide poor access to the train station and will lead to increased rat-running.

Watch & Transport Committee of Keighley Town Council – In favour of the proposed scheme.

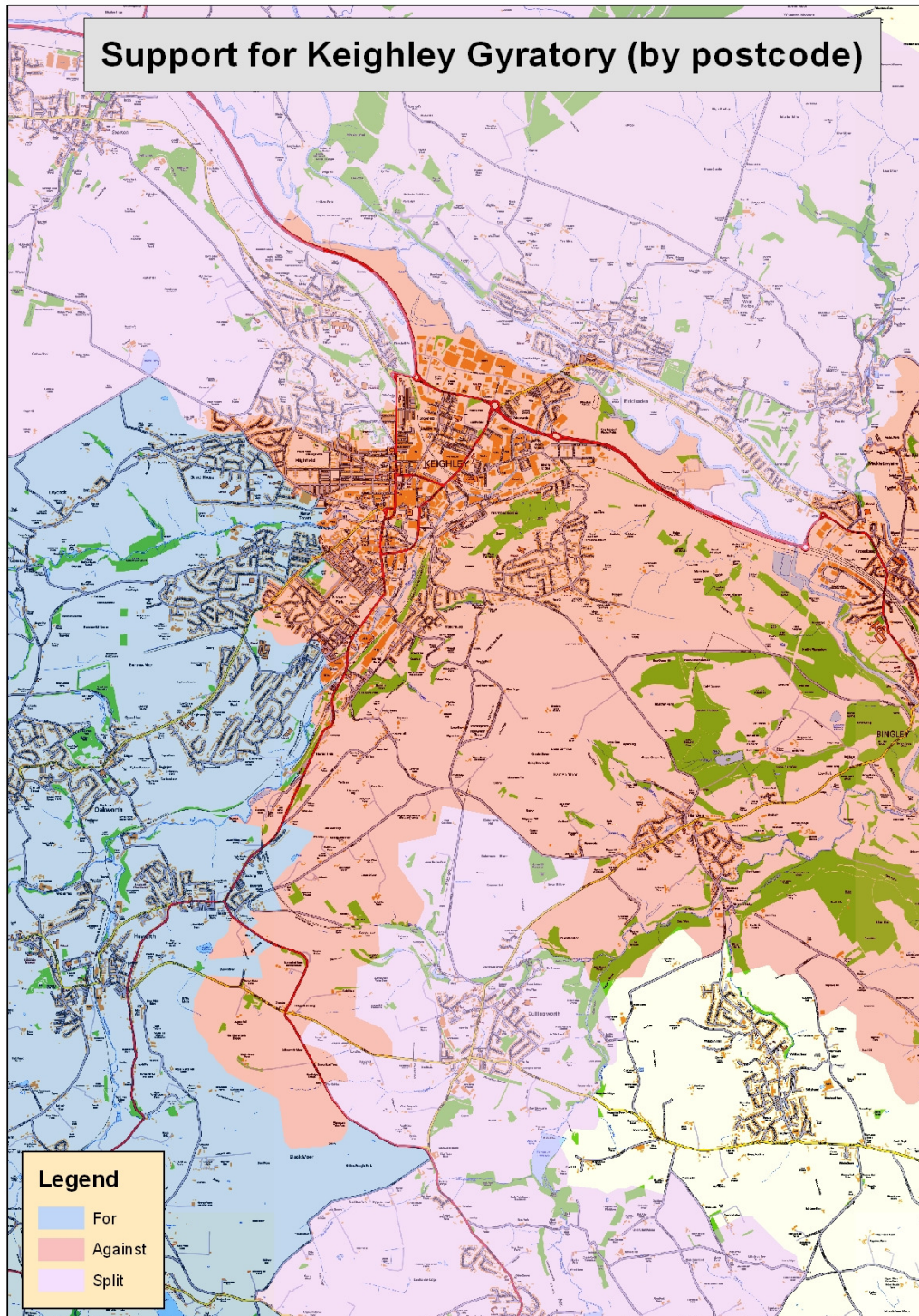
Airedale Shopping Centre – In favour but raised an issue with how they manage Waste bins. which requires fork lift trucks to travel between the Towngate service area and the 1st floor service area (via ramp) in both directions on East Parade, around 5 times a day.

West Yorkshire Combined Authority (Metro) – Generally in favour but concerned about the negative impact on certain bus services and feel the scheme is detrimental to rail users. A bus lane northbound on Cavendish Street should be provided.

Northern Rail – against the scheme as they are concerned over restricted access to the station car park and they feel that many vehicles will u-turn using the station forecourt.

BSpoke which represents cyclists across the Bradford district provided the following response to the proposals –

“It does not enhance provision for cyclists but making it worse, does nothing to take into account the basic requirements of safety, directness and balance (between motorised transport and other modes), the scheme is not cost effective and is not future-proof (future traffic growth and strategic development).”



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Report of the Strategic Director – Environment and Sport to the meeting of Keighley Area Committee to be held on 3 December 2015

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Subject:

Keighley Area Community Development Commissions 2015-17 Progress Update

Summary statement:

This report outlines the work of the Community Development Workers on behalf of the three commissioned organisations during the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16.

Steve Hartley
Strategic Director
Environment and Sport

Portfolio:

Neighbourhoods and Community Safety

Report Contact: Jonathan Hayes,
Keighley Area Co-ordinator
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Overview & Scrutiny Area:

Corporate



1. SUMMARY

- 1.1 This report outlines the work of the Community Development (CD) Workers on behalf of the three commissioned organisations during the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16.

2. BACKGROUND

- 2.1 A report setting out the basis on which the Executive devolved commissioning of Community Development and Community Centre Core Cost grants to Area Committees to increase local democratic accountability and transparency was presented to Keighley Area Committee on 11 September 2014.
- 2.2 At its meeting held on 27 November 2014 Keighley Area Committee resolved that: "Keighley Area Committee approves the recommendations on Community Development grants made by the Grants Advisory Group as detailed in Table 2 of this report."
- 2.3 Table 2 of the report allocated Community Development grants of £21,000 per year for the two years 2015-16 and 2016-17 to the following organisations: Keighley & Ilkley Voluntary and Community Action, Hainworth Wood Community Centre and Bracken Bank & District Community Association.
- 2.4 The report also outlined the purpose of these grants by describing the community development approach to community support as contributing to building stronger sustainable communities in the following ways:
- Develop active communities
 - Increase the active participation of residents in their neighbourhoods and communities
 - Reduce the negative impact of budget reductions within neighbourhoods and with communities of interest and people on low incomes.
 - Challenge disadvantage and inequalities
 - Stimulate innovative and sustainable local solutions to issues.
 - Build relations within and between communities
- 2.5 The Keighley Area Committee further requested that it receives regular update reports on the progress of work undertaken by the three organisations in receipt of the Community Development grants.
- 2.6 Appendix A-C of this report highlight selected pieces of work which reflect the types of activities and actions that have been undertaken by the CD workers between April and September 2015 that have contributed to addressing the priorities within the Keighley Area Ward Plans 2015-16. They are by no means an exhaustive list of actions but are intended to give a flavour of the nature of activities that have been undertaken.

3. OTHER CONSIDERATIONS

No other considerations.



4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Community Development grants are contained within the Council's budget as approved by the Council on 26 February 2015.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no significant risks and governance issues arising from the proposed recommendations in this report.

6. LEGAL APPRAISAL

- 6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Wellbeing placed upon the Council to promote and improve the well-being of the District.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Community development work seeks to promote fairness and inclusion while supporting Keighley Area Committee's commitment to equal opportunities for all.

7.2 SUSTAINABILITY IMPLICATIONS

Resources available to Keighley Area Committee, described in this report, and used to support Keighley Area Ward Plans 2015-16 will directly support the delivery of the District's Sustainable Community Strategy.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Community development work may improve the greenhouse gas impacts of potential projects in local communities.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Community Safety issues are acknowledged as a key contributor to the quality of life in neighbourhoods. A number of priorities supported in the period covered by this report demonstrate a positive impact on community safety issues across Keighley Area.

- 7.4.2 A key aspect of this work relates to supporting the Community Safety Plan, the Council's obligations under Section 17 of the Crime and Disorder Reduction Act 1998 and the work of the Community Safety Partnership.

7.5 HUMAN RIGHTS ACT

No direct implications arising from the Human Rights Act.



7.6 TRADE UNION

No direct Trade Union implications arise from this report.

7.7 WARD IMPLICATIONS

The activity outlined in this report addresses priorities in all Wards in the Keighley Area.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

9.1 That Keighley Area Committee adopts the recommendations outlined in this report.

9.2 That Keighley Area Committee adopts the recommendations outlined in this report, with amendments.

9.3 That Keighley Area Committee decides not to accept the recommendations outlined in this report.

10. RECOMMENDATIONS

10.1 That the work of the Community Development (CD) Workers on behalf of the three commissioned organisations during the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 be noted.

11. APPENDICES

Appendix A – CD Commission – KIVCA, Progress update summary April – September 2015

Appendix B - CD Commission – Hainworth Wood Community Centre , Progress update summary April – September 2015

Appendix C – CD Commission – Bracken Bank and District Community Association, Progress update summary April – September 2015

12. BACKGROUND DOCUMENTS

None



Appendix A

CD Commission – KIVCA, Progress update summary April – September 2015

Let's Get Together

I organised **Let's Get Together**, a voluntary sector networking event for all groups working in the voluntary sector across Keighley. This aim of the event was to bring groups together to showcase what they do, share information, get to know one another, and find out about other information relevant to groups.

Groups attended: Small World, KAWACC, Highfield Community Association, Ukrainian Club, Holycroft Parents, Soroptomist and Mothers of Eastwood School, St Anne's Project, Lillie's of the Valley, Cliffe Castle Conservation Group, Lund Park Community Group. Utleby Cemetery, Friends of Parkwood, Sea Cadets, Town Centre Association, Long Lee Village Hall, Those Plant People, Youth Co-Op, Friends of Keighley Tarn, Fair Trade Keighley, Astronomical Society, JAMES, Beechcliffe School.

Groups who presented were: Dementia Friendly Keighley, Jam on Top, Craven Trust, Heritage Lottery Fund, Shipley and Bingley Voluntary Services.

Outcome: The event evaluated well and people felt that it was useful, important, great to have the opportunity to network, and find out what others are doing. Groups also indicated they wanted specific forums that could relate directly to their type of work. As a result of Let's Get Together Green Spaces Keighley was developed.

Let's Get Together was attended by 75 people

Green Spaces Keighley

Green Spaces Keighley has met twice for networking, sharing information and partnership work, and they intend to continue meeting every quarter. The next meeting will be in February 2016. Meetings have been organised and planned with 4 people from 4 different groups. The meetings are interactive and groups present to others what they have been doing and any plans for the future. We haven't a budget and as the meetings are over tea time food is essential. Each person attending pays £2.00 towards food. At the last meeting the food was bought and prepared by a member.

Groups attended: Friends of Cliffe Castle Conservation Group, Lund Park Community Group, Friends of Devonshire Park, Friends of Utleby Cemetery, Friends of Parkwood, Friends of Keighley Redcar Tarn, Those Plant People, Keighley in Bloom, Friends of Burgess Field, Area Office.

Groups who presented: Keighley Healthy Living (Go Walking Project), KIVCA (Incredible Edible), Jenny Green Dog Walkers (Bingley).

Outcomes: Provides real possibilities, vital to see the bigger picture, the most useful meet up I have had in ages, great to talk to like minded people, shows up gaps in local areas and creates possibilities for new projects / events, builds morale between groups. Those Plant People, CCCG, Keighley in Bloom, KIVCA and KHL are working together to develop Incredible Edible.

Green spaces was attended by 14 and 16 people

Go Walking



Go Walking is a partnership between Keighley Healthy Living, Get Out More and KIVCA. I contacted KHL and suggested a joint application to the West Yorkshire Combined Authority. We were successful and this has seen the development of a project that encourages inactive people to be more active. Another strand of the project is to conduct street audits, and these help to identify barriers to walking and it's also a tool for engaging communities in their environment.

**City of Bradford
Metropolitan District Council**

Outcomes of the audits: I carried out two audits with the community and as a result a pilot project will be set up in Knowle Park, Lawkholme and Highfield to engage with the community, schools and local children's centres to adopt a street planter.

Launch of Go Walking I organised and launched the Go Walking Project on October 1st with a walk from Victoria Park to Highfield Community Association and then up to Holycroft School. Children from Eastwood School led the procession with percussion instruments, songs and chants and we gave out postcards with the website address along the way. Once at Holycroft School we paraded around the playground and invited children and parents to take part in games.

Groups / people attending: Eastwood Primary School children, staff and parents, Area Office, Area Committee, Green Spaces groups, Holycroft parent's, members of the public.

The launch was attended by 70 people



Incredible Edible



Bradford Council approached KIVCA with an idea to set up a pilot food growing project in Keighley (Incredible Edible). I contacted organisations and invited to a meetings and through these and Green Spaces network, ideas have emerged to create a green route around the town for community growing, with the view of eventually broadening this out to other parts of Keighley. I supported the development of two bids, one of which has been successful, and the other

awaiting the outcome of. An Incredible Edible walk was arranged to identify potential growing sites and to begin drawing up an outline a plan / vision for Keighley.

Groups attended UAK academy Keighley, members of the public, East Riddlesden Hall.

Outcomes: Young people are keen to get involved in Incredible Edible and suggested planting an orchard at Burgess Field. The school were amazed at how involved the young people were in coming up with ideas, and one boy in particular who hardly ever got involved or engaged in an activity emerged himself in the whole process of apple pressing at the end of the walk.

Incredible Edible Walk was attended by 25 people

Older People's Event Silsden I worked with the area office to support the planning of the event and supported the day.

Outcomes: More people had access to information that was relevant to their health and safety.

The older people event was attended by approx 60 people



Appendix B

CD Commission – Hainworth Wood Community Centre, Progress update summary April – September 2015

Case Study 1 - Wedding Reception and the Community

Rita & Arthur have been users of our centre for 'more years than they can remember'. They were both widowed some years ago and romance blossomed and they eventually married at a small intimate ceremony in Haworth on the 4th July 2015. When our centre users found out about the wedding they rallied round to provide a fantastic wedding reception for the happy couple, their family and their large number of friends with a total of 62 people attending, Arthur had his best friend with him who also celebrated his 100th birthday in the centre in December. Food was donated to provide a very large buffet, one person baked a magnificent wedding cake, and the centre was decorated in the colours of Rita's wedding dress. A local man offered his services as a DJ (with people searching their lofts for old LP's). They had a wedding car & a Master of ceremonies; they had the first dance to 'their song', cut the cake and had speeches at the top table. Rita & Arthur have expressed and continue to express their gratitude to Hainworth Wood Community centre for providing a warm and welcoming atmosphere so they could meet and eventually fall madly deeply in love. The coming together of people of all ages to provide such a wonderful event was truly inspiring.



Case Study 2 - Working with local Young People

The Youth Service are now working with us in supporting the over 12s (years) youth provision in HWCC to deliver an accredited programme. We also agreed that they would offer a number of sessions in Stockbridge in the summer holidays provision. This accredited Lord Mayors award is encouraging local youths to take pride in themselves and we are helping to avoid anti social behaviour by taking them off the street into a safe environment to earn this accreditations. This is helping them to build their confidence and self esteem and it is encouraging them to work with others among young people. The start date was the 1st July 2015 but is a rolling program with other youths joining one of the schemes at later dates. After an event that three of our youths volunteered to help out at, there were so many positive comments about their hard work, enthusiasm and good manners that The chair of the committee (who wasn't at the event) felt compelled to send letters of thanks to the 3 individuals. These letters can be used in the future as a testimonial in college/apprentice applications.



Case Study 3 - Community Security and working with the Police

We worked with the local PCSO's to promote the OWL project. The OWL project has had 25 new members register through our community centre. This was promoted through group sessions, leaflets, facebook and one-to-one contact. Registration Forms are still available from the centre. This promotion will ensure that the local residents feel more secure in the community by being kept informed about any problems/issues that could affect them.

I also initiated contact with the local police and PCSO's and have established a regular drop in on a Wednesday. This will ensure local residents feel reassured by this regular attendance. The reason this is run on a Wednesday is because this is when I run a cafe so that local residents can have contact with the police in a confidential, non-judgmental and safe environment. The cafe masks the fact that a resident is seeking police advice in case the matter is of a sensitive nature as talking to the police is seen as a 'no no' by some of the community.

We feel we have built a very positive and pro-active relationship with our local police and we will continue to build on this in the future. This is having a positive impact on how anti-social behaviour and other issues are being dealt with.



Case Study 4 - Working with other Agencies to Benefit the Community

During the summer we worked with a variety of agencies delivering provision for youth and families in our area. On 19 August we held a summer fair at the centre. We worked with other local agencies to deliver a fantastic day with over 150 people attending. The event was to raise money for the centre and also to improve communication with local partner agencies and raise awareness of what is available within their community, other partner agencies were the Forest School, Big Local, Incommunities, the Police, Neighbourhood Wardens, local councillors, Youth Service, and Area Office. The Forest School project was so successful (52 engaged) that we had to put on extra sessions for both families and young people and are now seeking additional funding for the provision to be delivered in Hainworth and in Stockbridge.



Appendix C

CD Commission – Bracken Bank and District Community Association, Progress update summary April – September 2015

Westfell Environmental Improvement Initiative



Project aims - to address long standing environmental and community safety issues relating to a derelict piece of land at Fell Lane, Keighley by engaging local people, agencies and service providers.

Partners - Ward Councillor Farley, Yorkshire Housing Officer, Ward Officer, Youth Worker, Travis Perkins, Chris Herd Butchers, Scout Hut Fell Lane, Natures Way, Those Plant People.

Community involvement - Consultation August 2014 = 50+ members of the public turned up in the rain to share their ideas and concerns. Festive Forum December 2014 = 150+ members of the public.

Funding & Resources - Yorkshire Housing were the main sponsors, donating a total of £3,196 and a vast amount of staff time. CBMDC Ward Cllrs funding = £440 and a commitment to maintain the litter bin. Donations of plants, seeds, bulbs, time and effort were given by local people at the onsite community workshops.

Outcomes - The project brought people of all ages and abilities together, to plan and implement a variety of activities to improve their local green space. It provided recreational learning activities and experiences, whilst turning an eyesore into an asset. The project developed an increase in skills and confidence that will help people access training and work opportunities. It improved the health and well-being of participants and tackled isolation in both the young and elderly.

Perk Up Your Park

Project description - This initiative was organised in direct response to community concerns raised about an increase in the amount of litter being dropped in Oakworth Park. This issue presented a great opportunity to encourage the community to accept more collective responsibility for the sustainability of its own resources. A broad range of potential partners were contacted and conversations were had with local residents in order to get the support needed to do a proper job.

Partners involved - Friends of Holden Park (FOHP), Keighley Area Co-ordinator's Office, Parkway Furniture, Oakworth Co-op; Oakworth Primary School; Keighley Town Council.

People involved - 2 litter picks have involved 36 people so far along with members of FOHP totals 40+

Funding & Resources - £500 Community Chest, Parkway Furniture sponsored the tabard printing.

Outcomes - The park environment has been improved. Other parts of Worth Valley are being 'litter picked' by people who now have access to their own 'litter picking' resources.

Relationships have been built between local people and local service providers. The concept of active citizenship has been promoted. This ethos will be used in other parks within Worth Valley due to the success of this pilot.



Cat Steps Project

Aim - to improve an overgrown and treacherous old mill footpath running from Braithwaite to Fell Lane across North Beck. Bringing communities together to repair and replace steps, install drainage, cutting back overhanging vegetation and recognising the contributions of the Armed Forces.



Partners involved - CBMDC Rights of Way Officer, Ward Cllrs, Incommunities, Keighley Armed Forces Association, Keighley Town Council, CBMDC Play Team, James Project, BANDAG, Woodcraft Folk, Those Plant People, Natures Way and many others.

People involved - There have been over 300 people involved in the Project, both locally and District wide

Funding & Resources - £15,000 Community Covenant MOD Funding, Donations of tools and equipment from Travis Perkins totalling £1,000, Yorkshire Housing carried out a tree trimming day. Eccleshill Adventure Play supported with £200.

Outcomes - Enhancement of the physical environment, the creation of a safer footpath to Oakbank School, participation of a huge number of people, a raised awareness of the issues affecting the Armed Forces. Participation in other local community development projects.

Cabbage Club

Project description - a 12 week project to encourage and support people to be more self-sufficient through an integrated open access programme based on outdoor activities including grow, cook and eat sessions, foraging and country crafts whilst creating an outdoor education facility based at the community allotment site, North Dean.

Partners involved - Accent Housing, Keighley Town Council, CBMDC, Bracken Bank & District Community Association, BCEP, local allotment holders.

People involved - there have been over 80 people involved in the Project so far.

Funding & Resources - £2,000 Accent Housing. Sessional work by BCEP. Funding for a water supply from Keighley Town Council.

Outcomes - building stronger communities and tackling isolation by bringing people together to work and share tasks and skills. The environment is being improved. Therapeutic & health benefits for people as they engage with the great outdoors. This project is being led by the community for the benefit of the community.



Bracken Bank Boosh Event

Project description – a 'right good do' community engagement event, bringing together local people, local groups and service providers in an informal way to listen to the voices of those who live, work and play in Bracken Bank (and surrounding areas) To inform future Ward planning...a neighbourhood forum with a difference!



Partners involved - Bracken Bank & District Community Association, Incommunities, Bradford Council Ward Officer Liz Parker, Bradford Play Team, Police, Bradford Libraries, Project 6, Credit Union, One In A Million and many others.

People involved - over 350 people attended this event which was supported by a team of 32 volunteers and local businesses.

Funding & Resources - Donations from local community groups, £400 from Incommunities,

£200 from an anonymous donor. **Outcomes** - Fundraising for the sustainability of the Sue Belcher Community Centre and other local and national charitable causes. Consultation will feed into Ward plans. Local people met with local service providers, shared their thoughts and concerns about where they live. Local community groups promoted their services.



Report of the Strategic Director – Environment and Sport to the meeting of Keighley Area Committee to be held on 3rd December 2015

P

Subject: Policing across Bradford District

Summary statement:

This report informs Members of new policing arrangements for the Bradford District. Members are invited to consider how the Area Committee can work with the police and partners to improve community safety for neighbourhoods and communities.

Steve Hartley
Strategic Director
Environment and Sport

Portfolio:

Neighbourhoods and Community Safety

Report Contact: Rebecca Trueman
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Overview & Scrutiny Area:

Corporate



**City of Bradford
Metropolitan District Council**

Dermot Pearson, Interim City Solicitor



1. SUMMARY

This report informs Members of new policing arrangements for the Bradford District. Members are invited to consider how the Area Committee can work with the police and partners to improve community safety for neighbourhoods and communities

2. BACKGROUND

- 2.1 In line with national reductions in police budgets, West Yorkshire Police is reviewing the structures and operating models used for policing. Following consultation with partners, Bradford District Police Senior Leadership Team has reviewed the Partnership Problem Solving Model which will improve effectiveness and efficiency in times of increased challenge and austerity.

3. OTHER CONSIDERATIONS

- 3.1 Under the previous model, the Partnership Ward Areas (PWA) was aligned to the constituency areas with the exception of Bradford West where the City Centre Urban Regeneration area was separated from the rest of that constituency and allocated its own NPT (Neighbourhood Policing Team). Each PWA was headed by an Inspector, making six PWA Inspector led areas. This model of Inspector led teams will be retained. The staffing within each of the PWA was assessed using a ward based need assessment tool and each ward was allocated a Neighbourhood Policing Team Sergeant. The NPT Sergeants were given responsibility for partnership problem solving in their Ward to tackle any problems that required a partnership response. In addition, the PWA Inspectors identified dedicated Problem Solving Police Constables who were given responsibility for the day to day liaison with partner agencies and for developing and implementing interventions aimed at addressing identified local problem. The dedicated Problem Solving Police Constables were often allocated several wards. Additionally, some Council and Police teams are now co-located, which helps to provide a more joined up response to dealing with problems in communities.
- 3.2 During the review, it has been recognised that the dedicated problem solving approach has been extremely effective in reducing demand and tackling local concerns. As a result of this success the new model will double the number of dedicated Problem Solving Police Constables. The Problem Solving Constables will become Police Ward Officers.
- 3.3 The new model will strengthen collaborative working at a ward level using existing structures and partnerships. It is anticipated that Council Ward Officers and Police Ward Officers will work closely together, bringing wider partners together at Ward Partnership/Officer Teams meetings.
- 3.4 The new model will be supported by the Neighbourhood Team Support Hub that was launched in May 2014 that is based at Jacobs Well. The staff working within the Neighbourhood Team Support Hub includes; co-located Council and Police staff.
- 3.5 Since the launch of the hub significant improvements have been made to the information that is produced every 6 weeks that support partnership activities at

a ward level. The tactical assessment details crime and problem solving occurrences. These assessments are currently police only data, and in order to develop tailored responses to the issues that matter most to local people systems are being developed to share and pool data and intelligence to better support ward based problem solving activity.

- 3.6 A more detailed briefing of the West Yorkshire Police's Bradford District new partnership problem solving model is in Appendix A of the report.

4. FINANCIAL & RESOURCE APPRAISAL

There are no financial implications for the Council arising from this report. However, the success of the model is predicated on the current arrangement for collaborative working within the Councils Neighbourhood structure.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

There are no significant risks arising from this report.

6. LEGAL APPRAISAL

This work relates directly to the Local Government Act 2000 and to the Duty of Wellbeing placed upon the Council to promote and improve the well-being of the District.

7. OTHER IMPLICATIONS

7.1 LINKS TO KEIGHLEY AREA COMMITTEE ACTION PLAN.

New policing arrangements within the Keighley Area and the Neighbourhood Policing Teams will allow the Area Committee to further address local priorities through ward based problem solving activity.

7.2 EQUALITY & DIVERSITY

Area Committee decisions will need to be made in line with Equal Rights legislation. This will require Area Committees to assess the potential equality impact of any decisions they make. There are no equality and diversity implications apparent.

7.3 SUSTAINABILITY IMPLICATIONS

New policing arrangements within the Neighbourhood Policing Teams and across the District have the potential to create more sustainable solutions to local issues

7.4 GREENHOUSE GAS EMISSIONS IMPACTS

No specific impacts apparent.

7.5 COMMUNITY SAFETY IMPLICATIONS

The new policing arrangements and additional District wide support have the potential to improve community safety by identifying local priorities and co-ordinating collective problem solving activities to crime and the causes of crime.

7.6 HUMAN RIGHTS ACT

There are no Human Rights Act implications arising from this report.

7.7 TRADE UNION

There are no trade union implications arising from this report.

7.8 WARD IMPLICATIONS

The information in this report is relevant to all Wards in the Keighley Constituency.

8. NOT FOR PUBLICATION DOCUMENTS

There are no not for publication documents.

9. OPTIONS

9.1 That Keighley Area Committee adopts the recommendations outlined in this report.

9.2 That Keighley Area Committee adopts the recommendations outlined in this report, with amendments.

9.3 That Keighley Area Committee decides not to accept the recommendations outlined in this report.

10. RECOMMENDATIONS

10.1 That Members note the report and consider how the Area Committee can work with the police and partners to improve ward based problem solving activity to improve community safety outcomes.

11. APPENDICES

Appendix A: Information from West Yorkshire Police's Bradford District new partnership problem solving model.

12. BACKGROUND DOCUMENTS None.

Appendix A

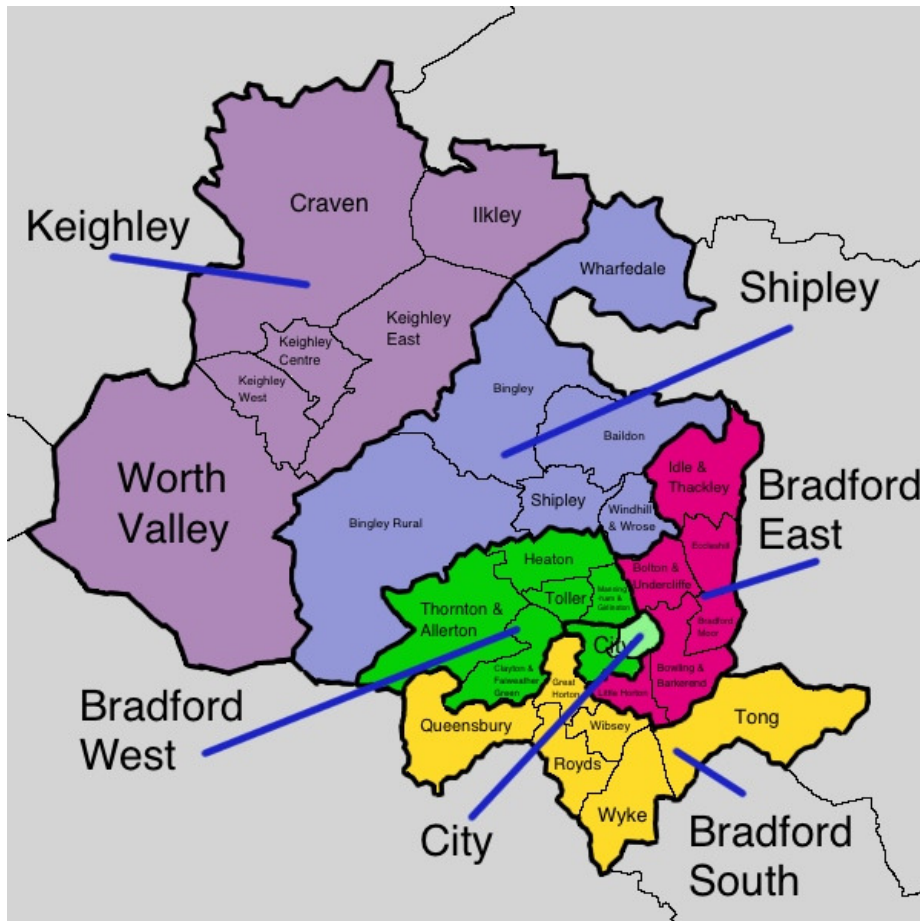
Bradford District

New Partnership Problem Solving Model

- 1) Bradford District Police Senior Leadership Team has reviewed our Partnership Problem Solving Model to improve its effectiveness and efficiency in times of increased challenge and austerity.

- 2) Under the previous model, the Partnership Ward Areas (PWA) was aligned with the Constituency areas with the exception of Bradford West where the City Centre Urban Regeneration area was separated from the rest of that constituency and allocated its own NPT team.

- 3) Each PWA was headed by a PWA Inspector, thus making six PWA Inspector led areas. This model of Inspector led teams will be retained.



- 4) Each Ward was allocated a Neighbourhood Policing Team Sergeant. The NPT Sergeants were given responsibility for partnership problem solving in their Ward to tackle any problems that required a partnership response.

- 5) In addition, the PWA Inspectors identified dedicated Problem Solving Police Constables who were given responsibility for the day to day liaison with partner agencies and for developing and implementing interventions aimed to addressing identified local problems and concerns of local neighbourhoods. These dedicated Problem Solving Police Constables were often allocated several Wards each to cover.

- 6) During the review, it has been recognised that these dedicated Problem Solving Police Constables have been extremely effective at building up excellent relationships with partners, reducing demand and have become very effective at addressing local concerns.

- 7) Although each Ward area had a dedicated Police Sergeant, the reality was that due to other demands on these Sergeants, the majority of partnership problem solving was being delegated to these dedicated Problem Solving Police Constables.
- 8) Under the new model, the police have therefore decided to build upon the success of these dedicated Problem Solving Police Constables and more than double their number.
- 9) These dedicated Problem Solving Police Constables will become Police Ward Officers and in most cases will only have responsibility for one Ward. The exception being those Wards where demand would not justify this.
- 10) There will now be 25 Police Ward Officers in the five constituencies:
 - a) Bradford West – 6
 - b) Bradford East – 6
 - c) Bradford South – 6
 - d) Shipley – 3
 - e) Keighley – 4
- 11) In Bradford West, Bradford East and Bradford South, there will therefore be one identified Police Ward Officer per Ward.
- 12) In Shipley, each Police Ward Officer will cover two Wards:
 - a) Bingley and Bingley Rural
 - b) Shipley and Baildon
 - c) Windhill/Wrose and Wharfedale
- 13) In Keighley, two of the Police Ward Officers will cover one Ward each and the other two will have responsibility for two Wards.

- a) Keighley Central
- b) Keighley West
- c) Keighley East and Worth
- d) Ilkley and Craven

14) In addition, the 25 Police Constables covering the City Centre will be given enhanced training in problem solving to equip them to be able to tackle the unique challenges in the City Centre. Two of these officers will be identified to be the key links with partner agencies.

15) The Police Ward Officers will be supported by 47 dedicated PCSO Problem Solvers. These officers will, as far as possible, be protected from routine policing tasks to enable them to concentrate on tackling the local issues and concerns for their neighbourhoods.

16) The dedicated PCSO Problem Solvers will be distributed as follows:

- a) Bradford West – 10
- b) Bradford South – 10
- c) Bradford East – 10
- d) City – 2
- e) Keighley – 7
- f) Shipley – 8

17) The key responsibilities of the Police Ward Officers and PCSO Problem Solvers will be:

- a) To reduce calls for service: to address victim need; tackle offender behaviour; and make geographic improvements to locations of repeat calls.
- b) To work with partners to reduce the threat and harm posed to our communities.

- c) To safeguard individuals by addressing vulnerabilities and engaging individuals with support groups, restorative justice and signposting to community groups to prevent isolation.
 - d) To tackle anti-social behaviour, making full use of ASB and criminal behaviour interventions, youth and adult panel referrals and signposting individuals to support agencies to address underlying causes of their behaviours.
 - e) To instil problem solving approaches within Neighbourhood Policing, bringing cost effective solutions to neighbourhood issues through the use of volunteers, special constables and crime reduction principles.
- 18) The Police Ward Officers will work alongside the Council Area Co-ordinator, Council Ward Officers and Council Wardens and will often be co-located where this is practicable.
- 19) The Police Ward Officers will also be supported by the Neighbourhood Support Hub at Jacob's Well to ensure they have access to partners agencies and specialists such as the:
- a) Restorative Justice Co-ordinators
 - b) Anti-Social Behaviour Officers
 - c) Crime Prevention Officers
 - d) Licensing Officers
 - e) Environmental Health Officers
 - f) Mental Health First Response Team
 - g) Fire Service Link Officers
 - h) Neighbourhood Watch Scheme Co-ordinators
 - i) Emergency Planning Team.
- 20) The Police Ward Officers will take responsibility for attending the Ward Officer Team Meetings and Ward Partnership Team Meetings on behalf of the police service.

21) It is anticipated that by increasing the number of officers who are dedicated to working with partners to tackle local issues of concern that the service provided to our local neighbourhoods will improve. The role of a Police Ward Officer has been an attractive proposition to our police constables and some of our most enthusiastic and talented officers have successfully applied for these positions.

Police Ward Officers

West	Keighley	Shipley	East	South
<ul style="list-style-type: none"> • Dave Bates – Lower Grange/Clayton • Adam Rhodes – Heaton • Mereda Broadbent – Allerton • Najma Akram – Toller • Russ Lee – Manningham • Simon Ritchie – City Outer/University 	<ul style="list-style-type: none"> • Ben Ashton – Keighley Central • Richard Gibbons – Keighley West • Mark Chapman – Keighley East & Worth • Sam Buckley – Ilkley and Craven 	<ul style="list-style-type: none"> • Jonny Luxton – Bingley & Bingley Rural • James Preston – Windhill/Wrose & Wharfedale • Dave Gledhill – Shipley and Baildon 	<ul style="list-style-type: none"> • Darren Holdsworth – Bolton and Undercliffe • Phil Gill – Eccleshill • Charlotte Gibson – Idle and Thackley • Phil Griffiths – Little Horton • Leanne Dobson – Bowling & Barkerend • Mark Price – Bradford Moor 	<ul style="list-style-type: none"> • Andy Hood – Wyke • Dave Purcell – Tong • Aimee Proctor – Great Horton • Amanda Simpson – Queensbury • Rob Bowman – Royds • Pete Softley – Wibsey

Report of the Assistant Director of Children's Services to the meeting of Keighley Area Committee to be held on 3 December 2015.

Q

Subject:

Arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

Keighley Area Committee is invited to consider the report presented to Council Executive on 15th September 2015.

This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the District's Area Committees regarding the issue of child sexual exploitation (CSE). It sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.

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Portfolio:

Health & Social Care

Overview & Scrutiny Area:

Children's Services



1. SUMMARY

- 1.1 Keighley Area Committee is invited to consider the report presented to Council Executive on 15th September 2015.
- 1.2 This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the District's Area Committees regarding the issue of child sexual exploitation (CSE). It sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.
- 1.3 Section 10 of the appended Executive committee report sets out six recommendations to be considered by the Council Executive on September 15th 2015.

2. BACKGROUND

- 2.1 Please refer to the attached report.
- 2.2 Since the completion of the appended report it is possible to provide further information as an update regarding work undertaken by the Local Authority Youth Service to contribute to the partnership 9 point strategy for tackling CSE, which is appended to the Council Executive Report.
- 2.3 The Youth Service demonstrates a strong commitment to ensuring that its practitioners and managers receive relevant training and support regarding CSE with good take up of the CSE on line learning module. This commitment to developing the service awareness and skills in relation to CSE is demonstrated by an event delivered during Safeguarding Week (19 – 23 October). This was a professional development day for the Service entitled: "Early intervention and prevention of CSE - sharing good practice in youth work".
- 2.4 A senior council officer with responsibility for the Youth Service is a member of the Bradford Safeguarding Children Board (BSCB) CSE sub group and this ensures a coordinated contribution to the delivery of the 9 point strategy for tackling CSE.

3. OTHER CONSIDERATIONS

- 3.1 None additional to the attached report.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 None additional to the attached report.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 None additional to the attached report.

6. LEGAL APPRAISAL



6.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.1.1 Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 None.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 None.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 None additional to those identified in the attached report.

7.5 HUMAN RIGHTS ACT

7.5.1 Child sexual exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.

7.6 TRADE UNION

7.6.1 There are no implications for Trades Unions.

7.7 WARD IMPLICATIONS

7.7.1 The Executive report recommends that every Area Committee receives an update report regarding CSE in the next 6 months.

7.8 WARD PLAN IMPLICATIONS

7.8.1 CSE is reflected in individual ward plans where necessary.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.

9. OPTIONS

9.1 To encourage all Elected Members to complete the CSE on line training and other



appropriate safeguarding training and awareness raising opportunities.

10. RECOMMENDATIONS

- 10.1 Members of the Committee are requested to consider the attached report.
- 10.2 Members are requested to consider what further enquiries may assist future corporate scrutiny in this area.

11. APPENDICES

- 11.1 Appendix 1: Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 15th September 2015.

12. BACKGROUND DOCUMENTS

- 12.1 None additional to the attached report.



Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 15th September 2015.

Subject:

Q

Arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the Districts Area Committees regarding the issue of child sexual exploitation (CSE). It sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.

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Overview & Scrutiny Area:

Children's Services



SUMMARY

- 1.1 This report provides an update to the report presented to the Council Executive on 13th January 2015 and subsequently to the District's Area Committees regarding the issue of child sexual exploitation (CSE). The January 2015 Council Executive Report is appended to this report as appendix 1. This second report to executive sets out the arrangements that have been put in place, and which continue to develop, to safeguard children from CSE.
- 1.2 Arrangements to address allegations of historic CSE are described as are preventative initiatives and work to support families and communities affected by CSE. Work undertaken utilising the Council's regulatory powers is also described.
- 1.3 All of this is placed in a national and local context, with particular attention being given to the Jay and Casey reports and their implications for the work being undertaken in Bradford.

2. BACKGROUND

2.1 National Context:

- Professional and public awareness of child sexual exploitation (CSE) has grown significantly in the 14 years since the publication of the first dedicated national guidance for dealing with this form of child sexual abuse, which was entitled: "Safeguarding children involved in prostitution". Changes in legislation and guidance culminated in the publication of the national "Tackling Child Sexual Exploitation Action Plan" which was published in 2011, and this plan has itself been significantly strengthened by the government response to CSE published in March 2015. This response consisted of three key documents setting out expectations regarding information sharing arrangements, assessments, accountability and leadership.
- 2.2 In drawing up this response to CSE, the government particularly considered the findings of three key reports regarding CSE that were published in the course of 2014 – 15:
 - The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013 (The Jay Report);
 - "Real Voices: Child sexual exploitation in Greater Manchester" (An independent report by Ann Coffey, MP); and
 - The Report of Inspection of Rotherham Metropolitan Borough Council, February 2015 (The Casey Report).
 - 2.3 Together, these reports raised concerns about the effectiveness of statutory organisations to address CSE in terms of strategic and political leadership, recognition of the issue, willingness to focus on children's needs and wishes, and capacity to develop a sophisticated response to this complex issue. Briefings regarding each of these reports and the government response can be found at: http://www.bradford-scb.org.uk/cse_reports.htm



- 2.4 In autumn 2014 Ofsted undertook inspections of local responses to CSE in eight local authority areas. The final thematic report: “The sexual exploitation of children: it couldn’t happen here, could it?” was published in November 2014. The report considered evidence from 36 inspections of children’s services that had already been published and inspections of 38 children’s homes, in addition to the eight specific CSE inspections.
- 2.5 This detailed report has produced 25 recommendations for local authorities (LA), partner organisations, Local Safeguarding Children Boards (LSCB), national government and Ofsted itself. Overarching themes in the findings and recommendations are: the need for strong strategic leadership; the need to develop effective local performance arrangements (informed by consistent crime recording); the need to prioritise awareness raising; the importance of police and LA using all powers to disrupt and prosecute offenders; and the need to ensure that all missing children have an independent return interview and that intelligence about missing episodes is collated to identify patterns and risks.
- 2.6 The Ofsted report, together with other recent publications, is of assistance in developing understanding of the complexity of CSE and of the necessity to develop a sophisticated “whole system” response to this form of abuse. It is possible to bench mark planning and activity in Bradford against some good practice identified in the report. The key findings and recommendations of this and other reports are being considered by the CSE sub group of Bradford Safeguarding Children Board (BSCB) and where appropriate are incorporated into the plan under-pinning the 9 Point Strategic Response to CSE.
- 2.7 **Local Context:**
Partnership working to address CSE in the Bradford District dates from 1995. In October 2011 the independent chair of Bradford Safeguarding Children Board (BSCB) sought assurance as to the effectiveness of the multi-agency response to CSE. In common with other organisations nationally, it is now recognised that West Yorkshire Police and Bradford Council did not have the same rigorous and coordinated approach to dealing with allegations of child sexual exploitation that have subsequently been developed.
- 2.8 The key outcomes of a “structured challenge” to partners were:
- BSCB “Champion for CSE” identified a Police Superintendent;
 - A multi-agency co-located service, known as “The CSE Hub” was established in January 2012;
 - BSCB to be responsible for the District’s strategic response to CSE.
- 2.9 These three outcomes remain central to the approach taken in the Bradford District to address CSE. They provide the basis on which strategies for awareness raising, training and preventative work, the operational response, governance and accountability are based.



- 2.10 Since 2011, the Local Authority has taken steps to develop further its leadership role in responding to CSE in the District and to scrutinise the arrangements within the District. Regular reports drafted by BSCB staff have been considered by the Council's Senior Leadership Team, the Council Executive, Children's Overview & Scrutiny Committee and each of the District's Area Committees. BSCB offers Elected Members awareness raising and training opportunities regarding CSE, which many Members have taken up.
- 2.11 Beginning in March 2014 and concluding in July 2014, BSCB conducted a review of the effectiveness of the multi-agency, co-located CSE Hub. This review was chaired by the BSCB Independent Chair, Nick Frost. It was supported by the BSCB manager. The process was steered by representatives of the following key partner agencies:
- Bradford Children's Services
 - NSPCC
 - NHS Clinical Commissioning Groups
 - West Yorkshire Police
 - Hand in Hand Project (Children's Society).
- 2.12 Key members of BSCB and the Independent Chair presented the findings of this review to the Council Chief Executive and the Director of Children's Services (DCS) in July 2014. Key issues identified by the Review were:
- Since the Hub was established in January 2012 operational pressures had resulted in the allocation of increased dedicated staffing resources from both LA Specialist Children's Services and West Yorkshire Police. Increases had been primarily in management and administrative capacity.
 - Audit of practice showed that cases were generally well managed within the Hub. The presence of a social work team manager in the Hub strengthened joint working between the police and social workers. Revised referral pathways for CSE cases were implemented as a result of learning from audit.
 - The Hub had been externally scrutinised by both Ofsted http://reports.ofsted.gov.uk/sites/default/files/documents/local_authority_reports/bradford/051_Single%20inspection%20of%20LA%20children%27s%20services%20and%20review%20of%20the%20LSCB%20as%20pdf.pdf (as part of the 2014 inspection of Local Authority Children's Services) and the National College of Policing. Ofsted found that: "The co-location of police, social care and Barnardo's within the CSE Hub is a particular strength. It promotes effective and early information sharing across agencies where children and young people are at risk of or are suffering sexual exploitation. Timely and robust multi-agency involvement ensures that risks of CSE are identified and plans put in place to reduce these risks". The National College of Policing awarded the Hub "Gold Standard" and has encouraged other police forces to adopt this operational approach as best practice.
 - The review concluded that, working with the "Hub" model, partners had shown themselves responsive to increasing demand and complexity of cases and working arrangements. The review noted that it is likely that demand will continue to increase, at least in the medium term.



2.13 The Jay and Casey Reports and the Government's Response:

The Jay report ("The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013") was published in August 2014. In September 2014 the Secretary of State for Local Government and the Regions appointed Louise Casey to lead an inspection of Rotherham Council. This followed the publication of the critical "Jay" report into CSE in the Borough. The Casey inspection focused on Rotherham's compliance in relation to its duties of governance, taxi and private hire licensing and to children and young people. The report ("The Report of the Inspection of Rotherham Metropolitan Borough") was published in February 2015.

2.14 Taken together these two reports represent the most thorough consideration of the incidence of CSE, the impact of CSE on children, families and communities, the quality of single and multi agency responses and the quality of leadership and governance in any Metropolitan Borough. The Jay report found that approximately 1400 children had been the victims of CSE during the period under consideration. Despite some examples of isolated good practice the report was strongly critical of the services provided by Rotherham Borough Council and South Yorkshire Police. Both reports have had a significant impact locally and nationally on expectations of governance, leadership and service delivery across the public sector when seeking to address the risks of and damage caused by CSE.

2.15 A particular strength of the reports is that they strongly articulate the direct experiences of young people and their families which further assists understanding of the signs and methods of perpetration of CSE. They also locate CSE within the wider context of child abuse and highlight some of the challenges for statutory services of applying a child protection system that has been developed based on an understanding of intra-familial abuse when trying to protect children from extra-familial abuse in the form of CSE.

2.16 From our experience in Bradford, we know that a complex multi-system response is required to prevent CSE and support those affected by it. The reports make this point powerfully and emphasise that this extends to services outside the Council and Police services. Whilst the reports focus on Council services they do make comments in relation to the effectiveness of South Yorkshire Police. It is also possible for other public services to infer from the reports the specific expectations of partnership working and public accountability that they are expected to meet.

2.17 The Casey report in particular identifies a culture among some politicians and senior officers at Rotherham Council of bullying, misplaced political correctness and denial. All of these inhibited the public authorities' ability to fully recognise the scale of CSE and to develop a consistently effective response. There are some areas of good practice identified, particularly by "Risky Business" which delivered a CSE preventative and support service using a youth service support model. However, it is argued that this service was at times marginalised, viewed as "bringing bad news" and its particular success in engaging with young people harmed through CSE and providing positive support was not fully appreciated by partners, particularly those in the Council's Children's Social Care Services.



- 2.18 The reports set out with great clarity that in some instances CSE is perpetrated by highly organised criminal gangs who are involved in other forms of criminality and violence. Protecting children and young people in this context requires professionals to work beyond traditional child protection networks.
- 2.19 A challenge highlighted by the report is how politicians and senior officers make sure that they really know what is happening. Again, it should be emphasised that by implication the same question needs to be considered by those in governance in other public sector bodies.
- 2.20 A number of the issues identified in the Casey report are already areas of development identified in Bradford, e.g. strengthening work with colleagues in licensing, raising awareness among the wider workforce and community and developing effective engagement with Black and Minority Ethnic (BME) communities to address the issue of CSE.
- 2.21 As stated in paragraph 2.8, there have been enhanced levels of political and senior officer scrutiny of CSE arrangements in Bradford. However, the Casey report emphasises the importance of ensuring that the actions under the strategic response are completed and that there is a clear performance framework in place to ensure effectiveness and confidence under scrutiny. These areas are the responsibility of the BSCB CSE sub group.
- 2.22 In March 2015 the Government produced three key documents in response to the Jay and Casey reports. These are:
- Tackling child sexual exploitation – review of assessment and decision making tools (3.3.15 letter): Isabelle Trowler, Chief Social Worker for Children and Families
 - Our joint commitment to share information effectively for the protection of children (3.3.15 letter): Dept of Health, Home Office, Dept for Communities and Local Government, Ministry of Justice
 - Tackling Child Sexual Exploitation (March 2015): HM Government
- 2.23 As part of the Government’s response, the Secretary of State for Education asked Isabelle Trowler to write to Directors of Children’s Services, Chief Executives and Lead Members, to request that they immediately review any assessment and decision making tools in use to see if they are fit for purpose and being properly implemented. The tool in Rotherham and South Yorkshire was based on a numeric scoring system that resulted in risks being underestimated. Isabelle Trowler makes clear that decision making tools can be helpful but they cannot replace sound professional judgement from suitably trained and experienced practitioners and should only ever be used to assist in decision-making.
- 2.24 The CSE risk assessment tool in use in West Yorkshire is drawn from the Consortium Safeguarding procedures, based on the version developed in Bradford at the time of establishing the CSE Hub. It is not a numeric scoring system. At the Board’s ‘Challenge Panel’ in December 2014, a number of CSE cases were reviewed, with a focus on the CSE risk assessments. Areas for improvement were



identified in both the design and use of the CSE risk assessment tool. Following a review of learning from practice experience and regulatory inspection across the West Yorkshire authorities, the WY CSE risk assessment tool is undergoing further revision to ensure that it reflects the very best multi-agency safeguarding practice.

2.25 In the letter setting out the Government commitment to share information for the protection of children, Local Safeguarding Children Boards (LSCB) and Councils were asked to consider some key principles for multi-agency working to safeguard children:

- Integrated working (e.g. co-location)
- Joint risk assessments
- A victim focused approach
- Good leadership and clear governance
- Frequent review of operations

2.26 The Bradford CSE multi-agency Hub is a well established co-located service that has recently moved to Sir Henry Mitchell House. This has the advantage of strengthening links between staff from the Hub and key Council Children's Social Care services. The current risk assessment is a multi-agency form which is completed by each professional involved with a young person and the findings are considered at a multi-agency meeting. The nine point strategic response adopted by BSCB and endorsed by all partners is underpinned by the principle that it is child-centred. This executive report highlights how the developing response to CSE in Bradford has been characterised by the engagement of political and strategic leaders and is subject to regular critical review.

2.27 **Preventative Work:**

In the course of 2013 – 15 an ambitious programme of preventative work was commissioned and delivered using additional one-off funding provided by Bradford Council. The specific initiatives funded were:

- Every year 10 student in Bradford have the opportunity attend a CSE drama entitled "Somebody's Sister, Somebody's Daughter" performed by GW Theatre which is reinforced by pre and post performance lesson plans for schools to deliver.
- Work in Keighley by the Hand in Hand project was boosted to provide more skilled volunteers to deliver preventative work for young people and to train young people as peer mentors.
- Barnardo's was commissioned to expand its work to support more boys and young men to supplement the important work of BLAST (Bradford and Leeds against the Sex Trade) in the District.
- PACE (Parents against Child Exploitation) was commissioned to provide intensive support to the parents of children who are known to be experiencing CSE and from January 2015 to train local practitioners to deliver specific support materials developed by PACE to parents and carers whose children may be at risk from CSE.
- Barnardo's was commissioned to deliver preventative group work sessions to parents and carers and to use the lessons from these sessions to develop a



practitioner tool kit to provide a more consistent and evidence based approach to supporting whole families when children are at risk of CSE. The sessions have been evaluated by the University of Bradford, as will the tool kit.

- 2.28 It was a condition of the commissioning of Hand in Hand, Barnardo's and PACE that they should seek ways to sustain these service developments at the conclusion of the commissions and current indications are that this is the case. It is also noteworthy that a number of schools have commissioned additional performances by GW Theatre which they have themselves funded. By March 2015, more than 3500 students had seen the performance and completed the associated programme of work. It is expected that over 4500 will have seen the play by the end of the tour in December 2015. There have been additional performances of the play to some community groups and to Elected Members of Council.
- 2.29 At the conclusion of the tour of "Somebody's Sister, Somebody's Daughter" a full analysis of the impact of the play on students will be provided as part of the commissioned service. In the course of the tour, BSCB has asked schools for feedback regarding the performances, the lesson plans and the impact on students. The responses received have been over-whelmingly positive. A year tutor at one of the District's secondary academies provided the following comment:
- "Definitely positive impact. I am sending some "post its" a class did as a response to the session. Very powerful, but humorous impact. Delivered so the students got the message but weren't scared either. Excellent – was pitched correctly for them. They enjoyed it. I thought it was very clever how people played different roles within the play. Carefully presented to show how it happens without any offence. Students were enthralled and buzzing afterwards. Promoted lots of discussion in our follow up lesson."*
- 2.30 Using funding made available by the Police and Crime Commissioner (PCC), GW Theatre is being commissioned to tour "Somebody's Sister, Somebody's Daughter" in other parts of West Yorkshire. Bradford has joined with Calderdale and some North-West Authorities to commission GW Theatre to deliver a primary school play to address broader issues of self-esteem, positive relationships and on-line and social media safety with children in transition to secondary school.
- 2.31 Primary and secondary schools have a duty to make sure that pupils and students understand how to keep themselves safe from relevant risks such as abuse, including CSE and extremism. In developing this understanding schools should address risks in daily life including those arising from the use of the internet and social media. Teaching and lessons that address these issues are often referred to as "Personal, Social Health and Economic Education" (PSHE).
- 2.32 The National Curriculum by subject area does not have a PSHE component. However, locally there is an agreed shared curriculum for the teaching of PSHE at Primary and Secondary level drawn from the full range of curriculum subjects, for example science and religious education. Schools can access support from a network of PSHE coordinators across the phases of primary and secondary



education. The delivery of the secondary school play regarding CSE and the development of the primary play are both intended to provide learning opportunities that enhance the delivery of PSHE key components in relation to staying safe.

- 2.33 The government has approved a new common inspection framework for schools which includes new criteria by which schools will be judged. Safeguarding children is a “golden thread” which is assessed throughout all inspection judgements. The culture of the school and leadership are assessed, as well as the quality of teaching. Each school is expected to deliver a broad and balanced curriculum and within that curriculum demonstrate performance against a brand new judgement: personal development, behaviour and welfare. It is in this area that schools should demonstrate that pupils have an understanding of how to keep themselves safe from abuse (including CSE) and extremism.
- 2.34 An evaluation of the preventative group work sessions developed and delivered by Barnardo’s has been completed by Dr Philip Gilligan of the University of Bradford. Key conclusions of this evaluation are that this was an “extremely successful project which delivered a necessary, appropriate and in some cases, transformative service to the parents / carers who participated”. The parenting programme was evaluated as necessary and relevant and the larger seminars delivered as part of the project were well attended and demonstrated a desire by parents and carers to receive basic information regarding CSE. The evaluation endorses the plan to transform the material used in the programme into a manual which will provide a template for the consistent delivery of CSE preventative work with parents and carers in the Bradford District. The importance of colleagues from all agencies working to tackle CSE engaging with this parenting work is emphasised. At a time when partners are facing increasing workload pressures a priority needs to be given to identifying parents and carers to refer to the programme, to encouraging parental attendance and to attending those sessions opened up to staff already working with the children and families in order to reinforce the impact of the preventative group work.
- 2.35 **Community engagement and responsibility:**
An important strand of preventative work is engaging with communities and leaders to raise awareness of CSE. Local Safeguarding Children Boards (LSCB) and West Yorkshire Police have developed the “Know the Signs” campaign which provides clear messages about CSE in the form of posters for public spaces, schools and other settings, small information cards for children, parents, professionals and a range of internet-based awareness raising tools. Variations of this campaign have been developed for specific themes and aimed at specific audiences. In May 2015 specific information and posters were sent to every school in the District following media reporting of a number of men from the District being charged in connection with CSE. A further media campaign aimed at school and college students will be launched in September 2015 regarding risks associated with social media and “sexting”.
- 2.36 Bradford Safeguarding Children Board (BSCB) and the Council’s Children’s Services has a partnership with the Bradford Council for Mosques and Keighley Muslim Association to support Mosques and Madrassahs throughout the District to deliver good safeguarding children arrangements. This has provided opportunities



to deliver key messages about a range of safeguarding issues, including CSE, in training events for staff and volunteers and in meetings with parents. In addition, BSCB is supporting some groups who have expressed an interest in developing community – based CSE campaigns and services.

- 2.37 With West Yorkshire Police, BSCB is engaging with representatives of the District's Sikh Gurdwara and a Sikh community group to share information about CSE, attend meetings of congregations and to support an event aimed at Sikh and Hindu groups regarding CSE in September 2015.
- 2.38 Each of the District's Area Committees has received a report on CSE and these opportunities for dialogue have been particularly constructive. As a result of this, information has been provided that has supported targeted preventative initiatives in parts of the District.
- 2.39 In any communication with the public regarding CSE it is important to ensure the issue is understood in the wider context of child abuse and neglect, in particular child sexual abuse. If parents, carers and wider communities are to effectively protect children from CSE it is also important that the Council and its partners make clear that there are a number of models of CSE and grooming, the most prominent of which are:
- Peer on peer exploitation: children are sexually exploited by peers who are known to them at school, in the neighbourhood or through mutual friends.
 - Exploitation through befriending and grooming: children are befriended directly by the perpetrator or through other children and young people. This process may begin with a girl or boy being targeted and befriended by a young boy or girl usually known to her as an equal, i.e. a classmate, a friend of a sibling, or a neighbour.
 - The 'boyfriend'/pimp model of exploitation: perpetrators target children posing as 'boyfriends', showering the child with attention and gifts to cause infatuation. They initiate a sexual relationship with the child, which the child is expected to return as 'proof' of her/his love or as a way of returning the initial attention and gifts. The child is effectively told that they owe the perpetrators money for cigarettes, alcohol, drugs, car rides etc and that sexual activities are one way of paying it back.
 - The 'party' model: parties are organised by groups of men to lure young people. Young people are offered drinks, drugs and car rides often for free. They are introduced to an exciting environment and a culture where sexual promiscuity and violence is normalised. Parties are held at various locations and children are persuaded (sometimes financially) to bring their peers along.
- 2.40 It is recognised that in some instances CSE is an activity deliberately embarked upon by a pre-existing gang, in part for the purpose of extending the control and influence of the gang among young people in the community. This model of abuse was the subject of extensive research by the Office of the Children's Commissioner. In other instances groups of adults, who are otherwise unconnected, network and



operate together solely for the purpose of targeting, grooming and abusing children through CSE.

- 2.41 Each of the models described above can be implemented either face to face, through so-called “street grooming”, or the perpetrators can make use of the internet and social media to target and groom the victim. A risk of focusing on one particular model of CSE, or on “street grooming” rather than on-line grooming is that parents or carers may fail to recognise the signs that a child is at risk. In addition, a focus on one model can lead to assumptions about the characteristics of perpetrators, for example in terms of ethnicity or age which may make it easier for abusers not conforming to a particular stereotype to harm children.
- 2.42 BSCB is working with partners to develop a significant programme of preventative work entitled “Families and communities against Child Sexual Exploitation” (“FCASE”). This model has previously been delivered in three pilot areas in England, funded by the Department for Education. It has been evaluated positively by the University of Bedfordshire and resource is being sought using Police and Crime Commissioner funds which are administered by the Bradford Community Safety Partnership.
- 2.43 On October 20th 2015 BSCB will be holding a conference regarding CSE as part of the annual; Safeguarding Week. The conference is entitled: “Child Sexual Exploitation: impact and building resilience” and will feature a number of local and national speakers.
- 2.44 In the course of 2015 the Council and its partners have significantly developed the use of licensing and regulatory powers to support commercial partners in reducing the potential for children to be groomed and abused in the hospitality sector and in the night-time economy. A programme of training staff who work in the Council’s licensing, regulatory and legal sections about CSE began in 2014 and all staff in those services having dealings with relevant trades or who give advice on matters of regulations are expected to have completed on line training or to have attended a relevant awareness raising session.
- 2.45 Private Hire and Hackney Carriage operators in the Bradford District have been expected to undertake safeguarding training for several years. Since January 2015 a specific module on CSE must also be completed. In June 2015 all operators were written to regarding CSE and were provided with copies of poster and leaflets about the issue. The operators are requested to:
- Display the CSE poster in their base for both the public and your staff to see.
 - Issue the CSE Do’s & Don’ts leaflet to each of their licensed drivers for retention in their vehicle.
 - Check that drivers understand the content of the leaflet, are aware it must be retained in their vehicle and know what to do if they suspect a CSE issue.
 - Keep a record of the drivers that are issued with the CSE Do’s and Don’ts leaflet. This must include their badge number, date of birth, name and signature of receipt.



Each of these requirements are now routinely checked by Council licensing officers and partners.

- 2.46 This initiative is being followed up with a series of training and compliance events for private hire operators which will commence in late October 2015. These events will be delivered by licensing and BSCB staff and the purpose will be to ensure that private hire operators understand how to comply with the requirements set out in the correspondence that they have received.
- 2.47 The Council is working with other Local Authorities in the Leeds City Region to ensure that there is a better coordinated and more consistent approach to private hire licensing. This includes taking steps to ensure consistent decision making and implementation of decisions regarding the issuing and withdrawal of private hire licenses.
- 2.48 Bradford has been selected as one of the areas to work with Barnardo's to deliver "Plain Sight" which is a Department for Education funded pilot project to teach night-time workers how to protect children from sexual exploitation after dark. The project will reach out to hospitality staff, security guards and others who work at night. As a result of this a Night Time Economy worker has been appointed who will be based in the CSE Hub. This will increase capacity and strengthen coordination of work already being undertaken by the Council, Police and other partners.
- 2.49 **Staff training and Opportunities for Elected Members:**
In the course of 2014/15, BSCB undertook a full review of its CSE training programme. This review was informed by government guidance, national reports and the learning from a BSCB learning lessons review and a BSCB challenge panel regarding CSE assessment arrangements.
- 2.50 As a result of this review BSCB launched a new online training course: "Safeguarding Children from Sexual Exploitation. This course is aimed at all staff and volunteers who work with young people who may be at risk of being abused through sexual exploitation or who work with adults/families where this issue is of relevance, including local authority elected members. This course has now been successfully completed by more than 2000 professional learners in the Bradford District. This same training opportunity is available for elected members of council and BSCB is working with the Member's Development Officer to encourage take up. A considerable number of elected members have attended specific training and awareness raising events regarding CSE.
- 2.51 The course covers:
- What is sexual exploitation?
 - Legislation, guidance and interagency procedures.
 - Indicator behaviours and vulnerability factors.
 - Assessing risk.
 - Understanding roles and responsibilities.



2.52 In partnership with Barnardo's, BSCB has also developed a new face to face training course which was launched in May 2015, replacing the previous face to face CSE course. This course is aimed at staff who work directly with children and young people at risk of CSE, or those who have specific safeguarding responsibilities, e.g. named persons in schools. Further information about this and other BSCB training course can be accessed here: <http://www.bradford-scb.org.uk/training/training.htm>

2.53 **Strategic Response**

Developments are guided by the BSCB 9 Point Strategic Response to CSE (Dec 2014), which is an update of an earlier strategic plan. This document contains the following key points:

- Our partnership response to CSE is child, young person and victim focused;
- A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice;
- A training plan will be developed for all professionals and leaders regarding CSE, in particular a bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE
- A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE;
- A support network will be developed focusing on women and mothers;
- A specific direct work plan will be developed aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person;
- A specific product will be developed for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities;
- A partnership response will be developed to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners;
- Our partnership response includes undertaking multi-agency historic investigations into CSE.

2.54 This BSCB 9 Point Strategic Response is set out in full in appendix 2. The CSE sub group of BSCB is responsible for monitoring the delivery of the plan and is developing specific, measurable actions under each of the points and reports on progress to BSCB and its independent chair.

2.55 During the Bradford Safeguarding Weeks of 2013 and 2014, many of the Council's Elected Members took advantage of targeted training events utilising drama and printed materials. A further event for Elected Members will be taking place during Safeguarding Week 2015. These events are in addition to specific performances aimed at Elected Members of the play "Somebody's Sister, Somebody's Daughter" which were followed with panel discussions and access to the on-line CSE training.

2.56 Elected Members have been appropriately engaged at policy and scrutiny level regarding CSE and continue to work with officers to seek assurance regarding the District's arrangements for dealing with CSE. Some key examples of Elected



Member Engagement are:

- Prior to the Hub being established, the Council Chief Executive convened a meeting of senior council officers, key elected members and senior police officers in December 2011. The purpose of this meeting was to ensure that there was a full, shared understanding of the incidence, impact and broader implications of CSE activity in the Bradford District. A key outcome of this meeting was the endorsement of the concept of the Hub.
- A further meeting of key officers, politicians and police officers took place on the 20 June 2012 to receive an update about the implementation of the Hub. Key outcomes of this second meeting were that the Council committed a full time specialist children's services team manager to further support the work of the Hub and identified £250,000 to invest in CSE services during the period 2013 – 2015.
- In February 2014 the Council's Strategic Leadership Team devoted an extended meeting to the topic of CSE, receiving a detailed presentation from BSCB setting out the current incidence, disposition of services, challenges and new developments in partnership working.
- Following the publication of the Jay Report in August 2014, the Council's Strategic Leadership Team devoted most of the September meeting to considering the lessons of the report and considering the implications for Bradford. A briefing for all Elected Members was prepared and circulated on behalf of the DCS during the same month. The Strategic Leadership Team's considerations resulted in the drafting of the motion regarding CSE which was unanimously passed by the Council on 21st October 2014.
- In addition, reports on CSE have been taken to the Children's Overview & Scrutiny Committee and each Area committee with further reports scheduled for these committees in autumn 2015.

2.57 West Yorkshire Police, the five West Yorkshire Directors of Children's Services and the five West Yorkshire LSCB Chairs have a programme of regular meetings to consider opportunities to cooperate across local authority borders to tackle CSE in the sub region. The West Yorkshire Police and Crime Commissioner (PCC) is also represented at these meetings and is exploring ways to increase joint capacity to safeguard children from CSE and to prosecute perpetrators. As a result of this a number of initiatives, funded by the PCC, have been developed. These include the appointment of a West Yorkshire CSE Safeguarding Advisor and the recruitment for each Local Authority area of an officer to act as a Single Point of Contact to ensure the effective sharing of information about CSE, missing children, persons of concern and trafficking intelligence across West Yorkshire and to neighbouring sub regions.

2.58 The partnership work to address CSE in the Bradford District represents a substantial commitment of finances and resources by partners at a time when the public sector as a whole is seeking significant financial savings in line with national public sector spending targets.

2.59 The financial and resource appraisal of the Council's commitment is set out in section 4 of this report. At this point it is relevant to note that, in addition to a current



annual spend of £19 million on social workers, many of whom deal with CSE cases an additional spend of £2.9 million is committed to child prevention and support services. It is from within this budget that children's specialist services staff in the Hub are funded. In addition, the cost of a specialist purchased placement for a child at risk of CSE can be from £104,000 to £250,000 per year. At any one time there are between 10 – 15 children and young people who require such a specialist placement.

- 2.60 When the CSE Hub was established in 2012, the West Yorkshire Police staffing commitment to the service was 8 Police Officers led by a Sergeant at an annual cost of approximately £505,000. Since that time there have been a number of changes to policing structure in order to more effectively focus resources on CSE and related risks, and to establish a dedicated response to historic CSE concerns. This has resulted in a total deployment of 3 Detective Inspectors, 2 Detective Sergeants, 20 Detective Constables, 5.5 Police Staff, 9.5 Investigation Officers (the latter being funded by resources provided by the Police and Crime Commissioner). This further staffing commitment represents an additional annual staffing cost for police officers and staff focussed on CSE of £1,788,000 in the Bradford District.
- 2.61 Some particularly complex and resource intensive CSE investigations are managed by the Protective Services Division. In recent years a number of investigations into CSE concerns have been managed by this service. The most resource intensive of these investigations has cost almost £4 million to date, whilst the least costly has been approximately £350,000.
- 2.62 **When there are concerns about a child**
When there is a concern that a child or young person is at risk of CSE a professional is required to complete a multi-agency CSE referral and risk assessment form and forward this to the multi-agency CSE Hub. Each morning, representatives of all of the services co-located in or working closely with the Hub meet to discuss all new referrals and to share information and update risk assessments of cases already known to the Hub. A shared assessment of risk is made on each case, which can be rated as low (preventative services to be provided by a single agency), medium (individual and family work to be offered which is likely to involve more than one agency) or high (a child has been abused or is at significant risk of being abused through CSE and requires a multi-agency plan and an active criminal investigation is required). As cases are reviewed the assessment of risk may go up or down.
- 2.63 At present, the Council has a team manager and a social worker located in the Hub. The role of these staff is to ensure that appropriate risk assessments are completed and multi-agency child protection procedures are carried out on children that are referred to the Hub. These staff also ensure appropriate information sharing and joint planning takes place between the Hub and the LA social workers that are allocated to children at risk of CSE. This often involves supporting joint work with children and undertaking, with police colleagues, evidential interviews of child witnesses.



- 2.64 This group of police officers are supported by a police researcher and clerk. Within the District's crime team and specialist teams such as the Homicide and Major Enquiries Team there are considerable numbers of officers focussing specifically on CSE investigations. The police officers within the CSE Hub are also responsible for making enquiries about children who go missing from home or care and for gathering and monitoring information about missing episodes. A detailed report regarding arrangements for children who go missing can be found in section 4.1 of this annual report.
- 2.65 A specialist police officer in the Hub focuses on supporting joint initiatives to disrupt CSE and to develop targeted action to ensure that operators of licensed services and key operators in the night time economy are aware of CSE and taking steps to minimise the risk of their businesses being used by perpetrators to facilitate CSE.
- 2.66 In addition to undertaking regular visits to businesses with relevant colleagues from the Council's Licensing and Environmental Health Services, this officer, with support from other police colleagues, has also worked with 2 businesses to amend practices that caused concern and has developed an arrangement for daily police attendance at locations identified as being potentially associated with CSE, with 25 such locations initially identified.
- 2.67 The Barnardo's Turnaround Service is located at the Hub which works with girls and boys to provide preventative inputs and to work directly with children, alongside partner services. A protocol with the Bradford District Care Trust ensures that an identified, consistent sexual health nurse works with the Hub to support children, either at the Hub, in NHS premises or in the community. BSCB is supporting the development of a business case for the commissioning of a health practitioner to be based as a permanent part of the Hub team, ensuring holistic health assessment, signposting to appropriate services and more effective information sharing across all health trusts. The activity of the Hub is supported by a police analyst and an admin support worker.
- 2.68 Other key partner agencies have a daily or regular presence at the Hub. These include: the Hand in Hand Project (Children's Society), Parents Against Child Exploitation (PACE), BLAST (Bradford & Leeds Against the Sex Trade) and Bradford District Care Trust. Partners from other NHS Trusts, Education Support Services and the Youth Offending Team attend weekly meetings at the Hub.
- 2.69 In common with other children and adults who have been abused or are victims of violent crime, those who have experienced CSE are likely to require on-going therapeutic support to assist them in recovery. BSCB is working with partners in health trusts and the clinical commissioning groups to map current provision against a likely increase in demand. The outcome of this process may be that it is necessary to adjust current commissioning arrangements to ensure that CSE survivors have sufficient priority access to relevant services.
- 2.70 Whilst the focus of this report is on arrangements to safeguard children from sexual exploitation there is significant evidence of some vulnerable adults also being targeted for sexual exploitation. The Adult Safeguarding Board has received reports



about the arrangements for addressing CSE within the District and protocols have been agreed for information sharing between the CSE Hub and the Adult Protection Unit. The Adult Protection Coordinator sits on the BSCB CSE sub group. In addition, an Adult Protection Senior Practitioner attends weekly meetings at the CSE Hub to enhance operational coordination between safeguarding children and adult protection services.

2.71 What is the extent and profile of CSE in our District?

In order to more clearly identify and understand incidence of CSE in the District, the Council has made a significant investment in developing the functionality of the Integrated Children's System to allow children's services staff to "flag" cases of children at risk of CSE, to record information about individuals and premises that may present a risk of CSE in a way that complies with Data Protection requirements and facilitates the production of regular detailed reports about this activity. Prior to April 2014 it was not possible to produce detailed data reports other than by time-consuming manual processes.

2.72 West Yorkshire Police has developed a similar "flagging" system which identifies for all officers and relevant police staff cases where there is a risk of CSE. The NHS "System One" on-line records system is being gradually rolled out nationally. This already provides for enhanced information sharing about child safeguarding matters within and between NHS Trusts. At present this system does not have the facility to "flag" CSE concerns as distinct from other safeguarding concerns. Discussions are currently underway with local Trust officers to establish whether it is possible to put such an arrangement in place.

2.73 Appendix 3 of this report contains a number of tables providing general information about the numbers, ages, gender and ethnic backgrounds of children who have been referred to the CSE Hub since April 2014. This information is broken down into two time periods, April 2014 – March 2015 and from April 2015 until the end of July 2015.

2.74 During the period April 1st 2015 – March 31st 2015, 431 children were referred to the CSE Hub, whilst from April 1st 2015 – July 31st 2015 that number was 185. If the referral trend of the first 4 months of the current reporting year were to be maintained, it can be expected that there will be in excess of 550 referrals to the CSE Hub during 2015 – 16. That would represent an increase in referrals of 29% over the year. Details of the numbers and ages of children referred are contained in table 1 of appendix 3.

2.75 The peak ages for referral to the CSE Hub remain children aged 14 – 15 and children aged 16 – 18. If the trend identified in the first 3 months of this reporting year were to be maintained for 12 months, the largest increase (approximately 50.8%) will be in the 14 – 15 age group.

2.76 Table 2 sets out information regarding the ethnicity of children referred to the CSE Hub during the two time periods being considered. Children of White British ethnicity are the largest group, with children of Asian British (Pakistani) heritage being the second largest group. If the trends noted in the first quarter of the current



reporting year are maintained for 12 months there would be an increase of approximately 16.5% in the numbers of White British heritage children referred to the Hub and of approximately 53.5% in the numbers of Asian British (Pakistani) heritage children referred.

2.77 Table 3 contains information regarding the risk categorisation and ages and gender of children. To maintain confidentiality, some of the lowest value groups have been rounded up to 5. This table demonstrates the continued low representation of males, particularly in the medium and high risk groups. This emphasises the importance of continuing awareness raising and training with colleagues from BLAST regarding the risks, incidence and impact of CSE on boys and young men.

2.78 **Prosecution and Disruption**

The majority of CSE criminal investigations for the Bradford District are managed within the co-located Hub at Sir Henry Mitchell House. However, particularly complex and resource intensive investigations have been managed within the Homicide and Major Enquiries Team (HMET) of West Yorkshire Police and Protective Services Crime Division.

2.79 Operation Kellerabbey is currently HMET managed and currently has 14 men and a 16 year old male charged with numerous offences of rape and unlawful sexual activity against primarily one female child who was aged under 16 at the time. One of the allegations relates to a second victim who was also under 16 at the time of the offence in 2009. These charges have resulted in Court appearances and trials are set for the forthcoming months at Bradford Crown Court.

2.80 Operation Gardia was a Protective Services investigation conducted during 2011/12 against two males in their early 20's who were grooming and committing rape and sexual activity with two female children in their teenage years. As a result of this investigation, the two males were found guilty at trial and sentenced to a combined total of 35 years imprisonment.

2.81 Operation Oakberry was a Protective Services lead investigation in relation to sexual grooming and unlawful sexual activity against a male child in his early teens. Adult males have been charged with a range sexual offences and a number have pleaded guilty and been sentenced at Court. The use of the internet and social networking sites is a particular characteristic of this case. Those convicted of the lesser offences have been sentenced to community based orders. There are a number of trials scheduled for future hearings for other serious offences.

2.82 Operation Dalesway relates to a series of historic CSE investigations within the Bradford District and is resourced by a dedicated team of Detectives and Police Staff investigators working alongside dedicated Social Care staff. These enquires are complex, historic in nature and resource intensive, the likelihood of charges and prosecutions unlikely to be realised until 2017.

2.83 The CSE team based at the Hub is currently undertaking 129 separate investigations. These investigations include situations where there is evidence of CSE and grooming taking place using the internet and social media, as well as



“street grooming”. The markings for CSE related cases have been placed on offences up to April 2014 so accurate recording of these offences can take place. There are currently 183 individuals linked to these offences as a subject of interest or suspect (a suspect could be linked to more than one offence and some offences have more than one suspect shown attached to the crime). Of these 66 are showing as having been arrested. As of the 31st July 2015 17 are showing as charged. Of these 7 have been convicted, 5 were found not guilty and there are 5 on police bail.

2.84 As CSE crimes have only been linked from the 1st April 2014 there may have been various trials and convictions since that date which would have been from previous years (as charging a person and finally getting a conviction in court may take 18 months to 2 years). Considering sexual offences over the last 5 years against a victim who was under 18, there are 178 suspects which have been charged for these offences.

2.85 A review of these charges has been undertaken and there are 56 of these offences which are considered to be of a CSE type. Of the 56 suspects charged for the offences 45 have resulted in convictions. 6 were found not guilty, 2 are on file, 1 was no further action and 2 are still pending trial. The range of sentences are appropriate to the seriousness of the offences and range from Community based sentences to significant terms of imprisonment.

2.86 Examples of recently reported sentencing outcomes are provided below:

- Bradford Crown Court
R vs Miskeen 4/3/2015
Sexual Activity with under 16 female
7 years imprisonment
- Bradford Crown Court
R vs Khan 2/3/2015
Sexual Activity with under 16 female x 3
4.5 years imprisonment
- Bradford Crown Court
R vs Hussain 11/5/2015
Sexual Activity with under 16 female x 3
3.5 years imprisonment
- Bradford Crown Court
R vs Ashton
Attempt to meet following Grooming
12 months Suspended Sentence
24 Supervision Order, MH Requirement, SOPO
- Bradford Crown Court
R vs Hurst
Incitement to Sexual Activity with under 16 female (via Snapchat)
12 months Community Order



12 months Supervision, SOPO imposed

2.87 As described above, a specialist police officer is located in the CSE Hub who is responsible for coordinating and supporting disruptive activity by the Police, Council and other partners.

2.88 Historic Concerns

In this report the terms “historic abuse” and “historic CSE concerns” are used to describe current or recent investigations underway into alleged specific offences relating to CSE that may have occurred more than one year and one day prior to the investigation commencing. The use of this term is not intended to minimise the likely current and continuing impact of abuse on the victim and the victim’s family.

2.89 As a result of increasing public awareness of CSE, particularly following the publication of the Jay report there has been a national increase in members of the public contacting local authorities and the police raising concerns about their own previous experiences of CSE, or about possible incidents of CSE that they may have witnessed in the past. Some members of the public have made contact with Bradford Council or West Yorkshire Police regarding potential historic CSE incidents in the Bradford area.

2.90 West Yorkshire police and Bradford Council have developed a partnership response to the issue of historic CSE concerns. A specialist team has been established. Currently this consists of a police inspector, two Detective Sergeants, nine Detective Constables, eight civilian investigators, a police analyst, a police researcher, 2 social workers and a council researcher. Staffing levels for this service are being kept under review. The service has clear terms of reference which have been agreed by partner organisations.

2.91 During the period 1/4/2014 – 31/3/2015, 6 investigations into historic concerns of CSE were initiated by this specialist team. Between 1/4/2014 to 31/7/2015 a further 3 investigations commenced. All 9 investigations are still on-going.

3. OTHER CONSIDERATIONS

3.1 There are no other considerations.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The Council allocated £250,000 of one off resources. This funding has been used to commission the services described in paragraph 2.27 above. Where appropriate these services are continuing, sustained by alternative resources accessed by the voluntary sector.

4.2 The CSE cases requiring social work allocation are included in the normal case loads for social workers working in the Children Specialist Services. The Council spends £19m on children’s social workers per annum. In addition to spend on social work teams, Children Services currently spends approximately £2.9m on children



prevention and support services. Children Services has made resources available from within existing budgets by allocating a team manager, social workers, community resource worker and an analyst to work within the CSE multi agency Hub.

- 4.3 When looked after children at risk of CSE require specialist provision this is purchased at a weekly cost of £2000 per week for a residential bed (£104,000 a year), rising to £5000 per week (£260,000 per annum) for a secure placement. There are approximately 10-15 young people who require this specialist resource at any given time.
- 4.4 The Council and Bradford Safeguarding Children Board have been successful in securing some additional funding from the West Yorkshire Police and Crime Commissioner to strengthen the District's response to CSE:
- The PCC has provided funding for an additional analyst to focus on CSE and missing children data;
 - The PCC has provided funding for further preventative work in schools which in Bradford will be used to develop and tour a primary school play regarding CSE and related issues of child safety.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 The protection of children and vulnerable adults is the highest priority for the Council and its partners when considering the implications of CSE, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to children in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.
- 5.2 Failure to implement the proposed recommendations may increase these risks

6. LEGAL APPRAISAL

- 6.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

- 7.2 Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

7.2 SUSTAINABILITY IMPLICATIONS



None.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

None.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Child Sexual Exploitation (CSE) is violent criminal activity. The consequences of CSE can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, CSE has lasting consequences for families of victims and perpetrators and has potential implications for community relations.

7.4.2 The Community Safety Partnership (CSP) has received a presentation about CSE delivered by the BSCB CSE Champion and the Assistant Director for Specialist Children's Services. The CSP is currently considering options pass porting Police and Crime Commissioner funding to 6 key priorities, including CSE. BSCB is the lead organisation for developing these options in conjunction with the CSP.

7.5 HUMAN RIGHTS ACT

7.5.1 Child Sexual Exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.

7.6 TRADE UNION

There are no implications for Trade Unions.

7.7 WARD IMPLICATIONS

7.7.1 It is recommended that each Area Committee receives an update report regarding CSE in the next 6 months.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

None.

8. NOT FOR PUBLICATION DOCUMENTS

None.



9. OPTIONS

- 9.1 To encourage all Elected Members to complete the CSE training which is available and also to encourage Elected Members to attend events to raise awareness of CSE and related safeguarding issues.
- 9.2 To consider if this report should be disseminated to Area Committees to raise awareness and focus Community Leadership to tackle this issue across the district

10. RECOMMENDATIONS

- 10.1 It is recommended that the following actions be taken to support the partnership work to address CSE within the District:
- Request that each Bradford District Area Committee receives a report regarding Child Sexual Exploitation in the course of the next 6 months.
 - Work through the Leeds City Region to ensure a consistent approach to decision-making and implementation regarding private hire licences.
 - Approve the programme of awareness raising, training regarding CSE and monitoring of private hire operators implementation of the standards set out in the letter to operators of 16th June 2015.
 - Encourage Elected Members to complete the CSE on-line training course and to take up opportunities to attend other training and awareness raising events.
 - Request that during the current civic year the Health and Well Being Board receive a report regarding arrangements for therapeutic support for survivors of CSE.
 - In 2016 the Council Executive should receive a further update on the progress of arrangements in the District to safeguard children from Child Sexual Exploitation.

11. APPENDICES

- 11.1 Appendix 1: Report of the Strategic Director of Children's Services to the meeting of the Council Executive held on 13th of January 2015: "Arrangements by the Council and its partners to tackle child sexual exploitation".
- 11.2 Appendix 2: "9 Point Strategic response to CSE".
- 11.3 Appendix 3: Three tables containing data regarding referrals to the CSE Hub.

12. BACKGROUND DOCUMENTS

- 12.1 The following documents have been referenced in this report; all of these are public documents and can be accessed by internet:



- “Safeguarding children involved in prostitution: supplementary guidance to Working Together to Safeguard Children” (Dept of Health, National Assembly of Wales, Home Office, Department for Education and Employment, 2000) http://webarchive.nationalarchives.gov.uk/+/dh.gov.uk/en/publicationsandstatistics/publications/publicationspolicyandguidance/dh_4006037
- “Tackling child sexual exploitation: action plan” (Dept for Education, 2011) <http://media.education.gov.uk/assets/files/pdf/c/tackling%20child%20sexual%20exploitation%20action%20plan.pdf>
- “The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013” (“The Jay Report”, August 2014): http://www.rotherham.gov.uk/downloads/file/1407/independent_inquiry_cse_in_rotherham
- “Real Voices Child sexual exploitation in Greater Manchester” An independent report by Ann Coffey, MP. October 2014 <http://anncoffeymp.com/wp-content/uploads/2014/10/Real-Voices-Final.pdf>
- Report of Inspection of Rotherham Metropolitan Borough Council, February 2015. Author: Louise Casey CB. https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/401119/46966_Rotherham_Report_PRINT.pdf
- Ofsted Thematic Inspection: “The sexual exploitation of children: it couldn’t happen here, could it?”: (November 2014) <http://www.ofsted.gov.uk/resources/sexualexploitation-of-children-it-couldnt-happen-here-could-it>
- Tackling Child Sexual Exploitation: The Cabinet Office, March 2015 <http://www.bradford-scb.org.uk/cse/documents/Tackling%20CSE.Rotherham%20Response.Feb%202015.pdf>
- Letter from the Chief Social Worker: Tackling Child Sexual Exploitation:- review of assessment and decision making tools. <http://www.bradford-scb.org.uk/cse/documents/CSW%20re%20CSE%20assessment%20and%20decision%20making%20tools.pdf>
- Letter to the Chief Executives of local authorities, Directors of Children’s Services, Police and Crime Commissioners, Local Safeguarding Children’s Boards, Health and Wellbeing Boards and GPs., Home Office, Department of Health, Ministry of Justice and the Department for Communities and Local Government. “Our joint commitment to share information effectively for the protection of children”. http://www.bradford-scb.org.uk/cse/documents/info_sharing_letter5.pdf



Appendix 1

Report of the Strategic Director of Children's Services to the meeting of Council Executive to be held on 13th January 2015.

AM

Subject:

Arrangements by the Council and its partners to tackle child sexual exploitation.

Summary statement:

This report summarises the current arrangements in the District for safeguarding children from child sexual exploitation and also describes the arrangements that have been put in place to enquire into allegations of historic child sexual exploitation (CSE). Preventative initiatives and work to support families and communities affected by CSE are also described.

Further actions will be proposed to enable the Council to implement in full the resolution passed unanimously on 21st October 2014.

Michael Jameson
Strategic Director of Children's Services

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Portfolio:

Children's Services

Overview & Scrutiny Area:

Children's Services



1. SUMMARY

- 1.1 This report summarises the current arrangements in the District for safeguarding children from child sexual exploitation (CSE) and also describes the arrangements that have been put in place to enquire into allegations of historic child sexual exploitation. Preventative initiatives and work to support families and communities affected by CSE are also described.

Further actions are proposed to enable the Council to implement in full the resolution passed unanimously on 21st October 2014.

2. BACKGROUND

2.1 NATIONAL CONTEXT

Professional and public awareness of child sexual exploitation (CSE) has grown significantly in the 14 years since the publication of the first dedicated national guidance for dealing with this form of child sexual abuse, which was entitled: "Safeguarding children involved in prostitution". Changes in legislation and guidance culminated in the publication of the national "Tackling Child Sexual Exploitation Action Plan" which was published in 2011.

- 2.2 In addition to national guidance and new legislation, the growing appreciation of the need to develop a more sophisticated multi-agency response to CSE was aided by research and enquiries such as the two year national enquiry into CSE by gangs and groups led by Sue Berelowitz, the Deputy Children's Commissioner for England. More recently, the publication of the Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013 ("The Jay Report") has emphasised the importance of strong strategic and political leadership across the public sector and in communities in responding to CSE at a local level.
- 2.3 As a result of the publication of the Jay Report in August 2014 Ofsted announced that it would be undertaking inspections of local responses to CSE in eight local authority areas. The final thematic report: "The sexual exploitation of children: it couldn't happen here, could it?" was published in November 2014. The report considered evidence from 36 inspections of children's services that had already been published and inspections of 38 children's homes, in addition to the eight specific CSE inspections.
- 2.4 This detailed report has produced 25 recommendations for local authorities (LA), partner organisations, LSCBs, national government and Ofsted itself. Overarching themes in the findings and recommendations are: the need for strong strategic leadership; the need to develop effective local performance arrangements (informed by consistent crime recording); the need to prioritise awareness raising; the importance of police and LA using all powers to disrupt and prosecute offenders; and the need to ensure that all missing children have an independent return interview and that intelligence about missing episodes is collated to identify patterns and risks.



- 2.5 Whilst the report does emphasise the importance of effective multi-agency working, particularly when presenting findings about professional practice, the focus of comments about strategic leadership is entirely on the LA and the LSCB. Therefore the distinctive strategic leadership that can be offered by the police service or by health trusts and commissioners in developing therapeutic services is not explored.
- 2.6 Some commentators have expressed the view that the report does not provide sufficient analysis of the examples of good practice identified in some areas. As a consequence, it has been argued, an opportunity to promote good practice has been squandered.
- 2.7 The Ofsted report, together with other recent publications, is of assistance in developing understanding of the complexity of CSE and of the necessity to develop a sophisticated “whole system” response to this form of abuse. It is possible to benchmark planning and activity in Bradford against some good practice identified in the report. The key findings and recommendations of this report are being considered by the CSE sub group of Bradford Safeguarding Children Board (BSCB) and where appropriate are incorporated into the further development of the plan under-pinning the Strategic Response to CSE.

2.8 LOCAL CONTEXT:

Partnership working to address CSE in the Bradford District dates from 1995. In October 2011 the independent chair of Bradford Safeguarding Children Board (BSCB) sought assurance as to the effectiveness of the multi-agency response to CSE. In common with other organisations nationally, it is now recognised that West Yorkshire Police and Bradford Council did not have the same rigorous and co-ordinated approach to dealing with allegations of child sexual exploitation that have subsequently been developed.

2.9 The key outcomes of a “structured challenge” to partners were:

- BSCB “Champion for CSE” identified: Police Superintendent;
- A multi-agency co-located service, known as “The Hub” was established in January 2012, based at Javelin House.
- BSCB to be responsible for the District’s strategic response to CSE.

2.10 Prior to the Hub being established, the Council Chief Executive convened a meeting of senior council officers, key elected members and senior police officers in December 2011. The purpose of this meeting was to ensure that there was a full, shared understanding of the incidence, impact and broader implications of CSE activity in the Bradford District. A key outcome of this meeting was the endorsement of the concept of the Hub. A further meeting of key officers, politicians and police officers took place on the 20 June 2012 to receive an update about the implementation of the Hub. Key outcomes of this second meeting were that the Council committed a full time specialist children’s services team manager to further support the work of the Hub and identified £250,000 to invest in CSE services during the period 2013 – 2015.



- 2.11 The Director of Children's Services convened a meeting for all Secondary Head Teachers in June 2013. This was addressed by the DCS, BSCB Manager and Senior Officers from West Yorkshire Police. Head Teachers were notified of the West Yorkshire wide "Know the Signs" public awareness campaign and other initiatives relating to CSE.
- 2.12 In February 2014 the Council's Strategic Leadership Team devoted an extended meeting to the topic of CSE, receiving a detailed presentation from BSCB setting out the current incidence, disposition of services, challenges and new developments in partnership working.
- 2.13 During Spring 2014 BSCB conducted a review of the effectiveness of the multi-agency, co-located CSE Hub. This review was chaired by the BSCB Independent Chair, Nick Frost; it was supported by the BSCB manager. The process was steered by representatives of the following key partner agencies:
- Bradford Children's Services
 - NSPCC
 - NHS Clinical Commissioning Groups
 - West Yorkshire Police
 - Hand in Hand Project (Children's Society).
- 2.14 The review considered a number of sources of information including:
- Operational data provided by the Hub;
 - CSE case file audits undertaken by managers from West Yorkshire Police and Specialist Children's Services;
 - A Bradford University research project into the experiences of young people affected by CSE, facilitated by Barnardo's Turnaround and Hand in Hand and supported by the British Association for the Study and Prevention of Child Abuse and Neglect (BASPCAN);
 - A self assessment of CSE partnership working against standards developed by the University of Bedford;
 - Home Office Innovation Fund evaluation of parental support work undertaken in the Bradford District by Parents Against Child Exploitation (PACE);
 - Information from external scrutiny of the Hub by Ofsted and the National college of Policing.
- 2.15 Key members of BSCB and the Independent Chair presented the findings of this review to the Council Chief Executive and the Director of Children's Services (DCS) during July 2014. Key issues identified by the Review were:
- Since the Hub was established in January 2012 operational pressures had resulted in increased dedicated staffing resources from both LA Specialist Children's Services and West Yorkshire Police. Increases had been primarily in management and administrative capacity.
 - Audit of practice showed that cases were generally well managed within the Hub. The presence of a social work team manager in the Hub strengthened joint working between the police and social workers. Revised referral pathways for CSE cases were implemented as a result of learning from audit.
 - The Hub had now been externally scrutinised by both Ofsted (as part of the



2014 inspection of Local Authority Children's Services) and the National College of Policing. Ofsted found that: "The co-location of police, social care and Barnardo's within the CSE Hub is a particular strength. It promotes effective and early information sharing across agencies where children and young people are at risk of or are suffering sexual exploitation. Timely and robust multi-agency involvement ensures that risks of CSE are identified and plans put in place to reduce these risks". The National College of Policing awarded the Hub "Gold Standard" and has encouraged other police forces to adopt this operational approach as best practice.

- The review concluded that, working with the "Hub" model, partners had shown themselves responsive to increasing demand and complexity of cases and working arrangements. The review noted that it is likely that demand will continue to increase, at least in the medium term.

2.16 Following the publication of the Jay Report in August 2014, the Council's Strategic Leadership Team devoted most of the September meeting to considering the lessons of the report and considering the implications for Bradford. A briefing for all Elected Members was prepared and circulated on behalf of the DCS during the same month. The Strategic Leadership Team's considerations resulted in the drafting of the motion regarding CSE which was unanimously passed by the Council on 21st October 2014.

PREVENTATIVE WORK:

2.17 Bradford Council identified additional one – off funding of £250,000 which is being invested in CSE preventative work. Services have been commissioned from VCS partners which mean that in September 2014 a programme commenced which includes:

- Every year 10 student in Bradford attending a CSE drama performed by GW Theatre which is reinforced by pre and post performance lesson plans for schools to deliver;
- Work in Keighley by the Hand in Hand project being boosted to provide more preventative group work for young people and to train peer mentors.
- Barnardo's has been commissioned to expand its work to support more boys and young men, and to develop a new resource pack for work with families to raise awareness of CSE.
- PACE (Parents against Child Exploitation) has been commissioned to provide intensive support to the parents of children who are known to be experiencing CSE and from January 2015 to train local practitioners to deliver specific support materials developed by PACE to parents and carers whose children may be at risk from CSE.
- Barnardo's has been commissioned to develop a practitioner tool kit to support a more consistent and evidence based approach to supporting whole families when children are at risk of CSE. This tool kit will be evaluated by the University of Bradford.



- 2.18 Additional preventative work under development includes:
- Exploring options for developing more accessible sources of advice and assistance for BME women
 - Working with the Youth Service to develop art work, consequences cards and accessible on-line and social media based advice for young people
 - Working with Faith and Community Groups to raise awareness of CSE, to have honest conversations about the incidence, patterns and impact of CSE across the Bradford District and ensuring that local people understand how they can identify and report CSE.
 - Working with the City Solicitor, Licensing, and Environmental Health colleagues to ensure that the full range of regulatory powers are utilised by the Council to ensure that CBMDC is a “hostile environment” for those considering abusing our children in this way. CSE training is being provided for staff in these services; to date 80 have been trained and a further 35 will be trained in January 2015.
- 2.19 Practice experience and research demonstrate that children are sometimes transported, or “trafficked” for the purposes of CSE. West Yorkshire Police and other forces have had some successes in preventing children being trafficked in private cars and there is evidence that some perpetrators are making use of public transport as a potentially less risky means of trafficking children. It is recognised that public transport providers and British Transport Police are increasingly vigilant regarding this issue.
- 2.20 An important strand of preventative work is engaging with communities and leaders to raise awareness of CSE. Local Safeguarding Children Boards (LSCB) and West Yorkshire Police have developed the “Know the Signs” campaign which provides clear messages about CSE in the form of posters for public spaces, schools and other settings, small information cards for children, parents, professionals and a range of internet-based awareness raising tools.
- 2.21 Bradford Safeguarding Children Board and the Council’s Children’s Services has a partnership with the Bradford council for Mosques and Keighley Muslim Association to support Mosques and Madrassahs throughout the District to deliver good safeguarding children arrangements. This has provided opportunities to deliver key messages about a range of safeguarding issues, including CSE, in training events for staff and volunteers and in meetings with parents. In addition, BSCB is supporting some groups who have expressed an interest in developing community – based CSE campaigns and services.
- 2.22 Heightened interest in this issue, following the publication of the Jay report, has resulted in invitations to BSCB, the Council and West Yorkshire Police to speak at public meetings about the issue of CSE. In October West Yorkshire Police and BSCB each provided a speaker for a public meeting and discussion about CSE organised by the Professional Muslim Institute. In November, Michael Jameson, (DCS), Superintendent Vince Firth (West Yorkshire Police) and Paul Hill (BSCB Manager) spoke at a public meeting organised as part of Inter-Faith Week at the Markazi Jamia Mosque Community Centre in Keighley.



- 2.23 In addition to responding to requests to speak at community-organised events it is important that the Council and its partners continue to create opportunities to broadcast key messages about CSE and safeguarding children to all communities in the Bradford District. An option available to the Council is to ensure that all Area Committees receive a report about CSE to provide an opportunity for discussion about the issue in a specific local context.
- 2.24 It is important that the Council makes use of its structures and community fora to ensure that there is a positive dialogue about CSE across the whole District. It is for this reason that this report recommends that each Area Committee be requested to receive a report about CSE. It is expected that this will provide opportunities to disseminate key messages about the issue to local communities and to receive local information about concerns, challenges and opportunities.
- 2.25 In any communication with the public regarding CSE it is important to ensure the issue is understood in the wider context of child abuse and neglect, in particular child sexual abuse. If parents, carers and wider communities are to effectively protect children from CSE it is also important that the Council and its partners make clear that there are a number of models of CSE and grooming, the most prominent of which are:
- Peer on peer exploitation: children are sexually exploited by peers who are known to them at school, in the neighbourhood or through mutual friends.
 - Exploitation through befriending and grooming: children are befriended directly by the perpetrator or through other children and young people. This process may begin with a girl or boy being targeted and befriended by a young boy or girl usually known to her as an equal, i.e. a classmate, a friend of a sibling, or a neighbour.
 - The 'boyfriend'/pimp model of exploitation: perpetrators target children posing as 'boyfriends', showering the child with attention and gifts to cause infatuation. They initiate a sexual relationship with the child, which the child is expected to return as 'proof' of her/his love or as a way of returning the initial attention and gifts. The child is effectively told that they owe the perpetrators money for cigarettes, alcohol, drugs, car rides etc and that sexual activities are one way of paying it back.
 - The 'party' model: parties are organised by groups of men to lure young people. Young people are offered drinks, drugs and car rides often for free. They are introduced to an exciting environment and a culture where sexual promiscuity and violence is normalised. Parties are held at various locations and children are persuaded (sometimes financially) to bring their peers along.
- 2.26 It is recognised that in some instances CSE is an activity deliberately embarked upon by a pre-existing gang, in part for the purpose of extending the control and influence of the gang among young people in the community. This model of abuse was the subject of extensive research by the Office of the Children's Commissioner. In other instances groups of adults, who are otherwise unconnected, network and operate together solely for the purpose of targeting, grooming and abusing children through CSE.



2.27 Each of the models described above can be implemented either face to face, through so-called “street grooming”, or the perpetrators can make use of the internet and social media to target and groom the victim. A risk of focusing on one particular model of CSE, or on “street grooming” rather than on-line grooming is that parents or carers may fail to recognise the signs that a child is at risk. In addition, a focus on one model can lead to assumptions about the characteristics of perpetrators, for example in terms of ethnicity or age which may make it easier for abusers not conforming to a particular stereotype to harm children.

STRATEGIC RESPONSE:

2.28 Developments to date have been guided by the BSCB 7 Point Strategic Response to CSE (July 2013). This document has recently been revised to take account of lessons emerging from national reports and local experience. The new response, currently in draft form, contains the following key points:

- Our partnership response to CSE is child, young person and victim focused;
- A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice;
- A bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE;
- A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE;
- A support network will be developed focusing on women and mothers;
- A specific direct work plan will be developed aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person;
- A specific product will be developed for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities;
- A partnership response will be developed to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners;
- Our partnership response includes undertaking multi-agency historic investigations into CSE.

2.29 This BSCB 9 Point Strategic Response is set out in full in appendix 1. The CSE group of BSCB is responsible for the delivery of the plan and is developing specific, measurable actions under each of the points and will report on progress to BSCB and its independent chair.

2.30 West Yorkshire Police, the five West Yorkshire Directors of Children’s Services and the five West Yorkshire LSCB Chairs have a programme of regular meetings to consider opportunities to cooperate across local authority borders to tackle CSE in the sub region. The West Yorkshire Police and Crime Commissioner (PCC) is also represented at these meetings and is exploring ways to increase joint capacity to safeguard children from CSE and to prosecute perpetrators. As a result of this a number of initiatives, funded by the PCC, are being developed. These include the recruitment of a West Yorkshire CSE Safeguarding Advisor and the recruitment for



each Local Authority area of an officer to act as a Single Point of Contact to ensure the effective sharing of information about CSE, missing children, persons of concern and trafficking intelligence across West Yorkshire and to neighbouring sub regions.

- 2.31 A National Working Group on CSE (NWG) has been established, to which BSCB is affiliated. This provides a network for LSCB and partner organisations to share learning and experiences. Specific strands of work are lead by the NWG to improve national arrangements for sharing information about emerging risks, missing children and trafficking issues. Through the Yorkshire and Humber LSCB network there is a regional forum for sharing information about CSE.
- 2.32 It is important that all organisations working to keep children safe from CSE are self-critical and seek opportunities to learn and improve services. BSCB has a system of case audit and “challenge panels” which allow for detailed analysis of the work done on cases and directly engages staff working on cases to learn from their experiences. These processes are in addition to quality assurance work undertaken by individual agencies. BSCB has also been assisted by partners in getting the views of young people who have been identified as being at risk or abused through CSE. Some developments completed or underway as a result of this activity are:
- The development of flow charts for professionals setting out CSE referral routes.
 - A review, together with West Yorkshire Police and other West Yorkshire authorities, the current CSE referral and risk assessment tool, which was developed in Bradford. This review commenced in December 2014.
 - The revision of the BSCB strategic response to CSE (completed December 2014, see appendix 1) to take account of feedback from professionals and young people, in particular young men and boys.
- 2.33 When appropriate, BSCB and its partners undertake detailed learning reviews of cases for the purposes of improving services. One such review completed during 2014 concerned a case of a young person who was a victim of CSE and a prosecution witness in the trial of the perpetrator. As a result of the evidence given by this young woman the perpetrator was convicted. However, lessons were identified for West Yorkshire Police, Children’s Services Departments and the Courts Service. The young woman was a vulnerable witness facing significant obstacles in giving evidence. Due to her reluctance to give evidence she absconded from the Court, a witness summons and a warrant for her arrest were issued, and she was held in police custody overnight before returning to Court and giving evidence.
- 2.34 Whilst there was much good practice identified in the review of the case, it was clear that single and joint agency working needs to be improved. Actions are underway to ensure that West Yorkshire Police provides a specific officer, separate from the investigating officer, to give support to a vulnerable CSE witness in court proceedings. The joint planning arrangements for supporting young vulnerable witnesses have been strengthened to ensure that these are addressed explicitly and are not subsumed within other child in need, child protection or looked after child planning processes. Bradford Children’s Services is working with other West Yorkshire Authorities to identify potential arrangements for enhanced supervised



accommodation for young people who are vulnerable witnesses if there is a risk that they may abscond or fail to attend at court.

- 2.34 Discussions are taking place with the West Yorkshire Police and Crime Commissioner regarding the wider availability of video links to courts to enable vulnerable witnesses to give evidence without the need to attend the court building. The Independent Chair of BSCB and a senior officer from West Yorkshire Police have met the local judiciary to discuss learning from this case and an immediate action has been to change arrangements for the listing of such cases to minimise the risk of anxiety - provoking delays in witnesses being called to give evidence.

WHEN THERE ARE CSE CONCERNS ABOUT A CHILD:

- 2.36 When there is a concern that a child or young person is at risk of CSE a professional is required to complete a multi-agency CSE referral and risk assessment form and forward this to the multi-agency CSE Hub. Each morning, representatives of all of the services co-located in or working closely with the Hub meet to discuss all new referrals and to share information and update risk assessments of cases already known to the Hub. A shared assessment of risk is made on each case, which can be rated as low (preventative services to be provided by a single agency), medium (individual and family work to be offered which is likely to involve more than one agency) or high (a child has been abused or is at significant risk of being abused through CSE and requires a multi-agency plan and an active criminal investigation is required). As cases are reviewed the assessment of risk may go up or down.
- 2.37 At present, the Council has a team manager and a social worker located in the Hub. The role of these staff is to ensure that appropriate risk assessments are completed and multi-agency child protection procedures are carried out on children that are referred to the Hub. These staff also ensure appropriate information sharing and joint planning takes place between the Hub and the LA social workers that are allocated to children at risk of CSE. This often involves supporting joint work with children and undertaking, with police colleagues, evidential interviews of child witnesses.
- 2.38 A police detective inspector, six detectives and two police constables are located in the Hub. These colleagues are responsible for criminal investigations of alleged CSE and working to build cases for prosecution. The police constables are also responsible for making enquiries about children who go missing from home or care and for gathering and monitoring information about missing episodes.
- 2.39 The Barnardo's Turnaround Service is located at the Hub which works with girls and boys to provide preventative inputs and to work directly with children, alongside partner services. A protocol with the Bradford District Care Trust ensures that an identified, consistent sexual health nurse works with the Hub to support children, either at the Hub, in NHS premises or in the community. The activity of the Hub is supported by a police analyst and an admin support worker.



- 2.40 Other key partner agencies have a daily or regular presence at the Hub. These include: the Hand in Hand Project (Children’s Society), Parents Against Child Exploitation (PACE), BLAST (Bradford Lads Against the Sex Trade). and Bradford District Care Trust. Partners from other NHS Trusts, Education Support Services and the Youth Offending Team attend weekly meetings at the Hub.
- 2.41 In common with other children and adults who have been abused or are victims of violent crime, those who have experienced CSE are likely to require on-going therapeutic support to assist them in recovery. BSCB is working with partners in health trusts and the clinical commissioning groups to map current provision against a likely increase in demand. The outcome of this process may be that it is necessary to adjust current commissioning arrangements to ensure that CSE survivors have sufficient priority access to relevant services. This report recommends that, in the course of 2015, the Health and Well Being Board seek assurance regarding arrangements for therapeutic support for CSE survivors.

MANAGEMENT INFORMATION:

- 2.42 In recent months the Council has made a significant investment in developing the functionality of the Integrated Children’s System to allow children’s services staff to “flag” cases of children at risk of CSE, to record information about individuals and premises that may present a risk of CSE in a way that complies with Data Protection requirements and facilitates the production of regular detailed reports about this activity. Prior to April 2014 it is not possible to produce detailed data reports other than by time-consuming manual processes.
- 2.43 West Yorkshire Police has developed a similar “flagging” system which identifies for all officers and relevant police staff cases where there is a risk of CSE. The NHS “System One” on-line records system is being gradually rolled out nationally. This already provides for enhanced information sharing about child safeguarding matters within and between NHS Trusts. At present this system does not have the facility to “flag” CSE concerns as distinct from other safeguarding concerns. Discussions are currently underway with local Trust officers to establish whether it is possible to put such an arrangement in place.
- 2.44 Between April 1st – September 30th 2014, 158 children were referred to the Hub as being at risk of CSE. Of these children, 17 were under the age of 12, 30 were aged 12 – 13, 65 were 14 – 15 and 46 were over 16. 128 of the children were female and 30 were male. The ethnic breakdown of the group is: 99 white British, 19 other white backgrounds and 23 Asian, 14 mixed heritage. In 3 instances the ethnicity of the child was not recorded.
- 2.45 In the proceeding 6 months (October 2013 – April 2014) there were 170 children referred to the Hub as at risk of CSE. Of these children, 7 were under the age of 12, 30 were aged 12 – 13, 88 were 14 – 15 and 45 were over 16. 143 of the children were female and 27 were male. The ethnic breakdown of the group is: 103 white



British, 21 other white backgrounds, 30 Asian 3 black and 13 mixed heritage.

2.46 On December 2nd 2014, 55 children were assessed by the Hub as being at high risk of CSE. 49 of these children are female. 3 children in this group are under 12, 27 are 13 – 15 years of age and 25 are over 16. 30 of these children are of white British ethnicity, 7 of other white ethnicity, 8 identified as of Gypsy or Roma ethnicity, 5 of Asian ethnicity and 5 of mixed heritage.

2.47 PROSECUTION AND DISRUPTION:

The majority of CSE criminal investigations for the Bradford District are managed within the Hub. However, particularly complex and resource intensive investigations may be managed within the Homicide and Major Enquiries Team (HMET) of West Yorkshire Police. Currently one investigation from the Bradford District is being managed in this way.

2.48 The CSE team based at the Hub is currently undertaking 48 separate investigations. These investigations include situations where there is evidence of CSE and grooming taking place using the internet and social media, as well as “street grooming”. There are currently 31 suspects, some of whom are currently on police bail, linked to these investigations. The ethnic origin for these suspects is: Asian 18, white British 11, central of eastern European 2.

2.49 In the course of the last 6 months 13 individuals have been charged with offences related to CSE as a result of work undertaken by staff at the Hub. Of this group, 7 are awaiting trial, 4 have been convicted, 1 has been found not guilty and 1 has received a caution.

2.50 An important tool to disrupt the activity of suspected perpetrators of CSE is the Child Abduction Warning Notice. This was formerly known as a Harbourers’ Warning. It can be issued against individuals who are suspected of grooming children by stating that they have no permission to associate with the named child and that if they do so they can be arrested under the Child Abduction Act 1984 and Children Act 1989. Such warnings can be issued as a result of reasonable grounds for concern regarding a child looked after up to age of 18 and up to the age of 16 for other children. In the Bradford District 24 of these notices were issued during 2013 – 2014. So far during 2014 – 2015 16 of these notices have been issued.

2.51 HISTORIC CONCERNS:

As a result of increasing public awareness of CSE, particularly following the publication of the Jay report there has been a national increase in members of the public contacting local authorities and the police raising concerns about their own previous experiences of CSE, or about possible incidents of CSE that they may have witnessed in the past. Some members of the public have made contact with Bradford Council or West Yorkshire Police regarding potential historic CSE incidents in the Bradford area.



2.52 West Yorkshire police and Bradford Council have developed a partnership response to the issue of historic CSE concerns. A specialist team has been established. Currently this consists of a Detective Sergeant, 6 Constables, a police analyst, a police researcher, 2 social workers and a council researcher. Staffing levels for this service are being kept under review. The service has clear terms of reference which have been agreed by partner organisations. The background, strategic intentions and terms of reference for this team are contained in appendix 2 of this report.

2.53 COUNCIL CSE MOTION:

The Council resolution unanimously agreed on 21/10/2014 made clear the priorities and ambitions of the Council in this area and provides leadership to partners in the District. This report is brought to the executive as a direct consequence of the resolution.

2.54 This report has already set out the current arrangements and new arrangements under development for investigating and responding to concerns that children are being harmed by CSE and ensuring that prompt multi-agency enquiries and assessments result in children being kept safe and, whenever possible, offenders being prosecuted. Strong and effective partnership working between both the statutory sector and voluntary sector organisations is central to achieving this.

2.55 In order to encourage the recognition of victims of abuse through CSE and to education children, parents and carers of the early indications of risk of CSE, there have been a number of awareness raising initiatives. One example is that West Yorkshire Police and the West Yorkshire LSCB have developed an awareness campaign regarding CSE called "Know the Signs". Printed and electronic materials for this campaign have been distributed and used in many settings, including schools, youth work settings, health centres, and children's homes. Art work has also been displayed using Council street furniture. Young people are themselves building on this campaign by developing consequences cards, posters, an information DVD and web based materials

2.56 The Corporate Parenting Panel has received a reassurance report regarding arrangements for protecting children looked after, including those in purchased care placements, are protected from CSE.

2.57 The work currently being undertaken in the District's Secondary Schools to raise awareness of CSE is based on the drama production "Somebody's Sister, Somebody's Daughter". Students received lessons about CSE both before and after viewing the performance. Trained staff attend each school to offer support and take appropriate action should this work prompt any child to disclose a concern about CSE. This project will be formally evaluated. It is already apparent from feedback by students and school based staff that the work has a powerful impact on audiences and feedback from teaching staff is that the supporting lesson plans are effective in enabling students to learn about, understand and speak about the issue of CSE.



- 2.58 Information presented above (paragraphs 2.23 – 2.25) shows that there are cases of CSE being dealt with in Bradford where the child at risk is 12 years or under. In addition there is targeted and general preventative work being undertaken with children of primary school age. At present BSCB is exploring options to develop a consistent and sustainable model for delivering key messages about safe relationships and self esteem to primary school pupils as they are preparing for transition to secondary school. The ambition is to make this available to each primary school.
- 2.59 Bradford Safeguarding Children Board has delivered specific training sessions for Elected Members regarding CSE and related issues during Safeguarding Week in both 2013 and 2014. New materials are being developed which will enable every Member of Council to undertake training about CSE. This course will be delivered in a manner that is accessible to Elected Members, will address the incidence and signs of CSE. It will provide opportunities for Members to undertake further reading and will describe the processes for getting help for children and families in Bradford. It will also focus on the specific roles of Elected Members in terms of safeguarding and CSE. The course will be CPD certified

3. OTHER CONSIDERATIONS

- 3.1 There are no other considerations

4. OPTIONS

- 4.1 To encourage all Elected Members to complete the CSE training which is to be made available.
- 4.2 To consider if this report should be disseminated to Area Committees to raise awareness and focus Community Leadership to tackle this issue across the district

5. FINANCIAL & RESOURCE APPRAISAL

- 5.1 The Council allocated £250,000 of one off resources as part of the 2013-14 budget setting process to support Children Services to support CSE services over 2 years.
- 5.2 Children Service has made resources available from within existing budgets by allocating a team manager and a social worker to work with the CSE multi agency Hub.
- 5.3 The CSE cases requiring social work allocation are included in the normal case loads for social workers working in the Children Specialist Services.
- 5.4 Children Services currently spends approximately £3.6m on Children prevention and support service.

6. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 6.1 The protection of children and vulnerable adults is the highest priority for the



Council and its partners when considering the implications of CSE, as is the provision of services to support those who are victims of this abuse. Failure to protect and provide appropriate services significantly increases the risk to children in the District. It would also lead to significantly reduced public confidence in Bradford Council, West Yorkshire Police and other partners, as has been demonstrated in some other Districts.

6.2 Failure to implement the proposed recommendations may increase these risks

7. LEGAL APPRAISAL

7.1 The report has been considered by the office of the City Solicitor and there are no identified legal issues to highlight.

8. OTHER IMPLICATIONS

8.1 EQUALITY & DIVERSITY

Child sexual exploitation is a crime committed by predominantly male perpetrators from all different racial backgrounds.

8.2 SUSTAINABILITY IMPLICATIONS

None

8.3 GREENHOUSE GAS EMISSIONS IMPACTS

None

8.4 COMMUNITY SAFETY IMPLICATIONS

8.4.1 Child Sexual Exploitation (CSE) is violent criminal activity. The consequences of CSE can be long-standing for the victim and there is growing research evidence that victims of CSE are themselves over-represented among young people coming to the attention of police services as potential offenders. In addition, CSE has lasting consequences for families of victims and perpetrators and has potential implications for community relations.

8.4.2 The Community Safety Partnership has received a presentation about CSE delivered by the BSCB CSE Champion and the Assistant Director for Specialist Children's Services.

8.5 HUMAN RIGHTS ACT

8.5.1 Child Sexual Exploitation is a violation of the rights of the child under the Human Rights Act. The arrangements made by the Council and its partners are intended to prevent the rights of the child being violated in this way.



8.6 TRADE UNION

There are no implications for Trade Unions.

8.7 WARD IMPLICATIONS

It is recommended that each Area Committee receive a report about CSE during 2015.

9. NOT FOR PUBLICATION DOCUMENTS

None

10. RECOMMENDATIONS

10.1 It is recommended that the following actions be taken to support the implementation of decisions made at Council on October 21st:

- Request that each Bradford District Area Committee receives a report regarding Child Sexual Exploitation in the course of 2015.
- Approve the establishment of the historic CSE team.
- Approve the revised BSCB 9 Point Strategic Response to CSE.
- Endorse work to widen school initiatives to develop an appropriate package for use in primary schools.
- Approve the programme of CSE training for Council staff in Licensing, Hackney Cab, Environmental Health, City Solicitors and Housing and other relevant regulatory services within CBMDC.
- Approve a similar, targeted CSE awareness raising and training programme for the Council's front line uniformed staff who work on the District's streets.
- Over the next twelve months a training package regarding CSE will be available which is accessible to and suitable for Elected Members.
- Request that during 2015 the Health and Well Being Board receive a report regarding arrangements for therapeutic support for survivors of CSE.
- During 2015 the Council Executive should receive a further update on the progress of arrangements in the District to safeguard children from Child Sexual Exploitation.

11. APPENDICES

11.1 Appendix 1: "9 Point Strategic response to CSE" – work led by the Bradford Safeguarding Children Board.

11.2 Appendix 2: "Historic Multi Agency Investigation into Child Sexual Exploitation" - The background, strategic intentions and terms of reference for the historic CSE team, agreed by West Yorkshire Police, Bradford Council and BSCB.



12. BACKGROUND DOCUMENTS

The following documents have been referenced in this report; all of these are public documents and can be accessed by internet:

1. "Safeguarding children involved in prostitution: supplementary guidance to Working Together to Safeguard Children" (Dept of Health, National Assembly of Wales, Home Office, Department for Education and Employment, 2000)
http://webarchive.nationalarchives.gov.uk/+/dh.gov.uk/en/publicationsandstatistics/publications/publicationspolicyandguidance/dh_4006037
2. "Tackling child sexual exploitation: action plan" (Dept for Education, 2011)
<http://media.education.gov.uk/assets/files/pdf/c/tackling%20child%20sexual%20exploitation%20action%20plan.pdf>
3. "Inquiry into Child Sexual Exploitation by Gangs and Groups" (3 reports and 3 additional documents, Office of the Children's commissioner for England, 2012 – 2013) <http://www.childrenscommissioner.gov.uk/info/csegg1>
4. "The Independent Inquiry into Child Sexual Exploitation in Rotherham 1997 – 2013" ("The Jay Report", August 2014):
http://www.rotherham.gov.uk/downloads/file/1407/independent_inquiry_cse_in_rotherham
5. Ofsted Thematic Inspection: "The sexual exploitation of children: it couldn't happen here, could it?": (November 2014)
<http://www.ofsted.gov.uk/resources/sexual-exploitation-of-children-it-couldnt-happen-here-could-it>
6. Decisions of meeting of Council held on Tuesday 21st October 2014, decision 8: Child Sexual Exploitation: http://eip-prod.bradford.gov.uk/WPS/wps/PA_CommitteeMinutes/CallDisplayDocServlet?docID=13105



Appendix 2



Bradford Safeguarding Children Board: nine point strategic response to Child Sexual Exploitation (CSE)

Introduction:

This 9 Point Strategic Response to CSE replaces the previous BSCB "7 Point Strategic Response to CSE which was agreed in July 2013.

Working Together to Safeguard Children (WTSC) 2013 gives Local Safeguarding Children Boards (LSCB) the key responsibility for ensuring that relevant organisations in the local area co-operate effectively to safeguard and promote the welfare of children. Therefore, LSCB have a central role in overseeing the work in their local area to implement the national "Tackling Child Sexual Exploitation Action Plan" (2011).

In the Bradford District, partner organisations have decided that Bradford Safeguarding Children Board (BSCB) is the lead strategic body for the development and implementation of the District's response to CSE. BSCB is required to ensure that the needs of children and young people who have been, or may be, sexually exploited and their families are considered as it:

- Plans and commissions services;
- Develops policies and procedures;
- Ensures that appropriate training is in place;
- Communicates and raises awareness; and
- Monitors and evaluates the work that is being done.

This BSCB strategic response sets out the key strands to be addressed in the work to tackle CSE in the Bradford District. These strands describe statutory safeguarding activity to be undertaken by statutory and voluntary sector partners, awareness raising and training activity, and community initiatives informed by specific knowledge of the incidence of CSE in the Bradford District. Taken together, the overall aims of these strands are:

- To safeguard and promote the welfare of children and young people who have been, or may be, sexually exploited;
- To successfully prosecute those who perpetrate or facilitate CSE;
- To limit the opportunities for potential perpetrators to abuse children and young people in this way;
- To support families and communities who are dealing with the consequences of CSE;



- To develop preventative services which raise awareness of CSE among children, young people, parents and the communities of the District;
- To develop community resilience to the potentially divisive and damaging impact of CSE on the Bradford District and its constituent communities;
- To offer support and therapeutic services to survivors of CSE;
- To ensure that identified perpetrators receive treatment programmes in order to minimise the chances of re-offending; and
- To ensure that arrangements are in place to undertake any necessary investigations into historic cases of CSE.

BSCB and individual agencies working with children and families are continuously developing procedures, guidance and information about resources for preventative work and direct work to support children and families during and after victimisation through CSE. It is important that professionals working with children and families ensure that they are familiar with this information. We recognise that CSE is a dynamic and changing phenomenon. BSCB need to be vigilant in its response and needs to learn from emerging evidence. We are committed to utilising data and research to inform our response.

Definition of CSE from Government Guidance:

Sexual exploitation of children and young people under 18 involves exploitative situations, contexts and relationships where young people (or a third person or persons) receive 'something' (e.g. food, accommodation, drugs, alcohol, cigarettes, affection, gifts, money) as a result of them performing, and/or another or others performing on them, sexual activities. Child sexual exploitation can occur through the use of technology without the child's immediate recognition; for example being persuaded to post sexual images on the Internet/mobile phones without immediate payment or gain. In all cases, those exploiting the child/young person have power over them by virtue of their age, gender, intellect, physical strength and/or economic or other resources. Violence, coercion and intimidation are common, involvement in exploitative relationships being characterised in the main by the child or young person's limited availability of choice resulting from their social/economic and/or emotional vulnerability.

Safeguarding Children and Young People from Sexual Exploitation: Supplementary guidance to Working Together to Safeguard Children (2009)



The Nine Point Response

1. Our partnership response to CSE is child, young person and victim focused.

This means that our interventions are intended to:

- assist families, children and young people to become more resilient so that they are less likely to become victims of CSE;
- support children, young people and their families through the criminal justice system, in giving evidence and in securing justice;
- ensure that those abused through CSE receive timely therapeutic and support services; and
- survivors of CSE are assisted to overcome the consequences of this abuse as they move into adulthood.

BSCB and its partners listen to and learn from the experiences of children and young people in order to continuously improve services.



2. A multi agency co-located team which will work together to reduce the risk to victims and bring offenders to justice

There is now considerable evidence that co-locating professionals from key-agencies is effective in sharing information, planning and acting to protect children and young people and in securing evidence to prosecute offenders. The first co-located team in Lancashire began work in 2004, and now each district in that authority has a dedicated CSE multi-agency team. These teams have been inspected and evaluated, providing Bradford with an opportunity to learn from that experience in the development of its own multi-agency co-located team.

The team, known as "the Hub" is a single point of contact for all agencies to refer concerns they have about children who may be at risk or to share information about potential offenders. The main focus of the team is to reduce the threat and risk to the victim. This is achieved by having a multi agency personalised plan for every child at risk. The plans have a specific focus on safeguarding and promoting the welfare of the child or young person and supporting her or him through the criminal justice system. The plans will address the need for therapeutic and support services for children and young people, after the abuse has stopped. Partners also collaborate to share information about potential perpetrators, who are dealt with dynamically to reduce the risk to the victim and other children.



3. A training plan will be developed for all professionals and leaders regarding CSE, in particular **a bespoke training plan will be developed for schools to identify to pupils and teachers the signs of being groomed for CSE**

It is important that all professionals are aware of the signs of CSE and have access to appropriate training. However, national reports and enquiries into CSE in individual Districts have highlighted the importance of CSE work in all phases of schools, colleges and in alternative educational provision.

It is important that teachers and other school-based professionals understand the risks associated with CSE and that they are able to recognise the signs of a child who may be being groomed. All professionals, including those based in schools need to recognize that victims of CSE can be females or male and that females as well as males can be implicated in this form of abuse. They also need to have absolute clarity in relation to the referral pathways and points of contact where they can access help and advice regarding all child protection concerns, including concerns that a child is being abused through CSE. This will be achieved through targeted awareness training and bespoke support as and when required.

Children, particularly teenagers, are vulnerable to being groomed for CSE; many children report to partner agencies that they are worried that they will not be able to recognise if they are being groomed. To address this we will strengthen the existing partnership work to develop training and awareness raising programmes which are presently taking place in schools, and seek to expand this work into more educational settings.

BSCB has developed an on-line CSE training programme which is suitable for all professionals and leaders. A programme of additional multi-agency training is being developed which is targeted at specific roles. BSCB will undertake an audit of single – agency CSE training that is provided across the District and will also undertake a targeted training needs analysis.



4. A plan will be developed for all faith and community leaders to support communities through the damage caused by CSE

The potential for CSE to cause damage to community relations has been demonstrated in a number of districts. Within the Bradford District there are examples of groups seeking to associate CSE exclusively with a particular community.

CSE causes considerable damage to communities and has serious implications for community cohesion. Myths and untruths about the incidence, causes and risk factors for CSE also create the potential for CSE to be ignored, minimised, or incorrectly associated with particular communities. There is of course the damage caused to victims, but there are the less obvious implications for the spouses and families of perpetrators. There are also recognised groups of people who seek to exploit the situation by claiming that perpetrators come from one community or faith, their intention being to cause disharmony within the community. Community and faith leaders have significant influence and it is important that they bring people together to discuss this topic, recognise the seriousness of crimes committed by perpetrators and have plans in place to support victims and families. They should also collaborate to rebut any inaccurate or inflammatory comments made by those who wish to cause disharmony.



5. **A support network focusing on women and mothers**

It is recognised that parents and carers require support and advice regarding CSE. Preventative services are being developed in Bradford to ensure that this is available. However, local professional experience demonstrates that women, particularly mothers, are especially influential in families and communities. In relation to CSE they may be the mothers of or be otherwise related to the victims or they may be the wives, mothers or be otherwise related to the offenders. It is important that a network is set up to give peer support and raise awareness of this crime.

The goals of this work would be to assist women and mothers

- To be able to understand the signs that a child may be being groomed for CSE;
- To be able to recognise when a person may be having an inappropriate relationship with a child;
- To have clarity in relation to how to report their concerns
- To be in a position where they can speak to their children about the dangers of CSE;
- To set up a peer support system where they can support other women and families, whose family and community relationships have been damaged by CSE.



6. A specific direct work plan aimed at boys between 14 yrs and 17yrs to tackle any unacceptable attitudes regarding the sexual abuse of any person.

Work by the Office of the Children's Commissioner has found significant evidence that some young men between 14 and 17 years of age are developing an unhealthy attitude towards women. There is a developing professional consensus that some of this is as a result of pornography which is freely available on the internet, and through the inappropriate use of social media and mobile phones (e.g. "sexting"). Attitudes towards women, appropriate sexual relationships and consent in sexual relationships are of concern. It is important to ensure that boys and young men have access to positive examples of masculinity and male role models that reinforce messages regarding healthy emotional and sexual relationships.

There needs to be wider access to direct work with this age group of young men to explore issues of respect, consent, and sexual behaviour, with a particular focus on the issue of CSE. The objective is to change some of these young men's stereotypical views of women by increasing the understanding of the social and legal implications of becoming involved in these crimes.



7. A specific product for the Pakistani origin community which addresses child sexual exploitation and explores the harm that this offence can cause to individuals and communities.

Sexual offences against children are committed by people from all communities. However there is evidence that a disproportionately high number of perpetrators of street grooming in the Bradford District are males of BME, primarily Pakistani, origin. This evidence is supported by the findings of the Interim Report of the Deputy Children's Commissioner into Child Sexual Exploitation in Gangs and Groups and other published report and research..

Direct work and training materials need to be developed that are informed by and sensitive to the experiences of the District's Pakistani origin community. These materials need to address:

- How people can recognise the signs of CSE;
- The need for people to know how to report any child welfare concerns, including concerns that a child might be at risk of CSE.
- The criminal, social and health risks associated with involvement in grooming and CSE activity.



8. A partnership response to reduce the opportunities for perpetrators of CSE to traffick and abuse children and young people through the use of all regulatory functions of the Council and its partners

Previous prosecutions in Bradford and elsewhere have highlighted the opportunities afforded by some establishments for perpetrators to abuse children on their premises. This raises issues about the awareness of proprietors, managers and staff about the risk of children being abused on their premises. It has also demonstrated that some premises have not kept adequate records of visitors/customers, checked age ID, or reported concerns to the authorities, even when such concerns have been raised by other guests/customers.

Cases from other parts of the country and national reports and inquiries about CSE and human trafficking also highlight the need to ensure that applicants for and holders of Hackney and Private Hire licenses have an awareness of the signs of CSE and trafficking.

BSCB will continue to work with legislators to consider whether the current framework or laws, regulations and licensing arrangements afford the necessary protections for children and young people in hotels, licensed and other commercial premises. A local campaign has commenced, facilitated by the Serious and Organised Crime Agency, to raise awareness of CSE in the District's Hotels, Bed & Breakfast establishments and other relevant premises.

The Council and its partners will also consider how opportunities for the trafficking of children and CSE can be reduced by ensuring that officers discharging regulatory powers and reviewing license applications have an awareness of the issues and know how to recognise the signs.



9. Our partnership response includes undertaking multi-agency historic investigations into CSE.

Partnership understanding of CSE is constantly evolving, as is the response. In common with other organisations nationally, West Yorkshire Police and Bradford Council did not previously have the same rigorous and co-ordinated approach to dealing with allegations of child sexual exploitation that have been developed in recent years.

BSCB supports the establishment of a multi-agency historic CSE investigation team. This team will work to agreed terms of reference to undertake investigations into CSE concerns arising for individuals from priority groups, including those who self-refer.



Appendix 3

Table 1: Young People Referred to the Hub:

	April 1st 2014 – March 31st 2015	April 1st 2015 – July 31st 2015
Children aged 11 or under:	16	7
Children aged 12 – 13:	73	35
Children aged 14 – 15:	179	90
Children aged 16 – 18:	163	53
Total number of Children:	431	185

Table 2: Ethnicity of Young People referred to the Hub:

	April 1st 2014 – March 31st 2015	April 1st 2015 – July 31st 2015
White British:	273	106
Asian British (Pakistani):	43	22
Asian British (other):	10	2
Black British (African/Caribbean):	4	1
Gypsy or Roma:	24	10
Mixed Heritage: Asian/White:	20	10
Mixed Heritage: Black/White:	7	7
White (Other):	22	9
Other:	2	1
Not recorded:	26	17



Table 3: Risk Categorisation of young people referred to the Hub (1st April 2015 – July 31st 2015:

	July 31st 2015
Low Risk:	80
Number male:	10
Number female:	70
Aged 11 or under:	<5
Aged 12 – 13:	19
Aged 14 – 15:	39
Aged 16 – 18:	18
Medium Risk:	49
Number male:	<5
Number female:	47
Aged 11 or under:	<5
Aged 12 – 13:	6
Aged 14 – 15:	25
Aged 16 – 18:	17
High Risk:	10
Number male:	0
Number female:	10
Aged 11 or under:	0
Aged 12 – 13:	<5
Aged 14 – 15:	6
Aged 16 – 18:	<5
**Other:	46
Number male:	9
Number female:	37
Aged 11 or under:	<5
Aged 12 – 13:	8
Aged 14 – 15:	20
Aged 16 – 18:	16

**Note: Children were risked is recorded as “other” is made up of:

- Children whose risk assessment remained on-going at the time of collecting this data.
- Children who came to the attention of the Hub but normally reside in another LA area which will conduct the risk assessment.
- Children who have been assessed as being at no risk of CSE.



Report of the Director of Environment & Sport to the meeting of the Keighley Area Committee to be held on Thursday 3rd December 2015.

R

Subject:

Parks & Green Spaces Service Flower Beds

Summary statement:

This report provides an update on the Parks & Green Spaces Service proposals with regard to the change in flower bed provision in the Keighley Area.

Steve Hartley
Strategic Director Environment and Sport

Portfolio:
Environment, Sport and Sustainability

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1. SUMMARY

This report provides an update on the Parks & Green Spaces Service proposals with regard to the change in flower bed provision in the Keighley Area

2. BACKGROUND

A report was presented to the Keighley Area Committee on 25th June 2015 detailing the decision to reduce expenditure on flower beds by 80% across the district.

It should be noted that there are a number of beds across the district which will need to remain planted to prevent claw back of lottery grants. There is also a requirement to provide bedding to a number of graves under the perpetuity planting scheme. This commitment may require up to 20% of the overall future provision.

Following the above meeting it was resolved that the Keighley Area Committee welcomes the move towards more perennial planting and requests that a further report be presented to this Committee in the autumn setting out the proposal for flower beds in the Keighley areas, following consultation with Ward Councillors, Friends of Groups and or Resident Groups.

3. OTHER CONSIDERATIONS

3.1 Floral Display Review

3.1.1 Introduction

The Council historically has prepared flower beds for summer and winter display at various street scene, parks and green spaces locations throughout the District.

The Council has made a decision to reduce the level of funding allocated to this provision for future years which will have an effect on the appearance of the flower beds across the District.

The current adopted methodology for service reductions resulting from budget savings is to apply the reduction from the current position equally across the district as follows:

Summer Bedding Plant Provision by Constituency

Summer Bedding Plants by Constituency 2015 (Indicative numbers)		
	Current	Future
Bradford South	13,000	2600
Bradford East	11,000	2200
Bradford West	43,000	8600
Shipley	46,500	9300
Keighley	87,500	17500
Total	201,000	40200



3.1.2 Floral Displays/Flower Beds

In an effort to achieve the above level of savings it was therefore proposed to offer some new alternative models of service delivery and a range of options were suggested for consideration and the ideas with the greatest potential were suggested as follows:

- Grass over the flower beds in low priority areas
- Reduce the size and/or density of planting in some beds
- Continue to plant a very limited number of high profile flower beds
- Introduce planted beds that produce colour all year round with minimal maintenance
- Introduce a community planting and maintenance scheme through a 'friends of the flowers' model
- Use precept charges to support the future cost of flower bed provision in some areas
- Use voluntary sector groups to grow plants to support the planted beds

It was proposed that all of the above options would need to be agreed in detail with the appropriate area committee and then consulted with organisations, partners and community groups. The mix of solutions will be different in each area, but all will reflect a cost saving proportionate to the 80% reduction from the existing position. However, if the mix of solutions is managed correctly then the medium to long term effect of the change should be less severe than that suggested by the scale of the budget reduction particularly if the specification for flower bed planting is changed as suggested by the 4th option above.

The majority of the new provision could be through permanently planted flower beds, which would flower at different times during the year. They would be maintained and litter picked periodically and would be refreshed during the traditionally quieter winter period by the park service. The regular maintenance work could be carried out by the parks team, and/or a facilitated interest group or independent community 'friends of the flower' community group.

As a starting point the parks team considered the flower beds and RAG rated (Red Amber and Green) them based upon a set of perception criteria to show their priority and then classified them for a type of treatment that is proposed for each flower bed in the committees area based upon the rating and the available resources (See Appendix 1).

This initial assessment has been based on the amount of resources that are available in each area. If different options were identified then the proportion of each element would be affected and further analysis would be required to ensure the proposal is within the available budget.

The timing of full implementation is likely to take place over two winter periods to enable all of the conversions to take place within the existing staff resources and funding available for the purchase of flowers.



3.2 Consultation

As previously agreed, Officers carried out a consultation exercise with Ward Members, organisations, partners and community groups and this did prove to be very successful in gaining differing views and addressing individual concerns. The outcomes and proposals from the consultation are detailed in **Appendix 1**.

4. FINANCIAL & RESOURCE APPRAISAL

4.1.1 The Parks and Green Spaces Service has been given savings targets for both the current year and also for 2016/17 financial year.

4.1.2 The savings will be challenging to achieve in year, but work has commenced to deliver the saving and minimise the impact as far as possible.

A summary of the savings to be achieved is as follows:

Parks and Green Spaces Savings Targets	2015/16	2016/17
	(K)	(K)
Review the workforce to reflect seasonal variations	65	85
Management Restructure	100	0
Bowling Greens	25	25
Achieve 100% of events at zero cost	25	50
Reduce floral displays and close the nursery	150	50
Total Savings	365	210

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The financial risks posed are limited by the nature of the expenditure delegated. However, there is potential to reduce efficiency and overall quality of the service in specific areas if any proposed change is not considered for the wider implications. It will be important to establish a financial governance regime to devise and ensure sound stewardship of the limited resources available. This is work in progress and must be in place to support effective devolution.

6. LEGAL APPRAISAL

6.1 The contents of this report are in accordance with the decisions of the Executive on 9th October 2012 and 16th April 2013.



7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Area Committee decisions will need to be made in line with Equal Rights legislation. This will require Area Committees to assess the potential equality impact of any decisions they make.

7.2 SUSTAINABILITY IMPLICATIONS

Increased local decision making has the potential to create more sustainable solutions to local issues. The proposal to move to permanently planted flower beds is more sustainable for both economic and environmental reasons.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

The Parks and Green Spaces service provides a pro-active approach in the reduction of greenhouse gas emissions through the local deployment of its maintenance teams. Teams are based in areas in an effort to reduce travelling times with its fleet/plant resulting in reduced fuel consumption. In addition to this parks and recreation grounds/trees/woodlands provide communities with 'green lungs' which can naturally assist with the filtering of polluted air.

7.4 COMMUNITY SAFETY IMPLICATIONS

There are no Community Safety Implications arising from this report.

7.5 HUMAN RIGHTS ACT

There are no Human Rights Act implications arising from this report.

7.6 TRADE UNION

Trade Unions at all levels are engaged in consultation over the proposals included in this report.

7.7 WARD IMPLICATIONS

The information in this report is relevant to all Wards in the area.

Increased devolution of the services will allow the Area Committee to further address local priorities for those services within wards.

8. NOT FOR PUBLICATION DOCUMENTS

None



9. OPTIONS

Members are asked to consider the proposals as detailed in **Appendix 1** of this report to achieve the budget savings, increase efficiency and retain significant floral displays within the resources available.

10. RECOMMENDATIONS

That Keighley Area Committee note the content of this report and consider and approve the proposals for each flower bed as detailed in **Appendix 1** of this report.

11. APPENDICES

Keighley Areas Flower Bed Proposals (Appendix 1)

12. BACKGROUND DOCUMENTS

None



Appendix 1:- Keighley Areas Flower Bed Proposals

LOCATION	Number of Plants	Proposals
BOW STREET	1600	Reduce size and use permanent planting – Already completed
BRIDGE STREET	300	Permanent planting – Ilkley In Bloom consulted and agreed plan
SILSDEN MEM GDN	235	Reduce scale and use 80/20 permanent/bedding plants – Awaiting further feedback
ADDINGHAM MEMORIAL	1700	Reduce scale and use 80/20 permanent/bedding plants – Awaiting further feedback
BROOK STREET	5190	Reduce scale and use permanent planting - Ilkley in Bloom consulted and agreed as above
GROVE PARK	2527	Reduce scale and use permanent planting – Proposal to turf over beds and re-design new beds
MEMORIAL GDNS	5428	Reduce scale and use 80/20 permanent/bedding plants – Ilkley in Bloom consulted and agreed proposals to include herbs and roses
THE GROVE	5370	Reduce scale and use 50/50 permanent/bedding plants – Ilkley in Bloom consulted and agreed proposal
TOWN HALL	500	Reduce scale and use permanent planting – I in B consulted and will manage with Parish Council to fund
HAWORTH WAR MEM	300	Reduce scale and use 80/20 permanent/bedding plants – Agreed as above
STEETON MEM GDN	2100	Reduce scale and use 80/20 permanent/bedding plants – Awaiting further feedback
HAWORTH PARK	13630	Reduce scale and use 50/50 permanent/bedding plants – Friends of Group consulted and agreed as above proposal
FOUNTAIN BASE	2250	Reduce scale and use 50/50 permanent/bedding plants – I in B consulted and have agreed to manage area and seed with wild flowers
HIGH ST R'BT	2500	Reduce scale and use 80/20 permanent/bedding plants – Change to mix of perennials and roses
Perpetuity Graves	500	Retain as bedding – As above
SKIPTON RD R'BT	8000	Reduce scale and use 80/20 permanent/bedding plants – Proposal is to reduce scale and plant with roses
BUS STATION TUB	260	Remove – Consulted with Kly in Bloom and awaiting response
CAVENDISH ST	430	Remove – Consulted with Kly in Bloom and awaiting response
HOLME WOOD RES	190	Remove – Change to perennial planting
ILKLEY CONGS CH	1200	Remove – Following consultation with Ilkley in Bloom it would remain as annual bedding but Ilkley in Bloom to fund
MAIN STREET	845	Remove – Awaiting response following consultation
SPRING GDNS LN	2050	Reduce size and use permanent planting – As above proposal
BARK LANE	400	Remove – As above proposal
BOLTON ROAD	380	Remove – Awaiting response following consultation
CHURCH FORT	8340	Reduce scale and use permanent planting –



		Following consultation with Ilkley in Bloom it is agreed to reduce scale but plant with both perennials and annuals
COWPASTURE ROAD	1500	Reduce scale and use permanent planting – Following consultation with Ilkley in Bloom agreed to as above but to include annual planting
ILKLEY CEM	620	Reduce scale and use permanent planting – Following consultation with I in B agreed as above
MIDDLETON REC	802	Remove – Following consultation with I in B agreed to leave but change to perennial planting
OLD STATION WAY	180	Remove – Awaiting further feedback
SCHOOL LN ADDIN	150	Remove – Awaiting further feedback
SUGAR HILL	1200	Reduce scale and use permanent planting – Awaiting further feedback
OAKWORTH CEM	3830	Reduce scale and use permanent planting – As above
SILSDEN PARK	2360	Reduce scale and use permanent planting – Awaiting further feedback
INGROW LANE	25	Remove – To plant with annual bedding
LUND PARK	270	Remove – Change to perennial planting
ST ANDREWS CH	160	Remove – As above and turf over
WORTH WAY	1500	Remove – Change to perennial planting
CASTLE RD RSIDE	300	Remove – Already removed
CHURCH STREET	380	Remove – Awaiting further feedback
MEWS PROMENADE	100	Remove – Following consultation with Ilkley in Bloom this will change to perennial planting
SPENCERS GDNS	461	Remove – Ilkley in Bloom to manage and plant
WELLS PROM ILK	300	Remove – Ilkley in Bloom to agree to change to wildflower/poppy mix
KING STREET	860	Remove – As above
WHEATLEY LANE	100	Remove – Following consultation Ilkley in Bloom are to fund wild flower planting/seeding

Omitted additions –

Morton Cemetery – Change to perennial planting

Utley Cemetery – Change to perennial planting



Report of the Strategic Director Environment and Sport to the meeting of Keighley Area Committee to be held on Thursday 3 December 2015

S

Subject:

'**People Can** Make a Difference' - campaign to promote and encourage strong and active communities.

Summary statement:

The report outlines a year long **People Can** Make a Difference campaign that the Area Committee is being asked to actively contribute to. The '**People Can**' campaign aims to highlight the contributions of communities within the Bradford District and build on these strengths, as part of the New Deal. The success of '**People Can**' will be determined by the energy and commitment that we can all contribute.

Steve Hartley
Strategic Director of Environment and Sport
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Portfolio:
Neighbourhoods and Community Safety

Overview & Scrutiny Area:
Corporate

1. SUMMARY

- 1.1 The report outlines a year long **People Can** Make a Difference campaign that the Area Committee is being asked to actively contribute to. The '**People Can**' campaign aims to highlight the contributions of communities within the Bradford District and build on these strengths, as part of the New Deal. The success of '**People Can**' will be determined by the energy and commitment that we can all contribute.

2. BACKGROUND

- 2.1 A year long Active Communities campaign has been proposed by the New Deal outcome group: Safe, Clean and Active Communities. The group is seeking ways to develop strong communities, as a way of filling the gap created by significant reductions in public sector funding.
- 2.2 The New Deal group defined a strong community where:
- There are many community groups engaged in broad interests covering e.g. sports clubs, young people's activities, health groups, luncheon clubs etc.
 - There is a broad range of active citizens
 - People are well networked and connected
 - There are low levels of anti-social behaviour and high levels of people behaving in pro-social ways
- 2.3 The idea to have a year of active communities builds on work within the Stronger Communities Partnership's Active Citizens' strand and its priorities to:
- Celebrate the strengths of Bradford District's communities and active citizens
 - Develop safe, active and supportive communities
 - Support a strong and vibrant community sector to flourish
- 2.4 Community Stars was launched as part of a Year of Active Citizens in 2011 and since then the Council, voluntary sector and the Telegraph and Argus have worked closely together to have an annual Community Stars campaign that celebrates what people do within their communities and the People Can Make a Difference campaign will build on this work.
- 2.5 Corporate Overview and Scrutiny Committee, at its October 7th 2015 meeting, considered the Stronger Communities Partnership Delivery Report. This included the proposal to have a Year of Active Communities in 2016. The Committee requested that reports were taken to all Area Committees inviting them to contribute to the year.
- 2.6 Bradford District has a number of strengths related to active communities that can be drawn on. For example volunteering levels within the District, measured as part of the former national indicator set and is scored within the top quartile. A survey undertaken on neighbourliness scored Bradford District highly. The District also has a high member of voluntary and community groups as well as a thriving faith sector.
- 2.7 **People Can** Make a Difference has been selected as the name that best fits the ethos of the year.

3. OTHER CONSIDERATIONS

3.1 The **People Can Make a Difference** campaign will highlight and build on the many community activities already taking place across the District. The overall aims of the campaign in 2016 are to:

- Increase the awareness of existing community strengths
- Stimulate a conversation on how communities and services can work more effectively together.
- Increase the numbers of people volunteering and involved in community action
- Help develop a more self-sustaining community sector

3.2 **People Can Make a difference** will focus on four priority themes during the year:

- **Neighbourliness**
- **Joint Local Action**
- Formal **Volunteering**
- **Fundraising** for Community Activities.

3.3 **Why neighbourliness?**

Streets where neighbours have positive interactions lead to positive experiences for all residents. Neighbourliness has a significant impact on how people feel about where they live and on a positive sense of wellbeing. Neighbourliness can have a positive impact on loneliness. Examples of how **People Can Make a Difference** will contribute to neighbourliness during the year:

- Encourage residents to talk to their neighbours
- Promote the role of **Neighbourhood Watch** coordinators
- Promote the **Big Lunch** and other neighbourly activities

What will be achieved during the year in relation to neighbourliness:

- Explore developing **Be Neighbourly Street Champion** schemes
- Increase the number of active Neighbourhood Watches

3.4 **Why Joint Local Action?**

The priority is about working between services and communities to deliver local action in response to local issues. Joint working between residents and services can lead to the most effective use of public sector resources, as both communities and services can deliver what they each do best. There are many initiatives where service resources deliver jointly with community action to deliver positive outcomes for communities. For example:

- **Dementia Friendly Communities** exist in many neighbourhoods across the District where they increase awareness of dementia and therefore increase the ability of people experiencing dementia to remain in their own homes and communities for longer.
- **Street clean ups/ Litter picks** are frequently undertaken by residents and are supported by the Council's street cleansing service removing collected bags of

rubbish and Council Wardens offering training on appropriate use of equipment. Coordinating these with enforcement action is another dimension of where a service can support communities who are taking action themselves.

- **Winter warmth projects.** Encouraging people to help out during cold spells to ensure vulnerable people do not become isolated. This includes very practical steps like clearing paths and driveways of snow and ice, checking people are OK and in some cases organising shopping trips.
- **Walking and cycling group** that contribute to wider public health outcomes
- **Green dog walkers** are working together to encourage responsible dog owners and cut down on fouling
- **Friends of Parks Groups** right across the District are helping to manage and improve parks, bringing communities together, reducing anti-social behaviour and accessing funding for improvements and events.

The service input to the above examples is very varied and in some cases is no more than providing some basic information and in others involves providing equipment and tools.

What will be achieved during the year in relation to Joint Local Action:

- Establish what communities and what services do best
- Develop clearer offers from services on how services can respond to supporting communities
- Explore approaches to community gardening projects, including learning from initiatives like Incredible Edible
- Better use of information technology and particularly social media to support joint local action.

3.5 **Why Formal Volunteering?** Statutory sector organisations need to increasingly consider where volunteers can support the delivery of existing services. Increasingly with reduced public sector funding we will need to further seek to recruit volunteers to run services like for example:

- **Special constables** can provide a quick response and a visible deterrent and make a positive contribution to neighbourhood based policing
- **Libraries** are a Council service that has increasingly recruited volunteers to help keep open community libraries

What will be achieved during the year in relation to Volunteering:

- Develop clearer volunteer policies, including in relation to health and safety issues.
- Explore employee volunteering

3.6 **Why fundraising for community activity?** Small grants are vital to support many of the local initiatives and neighbourhood based activities. Over recent years, due to pressures on public sector funding these funds have tended to be significantly

reduced. There are some initiatives that can be further built on during the year, as ways to raise funds for community activities. These include:

- **Lord Mayors' Appeals** – Cllr. Dale Smith's idea of **Spread the Sunshine** has been in different forms picked up by subsequent Lord Mayors including by the current Lord Mayor Cllr Joanne Dodds who splits half the money raised with her **Spread a Smile** appeal.
- Bradford Council transferred some shares (that had been bequeathed to the Council to support the local community) to the **Bradford District Community Fund** in 2011. This fund has developed since then and has now distributed nearly £1 million within the Bradford District.

What will be achieved during the year in relation to funding community activity:

- **Crowd funding** is a new way to raise funds for community activity that will be explored as part of **People Can**.
- The Bradford District Community Fund will be further promoted within the business sector.

3.7 The types of activities that will be encouraged to take place in each month will include the following:

- Highlighting existing community activity that demonstrates the existing strengths of the Bradford District
- Networking opportunities that bring people together to share different strengths from both the Bradford District and outside.
- Learning events that will share innovation and creativity from other places that could be taken up within the District
- Pilots to trial different approaches

3.8 **How will People Can Make a Difference?**

- Through events and activities that people can join and participate within
- Social media
- Word of mouth
- Media

3.9 **Supporting children and young people to be active in their community.**

The aim will be to weave a focus on children and young people into the year. It is important to develop a future generations of active citizens. Over the years the number of people involved in their communities has probably fallen. The expectation on young people being active in their community has also diminished over the years. Fear often stops activity: People Can will explore how we energise and inspire young people to get involved in their communities and for their contributions to be welcomed whilst making sure children and young people are safeguarded.

Young people bring enthusiasm and often have underused skills that can be better tapped into for the overall benefit of the community. Simple acts of kindness between young people and the wider community will reduce suspicion and therefore will have a self-perpetuating positive impact. We need to think how best to motivate children and young people to be active. Following the behaviours of parents and other adults in their lives will be important alongside promoting what other young people are doing. Schools will be encouraged to be involved.

3.10 **Faith, voluntary and community groups.**

The involvement of faith organisations, community groups and voluntary organisations will be important to the success of the year. The voluntary sector is being asked to take the lead on some of the months (see table below) and there will be key role for them in all other months also. The faith sector also has a strong tradition of supporting communities and this will be celebrated during the year.

3.11 Resources to draw on to develop the **People Can Make a Difference** year:

There is no dedicated budget for **People Can Make a Difference** campaign

The success of the year will be influenced by the effectiveness of the how the following are engaged and the extent that they choose to participate:

- BMDC Councillors, Community, Parish and Town Councillors existing active citizens including volunteers and community groups.
- The Community Star winners will be particularly encouraged to support the year.

The following will be encouraged to support the campaign:

- Youth Workers, Community Development workers, Council Wardens, Engagement Officers, Marketing and Communication Officers, PCSOs, Public Health/ Adult Services, VCS Infrastructure Support and Ward Officers.

3.12 **Month Area Committee is asked to support**

As part of the Year each Area Committee is being asked to lead on one month. It will be the responsibility for the committee, to coordinate with the support of the Area Coordinator Office a range of suitable activities that work toward the overall goal of **People Can Make a Difference**.

BMDC Councillors can play an instrumental role in leading these months of activities.

Area Committees may choose to highlight different activities within each of their six wards

The success of each month will be determined by the effectiveness of the engagement. Area Committees may also wish to promote **People Can** type activities taking place within other months to the one designated to them.

3.13 The campaign will consist of 12 months of activity themed on a month by month basis in which active communities will be celebrated through role models, good news stories

and promoting volunteering opportunities. Additionally, each month will have an element that focuses on developing the agenda with both communities and services.

Month	Lead	Area/ Theme	Contact
Jan	VCS Assembly/ Stronger	Area: Launch	Paul Stephens/ Arshad Mahmood
Feb	Public health	Theme: Health & Well- Being	Julie Robinson Joyce/ Sarah Possingham
March	Bradford South Area Committee	Area: Bradford South	Mick Charlton
April	Community Safety Partnership	Theme: Safer	Mike Bonner/ Rebecca Trueman
May	Sport/ HWB	Theme: HWB/ Sport/ Parks	Bob Thorpe
June	Environment Forum	Theme: Cleaner, Greener	Jen White (BCEP)/ Julia Pearson (BEES)
July	Keighley Area Committee	Area: Keighley	Jonathan Hayes
August	Bradford East Area Committee	Area: Bradford East	Louise Williams
Sept	Shipley Area Committee	Area: Shipley	Damian Fisher
Oct	Community Safety Partnership	Theme: Safer	Mike Bonner/ Rebecca Trueman
Nov	Bradford West Area Committee	Bradford West	Bhulla Singh
Dec	Volunteer Centre	Celebration	Dave Forrest

3.14 What the intended impact of **People Can Make a Difference** will be?

- A district where more people behave in a neighbourly way
- Community action is well supported by public services
- Volunteer opportunities developed and more volunteers active
- Increased awareness of Bradford District Community Fund within Bradford's business community. Increased awareness of different approaches to raising funds for community activities.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 There is no dedicated budget for the year. See 3.11 above

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks arising out of the proposed recommendations in this report.

5.2 Development of a volunteering policy

6. LEGAL APPRAISAL

6.1 There are no specific legal implications.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.1.1 Equality groups will be encouraged to participate in People Can.

7.1.2 The campaign should have a positive impact on community cohesion by promoting the value and contribution of different groups within the District.

7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 The campaign should contribute to the sustainability of the District's community sector

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 No impact

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 If successful the campaign should make a significant contribution to community safety. The Campaign will include two months that are coordinated by community safety staff.

7.5 HUMAN RIGHTS ACT

7.5.1 No direct implications arising from the Human Rights Act.

7.6 TRADE UNION

7.6.1 No issues related to trade unions

7.7 WARD IMPLICATIONS

7.7.1 The year should impact positively on all 30 Wards within the District

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.

9. OPTIONS

9.1 To agree the recommendations

9.2 To propose different recommendations

10. RECOMMENDATION

- 10.1 That the Area Committee supports the **People Can Make a Difference** campaign
- 10.2 The Area Committee, with the support of the Area Co-ordinator, develops a wide range of activities during their designated month and where appropriate makes a contribution to other months.
- 10.3 The Area Committee members encourage all elected Members to get involved in the campaign

11. APPENDICES

- 11.1 Appendix 1 – What a month may look like and dates during the year that activities could be linked to

12. BACKGROUND DOCUMENTS

- 12.1 Stronger Communities Partnership Delivery Report 2015-16 Corporate Overview and Scrutiny Committee, Wednesday 7th October 2015

What a month may look like promoting the four themes (Examples of what could do):

	Encouraging neighbourliness	Supporting Joint local action	Promoting & Developing Volunteering opportunities	Fundraising for community activities
Spotlight on successful actions from within the Area.	Ward A: Neighbourhood Watch Seek out within a Ward where a Neighbourhood Watch has been working successfully. Highlight a Watch coordinator and what their role has been and their impact. Make a short video clip that can be shared on social media	Ward D: Neighbourhood Clean up Identify a local grot spot that is a local concern. Wardens to do a door knock and find residents that who are willing to be actively involved in the clean up.	Ward C: Promote volunteers at the local library	Ward F: Highlight achievements of a group that has successfully raised money for a community project.
	Ward C: Winter warmth. Discuss with residents involved as snow wardens how this had an impact in a street			
Networking opportunity	Ward F: Invite all Neighbourhood Watch Co-ordinators to a networking session. Explore what is working effectively?		Ward A: Volunteering Bradford invited to have a volunteer recruitment day at a local supermarket. Match volunteers to local services seeking volunteers.	
Sharing good practice from other Areas and Districts		Area wide: Get some community members from Todmorden to come and talk about Incredible Edible and how this could be introduced in this Area.		Ward C: Identify a local concern and interest. Seek to part fund through crowd funding. E.g. something with broad appeal that local people care about
Marketing and promotion of the above activities	<ul style="list-style-type: none"> - Promote video extensively through social media. - Promote as Good News Story - Police Owl website 	<ul style="list-style-type: none"> - Promote as a good news story - Invites to people who may be interested in other parts of the District 	<ul style="list-style-type: none"> - Promote as a good news story 	<ul style="list-style-type: none"> - Promote as a good news story - Write a press release about the initiative.

List of dates during the year to consider linking to:

Community clean-up day - March

Safeguarding Week – October

International women's day - March

Dementia Awareness Week - May

Walk to Work Week - May

World Health Day - April

Big Lunch – June 5th

Bike Week – June

Recycling Week – June

Volunteering Week – June

National Allotment Week – July/August

Older People's week – October

Domestic Violence Awareness – 16 days of action – November/December

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Report of the Strategic Director – Environment and Sport to the meeting of Keighley Area Committee to be held on 3 December 2015

T

Subject:

Keighley Area Ward Plans 2015-16 Update

Summary statement:

This report outlines the work of the Keighley Area Co-ordinator's Office in the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 and proposes a new format for Ward Plans for 2016-17.

Steve Hartley
Strategic Director
Neighbourhood & Customer Services

Portfolio:

Neighbourhoods and Community Safety

Report Contact: Jonathan Hayes,
Keighley Area Co-ordinator
Phone: (01535) 618008
E-mail: jonathan.hayes@bradford.gov.uk

Overview & Scrutiny Area:

Corporate



1. SUMMARY

- 1.1 This report outlines the work of the Keighley Area Co-ordinator's Office in the period April 2015 to September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 and proposes a new format for Ward Plans for 2016-17.

2. BACKGROUND

- 2.1 The work outlined in this report has been undertaken to support the Area Committee in the implementation of the Keighley Area Ward Plans 2015-16 utilising the four key elements of the Neighbourhood Service. These four key elements are:
- Integrated Area teams
 - Streamlined locality planning and performance management
 - Connecting the strategic to the neighbourhood
 - Co-ordinating local partnership action
- 2.2 Elected Members, Partners, Services and Agencies are committed to supporting action planning at a Neighbourhood and Ward-level. They have supported Ward Planning and work with Keighley Area Co-ordinator's Office to address issues.
- 2.4 Appendices A – F of this report highlight selected pieces of work which reflect the types of activities and actions that have been undertaken between April and September 2015, within Wards that have contributed to addressing the priorities within the Keighley Area Ward Plans 2015-16. They are not an exhaustive list of actions but are intended to give a flavour of the nature of activities that have been undertaken.
- 2.5 To enable these specific actions Ward Officers undertake and support a partnership approach which involve Ward Partnership Teams, other specific Ward Partnerships, Days of Action, community engagement activities and approaches and other issue-based neighbourhood work.
- 2.6 Keighley Area Co-ordinator's Office continues to support Ward Planning by consultation with and involvement of local residents and partner agencies in decision making through: partnership bodies, local problem-solving groups, special events, action planning and through the work of Council Wardens.
- 2.7 The role of Council Wardens includes supporting community engagement and their work has involved them in Days of Action, Visual Audits; work with schools and individual local residents. This is in addition to their responsibilities for Parking and Environmental Enforcement.
- 2.8 Keighley Area Co-ordinator's Office also provide support to new and continuing community initiatives as well as advice, guidance or support in relation to assisting the effective functioning of local Voluntary and Community Organisations as requested.

3. OTHER CONSIDERATIONS



- 3.1 In times of reduced budgets, staffing and funding in the whole of the public and voluntary sectors it is important to concentrate remaining resources on the main priorities which will help improve the quality of life for all in each Ward.
- 3.2 Therefore, Keighley Area Co-ordinator's Office is proposing that, instead of containing 18 or more 'priorities', the Ward Plans for 2016-17 focus on the top 6 priorities for each Ward and that for each priority the Plan sets out clear methods for addressing that priority which will include quantitative and qualitative outputs and outcomes that will help identify what has actually been achieved by the intervention of all partners during the course of the year.
- 3.3 These top 6 priorities will be drawn up by Ward Officers in consultation with District Ward Councillors and partner agencies. They will then be agreed by the Ward Partnership Team and finally approved by Keighley Area Committee.
- 3.4 The Ward Plans will no longer be themed by type of issue, i.e. Safer, Cleaner/Greener, Health & Well-being etc. The Ward Officers will refer to these themes in drawing up the priorities but it may be that all the top 6 priorities are Safer and Cleaner/Greener issues. In some Wards there may well be a more wider spread of priorities across several themes. The principles of Stronger Communities and the involvement and empowerment of young people will feature in all of the top 6 priorities.
- 3.5 Furthermore, the principles and ways of working incorporated in Bradford Council's 'New Deal' will feature strongly in terms of the action proposed to address each priority in each Ward Plan. These include community empowerment, increased volunteering, devolution and reducing demand on Council services.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 Addressing priorities within the Keighley Area Ward Plans 2015-16 has been undertaken from within resources of Bradford Council and partner organisations.
- 4.2 The Ward Plans' priorities have been used to assist the Area Committee in its Local Area Management role.
- 4.3 Officer support for co-ordination to implement elements of the Ward Plans has been provided by the Keighley Area Co-ordinator's Office.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no significant risks and governance issues arising from the proposed recommendations in this report.



6. LEGAL APPRAISAL

- 6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Wellbeing placed upon the Council to promote and improve the well-being of the District.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Ward Plan priorities promote fairness and inclusion while supporting Keighley Area Committee's commitment to equal opportunities for all.

7.2 SUSTAINABILITY IMPLICATIONS

Resources available to Keighley Area Committee, described in this report, and used to support Keighley Area Ward Plans 2015-16 will directly support the delivery of the District's Sustainable Community Strategy.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Some actions undertaken to address priorities in the Ward Plans will have an impact on greenhouse gas emissions. These will include a consideration of for example energy efficiency opportunities in purchasing new equipment or refurbishing or modifying buildings.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Community Safety issues are acknowledged as a key contributor to the quality of life in neighbourhoods. A number of priorities supported in the period covered by this report demonstrate a positive impact on community safety issues across Keighley Area.

- 7.4.2 A key aspect of this work relates to supporting the Community Safety Plan, the Council's obligations under Section 17 of the Crime and Disorder Reduction Act 1998 and the work of the Community Safety Partnership.

7.5 HUMAN RIGHTS ACT

No direct implications arising from the Human Rights Act.

7.6 TRADE UNION

No direct Trade Union implications arise from this report.



7.7 WARD IMPLICATIONS

The activity outlined in this report addresses priorities in all Wards in the Keighley Area.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 9.1 That Keighley Area Committee adopts the recommendations outlined in this report.
- 9.2 That Keighley Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That Keighley Area Committee decides not to accept the recommendations outlined in this report.

10. RECOMMENDATIONS

- 10.1 That the work of the Keighley Area Co-ordinator's Office in the period April – September 2015 to support Ward priorities within the Keighley Area Ward Plans 2015-16 be noted.
- 10.2 That Keighley Area Committee approves the new format for Ward Plans for 2016-17 as set out in section 3 of this report.

11. APPENDICES

Appendix A - Craven Ward – Ward Plan Actions Summary April – September 2015
Appendix B - Ilkley Ward - Ward Plan Actions Summary April – September 2015
Appendix C – Keighley Central Ward - Ward Plan Actions Summary April – September 2015
Appendix D – Keighley East Ward - Ward Plan Actions Summary April – September 2015
Appendix E – Keighley West Ward – Ward Plan Actions Summary April – September 2015
Appendix F – Worth Valley Ward - Ward Plan Actions Summary April – September 2015

12. BACKGROUND DOCUMENTS

- 12.1 The Ward Plans 2015-16 are large documents so have not been attached to this report. They can be viewed at:
http://www.bradford.gov.uk/bmdc/community_and_living/neighbourhoods/action_plans.htm



Appendix A

Craven Ward – Ward Plan Actions Summary April – September 2015

1. Friends of Silsden Town Hall - Silsden Town Hall local renewal project.



The Silsden Town Hall building had under a local renewal project been refurbished to a high standard, keeping the historic façade of the building but offering up dated amenities for the use by the local community, organisations and groups. Working with Public Halls Service, Keighley Co-ordinators Office and local residents it was felt the facility needed to be promoted and marketed and developed further to increase usage of the building since the renewal project had taken place. To address future usage local residents with support from Keighley Co-ordinators Office formed the Friends of Silsden Town Hall Group. Since the formation of the group a sub-group to look at funding has been organised along with

a marketing sub –group and activities and community programmes and initiatives have increased. This includes the setting up of a web site, producing leaflets, targeting of funding, and working in partnership with local schools, craft fair, table top sales, tea dances, family activity days, and promotion of the library, historic based events and much more. The group holds regular meetings by arrangement.

2. Keighley Co-ordinators Officer Supporting Steeton and Eastburn Parish Council - 'Cleaner Neighbourhoods'

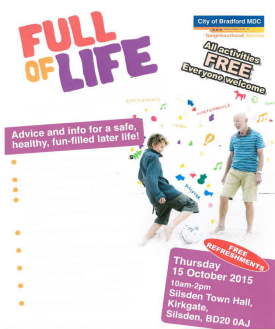


Keighley Co-ordinators Office was contacted by the Chair of Steeton and Eastburn Parish Council about the negative effect of dog fouling across Steeton and Eastburn. To address this issue a number of hot spot areas were identified; Steeton cemetery, Pot Lane - both ends, the footpath across the rear of the hospital from Thornhill Road to Lyon Road Eastburn at both ends, footpath from Parkway to Clough Avenue at both ends and the footpath from Halstead's Way to Currer Walk at both ends.

Due to the scale of the problem Council Wardens were deployed to install a number of temporary 'No Dog Fouling Signs' In addition Clls awarded Area Initiatives monies to place 4 new bins linked to the hot spot localities. The result of the cleaner neighbourhoods' scheme is dog fouling has reduced to zero as confirmed by the Chair of the Parish Council. The placing of the signs has been

such a success another request has been put forward to keep them in place for an additional period.

3. Community of Interest Older People



Keighley Co-ordinators Office engaged in planning of the Forum / Market Place event to support a community of interest 'Older People' Craven Ward. The event will cover topics such as home and fire safety, getting active, wills and power of attorney advice and information, assistance with technology, downsizing, chemist services and befriending. This event will also be supported by local volunteers and Silsden Aid In Sickness who have given a donation of £200.00 to support the event that will take place at Silsden Town Hall. Further links are to be developed to support this community of interest via the Hub Building Steeton; Sing and Smile Charity 'Goldies'; Age UK Bradford – Mutual Support Network Meeting (Older People's Services) to consider improvements to local provision and services across Craven Ward – the event is scheduled for October 2015.



4. Keighley Co-ordinators Office – Community Show Case Event - Silsden.

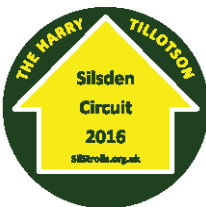


SILSDEN'S GRAND dePARTY

Keighley Area Co-ordinators Office took part in the Silsden Grand Depart festivities – Community Show Case Day on July 11 in partnership with St James Church. The event provided an opportunity to have an information stall where it was possible to promote the wider support available for communities via the Neighbourhood Service and other Council

Departments and engage in direct open dialogue with members of the public - 50 in total on the day. The most common issues raised brought attention to safety, cold calling and door step crime; web-design of the Council and to make it more easily accessibility for the public when they went on line; local housing developments; Council funding; parking hot spot areas; church and community activities; local park maintenance / dog fouling; fire alarms and home safety and un-adopted roads. Information was collated, follow up work took place with a range of Council departments and other partners contacted as appropriate to meet the issues raised by residents on the day.

5. Keighley Co-ordinators Office – Supporting Active Residents Silsden Strolls.



The Ward Officer was contacted by the co-ordinator of Silsden Strolls to inquire about funding to develop the second phase of the project. Previously 4 Strolls (walks) of 3 – 4 miles long had been developed. The second phase would create further strolls (walks 5 – 8) including a 7.1/2 mile walk Silsden Circle. To implement the second phase of the project around a £1,000.00 was needed. Silsden Strolls was advised to put in for the Community Chest Grant that proved to

be successful. Along with the Community Chest Grant awarded other grants and support were obtained from West Riding Ramblers, Keighley Rotary Club and Sovereign Health Charitable Trust. The project has been well received and a great success as people have praised the clarity of instructions and mapping; found the way marks extremely useful in boosting confidence to follow a particular route; has helped people to get more active; people have discovered more of their own countryside on the doorstep and the project has added to the tourist commercial footprint of the local area.

6. Council Services – Control of Fly-Posting in Silsden and Steeton with Eastburn.



A number of complaints had been received by Keighley Co-ordinators Office, Ward Officer Craven about the levels of fly-posting on display in the public environment in both Silsden and Steeton areas. The act of Fly-posting is displaying adverts and other promotional materials without permission on buildings, posts, poles or litter bins and elsewhere in public. Fly – posting in the Craven Ward is mainly undertaken by businesses and community groups who want free advertising. However, the result is areas can become untidy, messy with 'saturation coverage';

where the built up community environment becomes unsightly. Officers of Bradford Council followed the correct legislation in line with the Planning Act 1990 and Highways Act 1980 that allows Local Authority's to remove illegal fly-posting. With regard to fly-posting issues in Craven Ward; Council Officers will be deployed to undertake control procedures as required to deal with the problem as if left unchallenged fly-posting will have a longer term negative effect on the built community environment and areas.



Appendix B

Ilkley Ward - Ward Plan Actions Summary April – September 2015

Blooming Marvellous

Ilkley in Bloom received a silver gilt award in the Yorkshire in Bloom awards 2015 in the town category.

This tremendous group of volunteers have a very positive working relationship with Cleansing and the Bradford Parks and Landscapes team. Special effort has been this year to ensure that sustainable planting will help mitigate the effect of reduced funding for the flower beds in future years.

This was supported through an award of 2014/15 Area Initiative Fund, recognising the value and impact their effort has in the town.



As the Judges commented “It is clear that many different organisations are working together within the Ilkley in Bloom Group and that the younger generation both at Ilkley Grammar School and Ashlands Primary School are being encouraged which is really significant for the future.”

The Parish Council is also hugely supportive of the work of Ilkley in Bloom and identifies it as a priority in their 2015/16 Action Plan.

Parking problems



An on-going concern throughout the year has seen a joint approach by the Police and Warden Service to address concerns and respond to issues reported by the public, Councillors and Parish Council about parking problems.

Pavements are for People

By keeping pavements clear for pedestrians we can make our roads safer for everybody.

Drivers who park vehicles on pavements cause danger to pedestrians - especially children, the elderly, the blind and partially sighted, parents with prams and the disabled community.

You could be **committing an offence**.

Pavements are not built to take the weight of vehicles, so the local authority may also have a **claim for damage** caused to the footpath too.

Remember

- Keeping pavements clear keeps pedestrians safe.
- If the road is not wide enough to park your vehicle safely, find somewhere else such as a car park, lay-by or a quiet side road.
- If you park your vehicle wholly or partially on a pavement you commit an offence of obstruction.

For further information, call **101** and ask for your local Neighbourhood Policing Team or visit www.westyorkshire.police.uk

or contact Bradford Council **01274 431000**

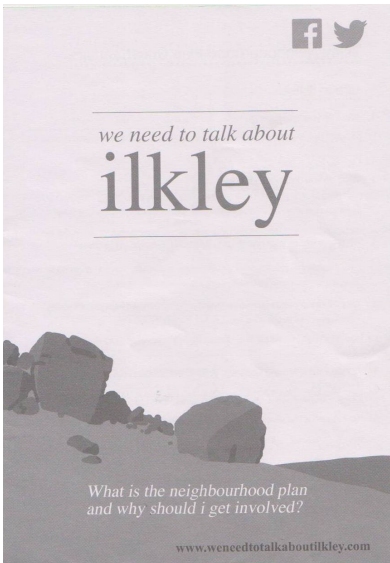
City of Bradford MDC
WEST YORKSHIRE POLICE

Area Initiative Funding was used to purchase leaflets reminding drivers of their responsibilities and these have been used across the town. A number of reports have resulted in police visits and penalties have been issued for obstruction. In turn this has generated complaints and criticism from local residents but we attempt collectively to try and make improvements.

District Councillors have had meetings on site in ‘problem’ areas with the Highways team and instigated a meeting with the Council’s Chief Executive in the town, discussing a number of matters including car parking difficulties and commuter parking provision. These issues remain priorities for the Ward requiring further action.



Ilkley Neighbourhood Plan



2015 has seen the furtherance of Ilkley Parish Council's intent to create a Neighbourhood Plan which will help explore how to provide much needed local housing, support high street shops, develop local job opportunities and provide local amenities that meet the needs of the community.

The Parish Council was one of the first in the constituency area to begin this process and considerable effort has been put into its development, which simply aims to bring the community together to share ideas and build consensus about the needs and priorities for Ilkley.

The questionnaire generated over a 1,000 responses and a public exhibition was held in May to display the findings and to give members of the public a chance to meet with potential developers of housing and other organisations involved with the

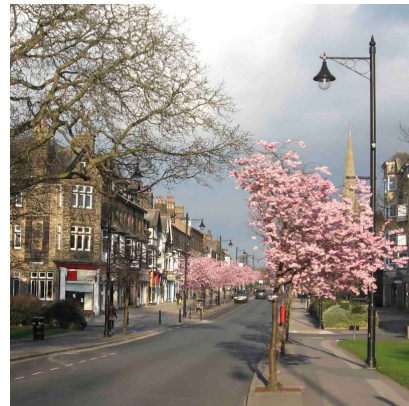
Neighbourhood Plan including Ilkley Civic Society and the Ilkley Design Statement group.
<http://parishcouncil.ilkeley.org/neighbourhood-plan/481-our-ilkeley.html>

Sadly Cllr Paul Kitching who was very much at the forefront the development of the plan died suddenly in May 2015 within days of being appointed as Vice Chairman of the Council. The energy and enthusiasm he brought to this work can't be underestimated and will continue to inform its development as the Parish Council takes the plan forward.

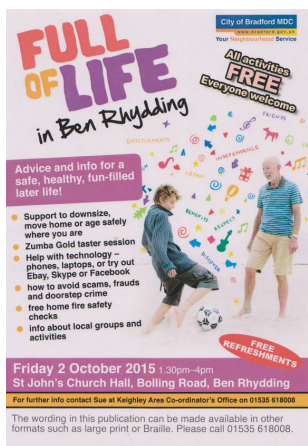
Improvements to the Grove

Over the summer work has taken place in respect of public realm improvements on the Grove including the replacement of two cherry trees removed earlier in the year due to disease.

Funded through an award of Area initiative Fund the work was carried out in conjunction with Highways (as weather and contractor availability permitted). The latter stages of project include replacing flags and repainting bollards, bins and lampposts.



the



Full of Life in Ben Rhydding

September 2015 - as part of Older People's week an event aimed at the 50+ age group was organised by the Area Office at St John's Church, Ben Rhydding.

A range of partners were on hand to advise on issues such as home and personal safety, downsizing, coping with technology plus information from local voluntary groups and warmer homes. All of which contribute to ageing well and enjoying a happy, healthy and productive later life.

City of Bradford
Metropolitan District Council

Appendix C

Keighley Central Ward - Ward Plan Actions Summary April – September 2015

1. Youth Vision – The Community ‘Doing it for Themselves’ - New Deal – Lawkholme



A new group Youth Vision has been established in the Lawkholme area of Central Ward. The group have come together to improve the Play area on Parson Street, be involved in a Pilot Recycling Project with Bradford Council and have taken a lead as been recognised as the Friends of Victoria Park. The group have worked closely with Parks and Landscape Services Officers, Keighley Co-ordinators Office to paint and undertake small repairs in the play area, cut back the tress to improve sight lines and have taken part and supported organised

community days of action and organised local area litter picks. Once the Recycling Scheme gets off the ground and new bins installed the group will be taking a lead on organising the launch event for the wider community and will promote the benefits of recycling within Lawkholme and surrounding local areas.

2. ‘Reach–Out Keighley’ Initiative in partnership with the Police



Keighley Co-ordinators Office, Central Ward Partnership Team process on Monday 4 June in Keighley Town centre saw the launch of Reach Out Programme for Keighley. This is an exciting scheme involving partner agencies and Keighley Neighbourhood Policing team. Reach Out for KEIGHLEY combines existing public outreach workers and government agencies who come together to volunteer a few hours each week to Reach Out a helping hand to vulnerable members of the public. The agency volunteers each bring their own areas of expertise and local knowledge, and together identify any member of the public in Keighley who may benefit

from alcohol support, drugs intervention, housing provision, mental health support or something as simple as warm clothes and a cup of coffee. Agency representatives can be seen in and around Keighley in their distinctive purple hoodies and polo shirts. The team covers the lay out of the town centre and the initiative is ongoing.

3. Friends of Burgess Field – Making use of local green space



Supported by Keighley Area Co-ordinators Office the Friends of Burgess Field undertook a small community clean – up prior to organising their first Community Fun Day that attracted over 100 people from the Highfield, Braithwaite and Shann Park localities. The Friends of Burgess Field by sparking an interest in their local area have been instrumental in bringing the wider community together, promoted community cohesion, made better use of a previously under used community green space that suffered from a glut of general fly-tipping. The group are working closely with Area Co-ordinators Office and Parks and Landscape Services to look at further improvements such as creating steps up to the bowling hut, installing bins, planting of wild

flower areas along with arranging planting of 30 trees they have obtained free from the Woodland Trust.



4. Town Centre Litter Campaign



Dropping litter in Keighley Town Centre along with bird feeding was a major problem. The Ward Officer via the WPT process contacted the manager of the Airedale Centre to ask him to speak to other town centre businesses emerging as 'street litter hot spot' areas. To address littering problems it was arranged for the Council Warden Service supported by PCSO's to be deployed to undertake days of action - Town Centre 'Litter Campaign'. Wardens spoke to shoppers about dropping litter and this resulted in 14 fixed penalty notices issued with a fine of £75.00 in North Street, Keighley Bus Station,

Town Gate and Cavendish Street. The Litter Campaign had the effect of reducing the amount of dropped litter in and around the Town Centre. The Ward Officer supported by Warden Services will continue to organise additional patrols and future days of action to keep the Town City tidy.

5. Local Partners empowering local communities - Highfield



Organised by Keighley Area Co-ordinators Office the Highfield Working Group meets on a quarterly basis and partners are representative of the statutory and voluntary sectors. The meeting allows for in - depth discussion on topics such as community provision; area needs; sharing information on local developments. Discussions brought attention to gaps in provision for young women / girls, young people and play opportunities / activities for the under 12's.

The partnership process helped support the forward planning for a local renewal project of the Highfield Centre; to enhance the existing facilities through re – design of the building with the result of making it more sustainable for the future to meet the needs and demands of the community. Keighley Area Co-ordinators Ward Officer, Liz Horn, Management of the Highfield Centre have worked together with officers from the Planning department of CBMDC to develop plans. The local renewal project will enhance existing amenities, create additional opportunities for local employment, volunteering, and better address issues of local priority, deliver additional multi-benefits in the future, and support the development of the local community infrastructure - ongoing.

6. Eastern European Communities



Area Initiatives monies of £500 awarded by Central Ward Councillors was used as match funding to support a local Health, Education and Well-Being Project headed by The Good Shepherd Centre St Anne's School and Lilies of the Valley Organisation in support of EU Communities. The project delivered a successful weekly programme of health and conversation English Classes to representatives from the Polish, Czech and Slovak community. The programme has enabled people to build their confidence by learning conversational English -

teaching programme is by Pearson Longman. Two of the students who took part in the programme have been able to find permanent employment and some have undertaken volunteer positions at the Good Shepherd Centre.



Appendix D

Keighley East Ward - Ward Plan Actions Summary April – September 2015

1. Long Lee School - Traffic Issues

Unfortunately along with other schools in the area the issues of speeding, inconsiderate and too often dangerous driving and parking, became a real issue at Long Lee Primary School and the Ward Officer was asked to work with the school to pull together a multi agency meeting to look at solutions to the problems that were being experienced.

With representation from the Police, Highways, Road Safety Team and District Councillors a number of meetings have taken place since and whilst still a work in progress there is a confidence that working together we have addressed some of the worse behaviour, including one incident of a race hate crime. Developing a positive working relationship with the school and creating mechanisms for parents to log concerns in the absence of the Wardens or Police alongside some practical improvements to the site will hopefully pay dividends over the coming months.



2. Conesultations (sic)

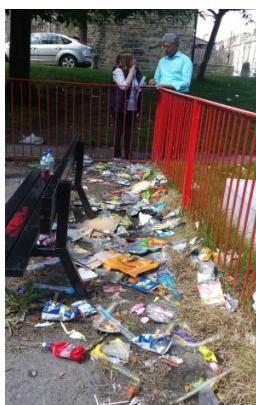


Throughout summer 2015 the peal of an ice cream van heralded the fact that the Big Local Development worker and Ward Officer were in the neighbourhood to talk to residents about what mattered to them, in return for filling out a questionnaire and having a chat they were treated to an ice-cream.

In total 6 early evening 'conesultations' took place, the approach allowed us to talk to residents in a number of smaller neighbourhoods across the ward and proved an

innovative way to start some on street discussions and debates and trigger some ideas for future work.

3. It's Rubbish.....August 2015



Responding to community concern about the state of a local play park, a Day of Action took place in the Stockbridge Beeches Play Area. leafleting beforehand saw a number of residents and children turning out to help and the end result saw over 20 bags of rubbish + dumped mattresses, old toys and fridge carcasses removed from site. With assistance from the Big Local worker including some funding to trim back the trees

and brighten up the space, the before and after pictures show the transformation that took place.

Similar events were also held in Dalton Lane and Pope Street later in the month.



4. Glen Lee Lane resident concern



Glen Lee lane residents approached the District Councillors at the end of 2014 to voice concerns about the speed, weight and volume of traffic using this road. They had raised a petition and a 'special meeting' was held to discuss the issues raised.

Subsequently a meeting took place with District Councillors and representatives from Highways - planning and structures to discuss the options available and alleviate resident concern.

As a result of that advisory signs were placed on Glen Lee Lane in Spring 2015 and follow up meetings have taken place to discuss other action to potentially form part of a traffic calming scheme to be presented to the Area Committee 2016/17.

5. Community Centres and buildings - help and support

The award of core costs to Long Lee Village Hall and to Hainworth Wood Community Centre provided some certainty and security for them to deliver a variety of activities in their localities. It also raised expectation that they complied with guidance as well run centres. The Ward Officer provided help and support to help ensure that the centres were able to fully comply with this.

In East Morton a 2014/15 award of Area Initiative Funding saw the replacement of some windows;

elsewhere in the village residents are exploring options to convert the now disused toilet block into a community shop. Riddlesden War Memorial Institute benefitted from an award from the Community Chest to provide new curtains and garden equipment. A positive working relationship with the local Asda Store resulted in an award of over £13,500 for external refurbishment to Hainworth Wood Community Centre.



6. Childs play.....

After school clubs, Stay and Play sessions, half term activity days, family fun days, summer sessions provided through the Community Play and Activities Unit (including a trip out to Baildon Play Day) and a series of on street play activities provided by the Play Ranger team have provided plenty of opportunity for children and young people to take part in a variety of activities in the ward.



It included the first ever Children's Festival courtesy of Big Local and families were encouraged to 'go down into the woods' and

take part in Forest School sessions delivered at Hainworth Wood. The potential to start a new Scout group was explored (still a work in progress) and provision for our children and young people continues to be a main feature of work in the ward, particularly so given that this was the number 1 priority for residents in the Big Local consultations.



Appendix E

Keighley West Ward – Ward Plan Actions Summary April – September 2015

Driving up recycling in Braithwaite

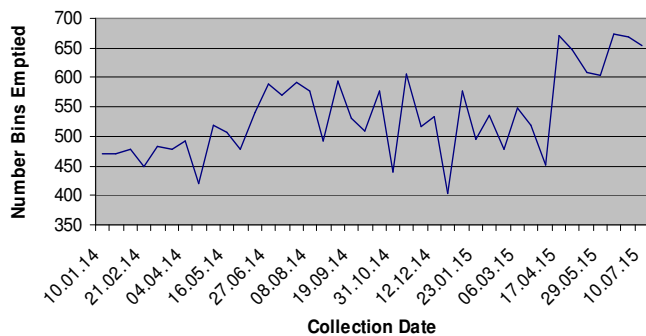
Council wardens, ward officer, environmental awareness and recycling staff teamed up for regular house by house promotion of recycling in the Braithwaite, resulting in scores of extra recycling bins being picked up.

The team aimed to speak to as many householders as possible on alternate Fridays between March and June, when the recycling collection takes place, building on awareness work done the previous year by environmental awareness staff with Our Lady of Victories Primary School, Rainbow Children's Centre and older people's group at Foster Gardens.

A total of 308 requests were made throughout the project for new recycling bins, inserts or repairs to existing recycling bins.

The lowest recorded bin count before the project was 419 on 18th April 2014 with the highest recorded bin count reaching 673 at the end of the project on 12 June 2015

RO5 Wk1 Fri Braithwaite Round



Restoring pride in neighbourhoods

Partners and residents came together to carry out a thorough clean up in small areas of Braithwaite as part of a series of mini events in the area.

Keighley Area Co-ordinator's staff worked with 10 residents, Incommunities, Places for People and Community Payback on smartening up the Whinfield Close and West Bank Close and Rise areas, where there were neglected areas of land as well as litter and dog fouling.

Fed up with looking at dumped rubbish ?

Bradford Council's Enforcement Team can only take legal action if they get detailed evidence and witness statements from people who have seen fly tipping take place.

We have to prove what happened.

The clean ups saw footpaths edged, roads swept, litter picked and public land spruced up. A private landowner was also invited to take part by clearing longstanding fly tipping from his land.

Both clean ups followed doorknocks and leafleting to encourage local residents to pass on information about who is responsible for fly tipping or dog fouling, and to join in on clean up day.

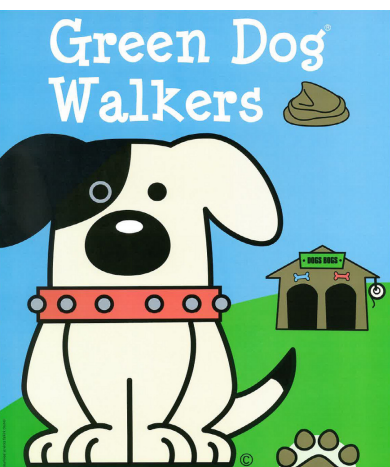
The first clean up in Whinfield Close also involved piloting a leaflet to encourage reporting of fly tippers (left). Further mini clean ups are to be organised.



Catching up with residents – new ways of engaging

The Keighley West ward officer has been looking for new opportunities to meet up with local residents to promote services or uncover any issues, and over summer has attended the following:

- Oakbank School parents evening – arranged information stalls for parents and young people, including Safer Schools, Youth Service, Young People's Info shop, Neighbourhood Watch, and recycling. Also 9 Green Dog Walkers were signed up.
- Bracken Bank Boosh fun day – very successful event led by CD worker with consultation on local issues by Incommunities. Attended by around 350 people with 14 Green Dog Walkers signed up.



- Keith Thompson Centre fun day – supported survey on planning for the centre's future, also promoted Braithwaite Improvement Partnership's proposals for play and encouraging new members.
- Yorkshire Housing's Salisbury Rd fun day – supported with leafleting wider area to encourage more residents to come and meet near neighbours; information on OWL, recycling, Green Dog Walkers.
- Dogs Trust drop in, Keith Thompson Centre – supported by Area Office and Dog Wardens, around 55 dogs had a free health check, 30 were microchipped for free. Ten owners signed up to Green Dog Walkers.

Young People's jobs and training event

Young people across the ward were invited to a special jobs and training event in July, aiming to link them up with training, apprenticeships and job opportunities.



Organised by Bradford Council's Neighbourhood and Youth Services, with support from Incommunities Open Fields staff, the event offered a wide range of advice on jobs and training, along with housing advice and information on self employment..

A range of organisations attended with training opportunities at all levels, qualifications, work place experience, apprenticeships, and courses which help prepare the way for applying for jobs, such as confidence building.

The organisations include Bradford Council Young People's Information Service, Incommunities Open Fields and housing advice, Prospects, Aspire-i, JobCentre Plus, Centrepoint and the JAMES project.



Appendix F

Worth Valley Ward - Ward Plan Actions Summary April – September 2015

No Excuses – drugs awareness project

Worth Valley ward partnership team's concerns about parents being unable to recognise the smell of cannabis and the rise of its use among young people has prompted an innovative drugs awareness project, No Excuses.



In July, a team led by Keighley Area Co-ordinator's office including police, Youth Service and Incommunities, successfully bid for Safer Communities funding for specially produced scratch and sniff postcards, which have the smell of cannabis and legal highs.

A partners' pack is now being put together in order to roll out the project firstly in the outer Keighley wards, followed by the whole area. The pack will consist of the scratch and sniff cards, leaflets from Crimestoppers about cannabis farming, the Talk to Frank website details offering guidance on drugs issues, and a record sheet to capture how many residents use

the cards and at which locations.

Partners will be encouraged to use the pack at any community engagement opportunity, for example at school parents' evenings, or on a one to one basis, to alert as many people as possible to the smell and the dangers of both cannabis and legal highs such as mephedrone or amphetamines. This should help with detection of cannabis supplies or farms, equip parents to challenge their children's drug use and link them to sources of support.

Perk up your Park !

Perk up your Park is a new initiative in Holden Park spearheaded by [Friends of Holden Park](#) working with the local CD worker, Keighley Area Co-ordinator's Office and Parks and Landscapes. The project is a response to a perceived increase in litter and broken glass, at a time of reducing Parks and Landscapes resources to deal with this.

Perk Up Your Park offers an opportunity for local residents, businesses, schools, churches, community groups and anyone who values the park to become involved in its care.

The project was launched at the first litterpick in August, when 20 people took part. Since then, Friends of Holden Park have successfully bid for Community Chest and sponsorship by Parkway Furniture, which has funded litterpicking packs with a branded Hi Vis vest for volunteers who commit to regular work keeping the park clean.

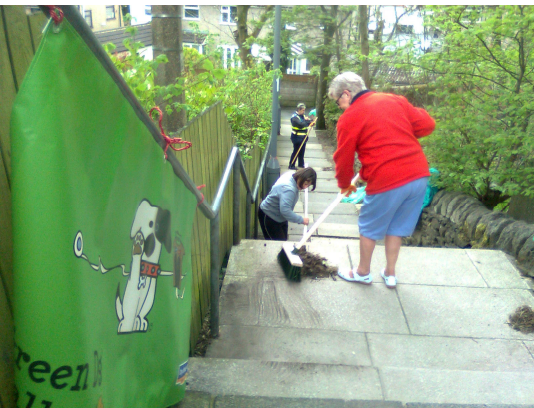
Working alongside the CD worker, the Area Office has written, printed and distributed flyers and posters, organised logo design, equipment purchase, and liaison with Parks and Landscapes. Regular Perk up your Park events will be arranged and new volunteers warmly welcomed.



Green Dog Walkers

The Green Dog Walkers scheme has been promoted by the Area Co-ordinator's Office, members and partners at events over summer, in an attempt to harness the strength of feeling about dog fouling in the area.

The ward officer visited Friends of Central Park Haworth and Holden Park, also Oxenhope and Haworth, Stanbury and Cross Roads parish council meetings to promote the scheme, and supplied Green Dog Walkers materials for St Gabriel's Church dog show, Stanbury, and Oxenhope Village Fete. Nine Green Dog Walkers were also recruited at Oakbank School's parents evening in July and 12 by the "dog poo fairy" at her special appearance for Holden Park's Fairy Fest in August.



Area Office staff also targeted doorknocking at two reported dog fouling hotspots to ask residents for information about who is responsible – Providence Crescent, Oakworth and Sun Street, Haworth. In each location, extra visits were made to dog owners suspected of allowing their dogs to foul in the area, alerting them to the risk of fines.

As a result of the Oakworth doorknock, a snicket clean up (pictured left) from Providence Crescent to Dockroyd Rd was suggested by a local resident and carried out by Area Office staff and five volunteers, with the aim of deterring fouling on a well used school route.

Another Green Dog Walker suggested Penistone Hill Country Park, Haworth, needed a clean up, as it is heavily used by dog walkers and is in a high profile tourist area. One clean up was organised in August with plans for another shortly, along with seeking funding for extra litter bins on the highway around the country park.

Full of Life in Worth Valley

City of Bradford MDC
Your Neighbourhood Service

Full of Life
in Worth Valley

All activities FREE
Everyone welcome

Advice and info for a safe, healthy, fun-filled later life!

- Support to downsize, move home or age safely where you are
- Zumba Gold taster session
- Help with phones, laptops, kindles and tablets
- Try out table tennis with Haworth Hawks
- Make your garden lower maintenance
- What advice you can get from your local chemist
- Practical support with household tasks
- Help and information about wills and power of attorney
- How to avoid scams, frauds and doorstep crime
- Free home fire safety checks
- Info about local groups and activities

Tuesday 6 October 2015 10.30am-2.30pm
Haworth Village Hall and Community Hub
Butt Lane, Haworth, BD22 8QJ

For further info contact Liz Parker at Keighley Area Co-ordinator's Office on 01535 618008

FREE REFRESHMENTS

A drop in style neighbourhood forum targeting over 50s was tested out at Haworth Village Hall, Butt Lane, in September, linking to Older People's Week.

The Full of Life event offered a chance to try out table tennis, Zumba Gold or a kindle, iphone and laptop, and to chat with a wide range of advisors on wills and power of attorney, avoiding scams and fraud, fuel efficiency, home fire safety, and how to approach downsizing or decluttering for a safer home.

One attendee was keen to revive his old hobby of table tennis, and spoke to Keighley Table Tennis Centre about this, while another planned to start attending Zumba Gold classes. Seven residents joined Online Watch Link and various services received referrals as a result of the event.



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Report of the Strategic Director – Environment and Sport to the meeting of the Keighley Area Committee to be held on Thursday 3 December 2015

U

Subject:

Community engagement activities, April - September 2015

Summary statement:

This report provides information about community engagement activities undertaken by Keighley Area Co-ordinator's Office during April - September 2015.

Steve Hartley
Strategic Director – Environment and Sport

Portfolio:

Neighbourhoods & Community Safety

Report contact: Jonathan Hayes
Keighley Area Co-ordinator
Phone: 01535 618008
E-mail: jonathan.hayes@bradford.gov.uk

Overview and Scrutiny Area:

Corporate

1. SUMMARY

- 1.1 This report provides information about community engagement activities undertaken by Keighley Area Co-ordinator's Office during April - September 2015.

2. BACKGROUND

- 2.1 Following a review of Community Engagement carried out by Keighley Area Co-ordinator's Office earlier this year Keighley Area Committee, at its meeting held on 22 April 2015 resolved to:
"Keighley Area Committee requests that the Keighley Area Co-ordinator brings a further report to this Committee in 6 months time which details the action taken by the Area Co-ordinator's Office to develop community engagement in accordance with Option 2, as set out at Paragraph 9.2 of this report."
- 2.2 Option 2 and Paragraph 9.2 of that report stated that:
"The number of scheduled Neighbourhood Forums is reduced from 32 to 15 per year. Three Forums would be held per year in each Ward. Ward Officers will develop ways of improving the publicity, promotion, speakers, Agenda items, format and style of these Forums in order to catch the interest of local people, and to give the meetings a clear purpose in terms of consultation and engagement. Ward Officers will then be able to use more of their time to develop more and varied ways of engaging with the public, e.g. Special Forums – on a specific topic of current local interest, events and activities targeted at specific people groups (e.g. older people or parents with young children), stalls at events organised by local community groups (e.g. Galas and Fun Days) and digital engagement (e.g. Facebook, Twitter and local websites)."
- 2.3 Appendix A gives details of the community engagement activities that have been undertaken by Keighley Area Co-ordinator's Office (KACO) during the period April-September 2015. These have included 'traditional' Neighbourhood Forums, public meetings organised by KACO staff open to all but run on a different format to a Neighbourhood Forums, meetings targeted at particular 'people groups' (e.g. young people), attendance at meetings and other events organised by partner agencies or community groups, door-knocking and 'street consultations'.
- 2.4 This variety of approaches has proved much more effective at reaching a wider and more diverse range of the general public than normally attend Neighbourhood Forums.
- 2.5 The Area Co-ordinator's Office will continue to identify ways of making Neighbourhood Forums, and other forms of consultation and community engagement, relevant to the interests and character of each particular neighbourhood and works with elected Members on ways of increasing public attendance and engagement.
- 2.6 Ward Officers continue to have the flexibility to arrange public meetings in response to local issues that arise outside of the planned schedule of engagement activities, where a majority of Members representing the relevant Ward consider that a public meeting is required.
- 2.7 The importance of the use of the internet and Social Media (e.g. Facebook and Twitter) as a means of communication and consultation is recognised by KACO, and staff are

looking at ways of developing their knowledge and use of digital media as a means of community engagement alongside meetings, events and activities.

3. OTHER CONSIDERATIONS

No other considerations

4. FINANCIAL AND RESOURCE APPRAISAL

4.1 Neighbourhood Forums and other community engagement activities are provided within existing financial resources.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

No significant risks.

6. LEGAL APPRAISAL

6.1 There are no legal implications for Bradford Council arising from this report.

7. OTHER IMPLICATIONS

7.1 EQUALITY AND DIVERSITY

Efforts are made to find ways to make sure that Neighbourhood Forums and other community engagement activities are accessible to all sections of the community.

7.2 SUSTAINABILITY IMPLICATIONS

Public consultation and involvement in decision-making leads to more sustainable solutions to local issues.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

No significant impacts.

7.4 COMMUNITY SAFETY IMPLICATIONS

Crime and community safety issues are discussed frequently at Neighbourhood Forums which are attended by representatives from West Yorkshire Police.

7.5 HUMAN RIGHTS ACT

There are no Human Rights Act implications arising from this report.

7.6 TRADE UNION

There are no trade union implications arising from this report.

7.7 WARD IMPLICATIONS

The information in this report is relevant to all Wards in Keighley Area.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

9.1 This report is provided primarily for information to, and comment by, the Area Committee.

10. RECOMMENDATIONS

10.1 That the Area Committee notes the constructive engagement with a wide range of the public undertaken through community engagement activities by Keighley Area Co-ordinator's Office in the period April - September 2015.

11. APPENDICES

Appendix A: Community Engagement – April to September 2015

12. BACKGROUND DOCUMENTS

Community Engagement Review, Document 'AZ', Keighley Area Committee, 22 April 2015

APPENDIX A**Community Engagement – April to September 2015****Craven Ward**

Event and Description	Date	Venue	Attendance	Outcome
Spencer Street Action Group	1 June 2015	Kings Arms Silsden	12	Local community engagement. Local issues raised Safer roads and neighbourhoods.
Friends of Silsden Town Hall – New Community Group	3 June 2015	Silsden Town Hall	25	Additional community activities in local settings. New opportunities for volunteering Promotion of wider community participation. More usage of local council buildings.
Steeton Hub Opening Event Community Regeneration	6 June 2015	Steeton Hub	12	New Building constructed. New opportunities for a diverse range of community activities.
Silsden Showcase Grand Depart Event – communities together.	11 July 2015	St James Church Hall	37	Direct community engagement with the wider public. Local issues and concerns addressed. Promotion of Bradford Council Services.

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Ilkley Ward

Event and Description	Date	Venue	Attendance	Outcome
Ilkley Parish Council AGM	18 May 2015	Clarke Foley Ilkley	17	Traffic concerns, speeding, environmental issues addressed
Ilkley Neighbourhood Plan	29 May 2015	Clarke Foley Ilkley	30+	Public engagement, liaison
Ilkley Parish Council	1 June 2015	Ilkley Town Hall	Average 5	Update public realm improvements Chuggers
Ilkley Parish Council	13 July 2015	Ilkley Town Hall	Average 5	Parking issues, promote Green Dog Scheme – Ilkley Chat
Ilkley Parish Council	3 August 2015	Ilkley Town Hall	Average 5	Grove Road concerns – passed to highways

Keighley Central Ward

Event and Description	Date	Venue	Attendance	Outcome
Eco School UAK – establishment of new initiative	17 April 2015	UAK Beechcliffe	15	UAK Eco School established. Promotion of green activities and recycling. Promotion of green education with young people. Young people’s involvement in real community programmes outside of the school setting.
Friends of Burgess Field – New Community Group and community activities and Fun Day.	20 April 2015	Highfield Community Association	112	Additional local community activities. Green spaces improvements in an Urban setting.
Highfield Working Group – multi agency partnership group voluntary and statutory sectors.	22 April 2015 15 July 2015	Highfield Community Association	12 7	Local Multi – agency network established. Sharing knowledge volunteer and statutory sectors partners to address local area issues.
Day of Action Showfield – organised with other Council Departments and the local community.	12 May 2015	Showfield	12	Promote Cleaner Communities.
Keighley Reach Out Project – new partnership initiative	21 May 2015	Keighley Town Centre	10	Multi Agency street initiative established to support vulnerable people.
Highfield Community Association – celebration event.	27 May 2015	Highfield Community Centre	60	10 TH Anniversary Celebration Event. Bringing together local organisations voluntary and statutory sectors. Promote well being and community cohesion. Support for the wider community.
Fair Trade Keighley – promoting Keighley as a Fair	10 June 2015	Airedale Shopping Centre Office	7	Promotion of Keighley as a Fair Trade Town.

Trade Town.				Partners sharing knowledge and expertise from the statutory, voluntary and business sector. Promotion of local events raising awareness about Fair Trade
Town Centre Litter Campaign	1 July 2015	Keighley Town Centre	14	Cleaner streets
Door Knock reassurance Initiative by Fire Service and Council Wardens	10 July 2015	Knowle Park and Lund Park	100	Promotion of community safety and reassurance. Address issues of local fire setting and fly –tipping. Safer streets and neighbourhoods.
Belgrave Road Residents – support for flooding in local property.	20 July 2015	Highfield	10	Local residents water in property / blocked drains. Partnership work promoted with Yorkshire Water and Council. Supporting local communities.
Green Spaces Event – bringing parks groups together from across the ward	29 September 2015	Central Hall, Keighley	15	Central Ward network for local parks and green spaces developed. Volunteers and groups sharing skills and knowledge. Promotion of green spaces and park initiatives in local settings. Events to promote wider community participation. Promotion of community cohesion across neighbourhoods.

Keighley East Ward

Event and Description	Date	Venue	Attendance	Outcome
60 minute makeover – Community Clean Up	8 April 2015	Woodhouse, Springbank	15	Cleaner Streets, community pride

Dementia Friendly Keighley DFK 1 year on Event	23 April 2015	Central Hall Keighley	47	Stronger communities, raised awareness of programme
DFK Information Stand Raise awareness – enlist support	18 May 2015	Airedale Centre	19	Individuals spoken to re DFK = 3 new Dementia Friends
On Street Con(e)sultations Door knock - on street conversation with residents – promote Big Local, respond to Council queries	9 June 2015	Riverside Keighley	14	Referrals to Environmental Health (Noise) and Highways (road improvement). Wider engagement with BL programme
Children's Play consultation Exploring alternative provision	10 June 2015	Hainworth Wood CC	13	Promoting Scout Groups and volunteer recruitment
Parents meeting - Long Lee response to concern	11 June 2015	Long Lee School	9	Multi agency approach to issue
Hainworth Wood Activity for Young People	13 July 2015	Hainworth Wood Community Centre	11	Resident advice re planning a street party
Long Lee School parking problems multi agency response	15 July 2015	Long Lee School	9	Information exchange re potential solutions parking issues
On Street Con(e)sultations See above	29 July 2015	Pope St/Bronte St	5	Engagement with residents awareness of BL programme
On Street Con(e)sultations See above	4 August 2015	Clover Rise	17	Response to resident concerns (Highways) Engagement with BL programme
On Street Con(e)sultations See above	12 August 2015	Red Holt	21	Engagement with residents awareness of BL programme promotion 101 and OWL
On Street Con(e)sultations and clean up see above	13 August 2015	Dalton Lane	33	Improved outdoor space litter, weeds, fly tipping removed – future meeting agreed, litter bin provided
On Street Con(e)sultations and clean up see above	19 August 2015	Beeches Play Area Stockbridge	19	Clean Up – 20 bags rubbish removed, Environmental improvement
Hainworth Wood Community Fun Day	19 August 2015	Hainworth Wood Community Centre	150+	Community Cohesion and establishment of Tenants resident

				association
Family Fun day	20 August 2015	Surrey Street	16	Promote Big Local – advice re concerns –promote 101, OWL

Keighley West Ward

Event and Description	Date	Venue	Attendance	Outcome
Nashville Terriers – support for Neighbourhood Watch meeting	16 April 2015	Queen Elizabeth complex	9	Promotion of Green Dog Walker scheme, agreement to supply group with Smartwater to protect Yorkshire stone
Braithwaite Recycling Doorknocks – part of promotion involving speaking to every household in Braithwaite to encourage more people to recycling more materials	17 April, 15 May, 29 May, 26 June	Braithwaite Area	205	205 requests for bins, inserts or repairs, promotion of recycling to many more households, resulting in increased collection rates every week
Braithwaite Improvement Partnership – group aiming to improve play opportunities in Braithwaite	22 April, 23 July, 10 Sept		Average 8	Support for BIP bid for new play equipment
Whinfield Close Clean Up – multi agency clean up of dead end street and nearby paths\open land Properties within the boundary doorknocked in advance to encourage participation and uncover issues	12 June 2015	Whinfield Close	10 50	Street cleaner for a time, blocked up gully dug out, private landlord began clear up of adjacent land, Incommunities cleared tipping of adjacent land, edging of footpaths, encouraged active citizens who asked for further clean ups 50 properties doorknocked or leafleted
Oakbank Parents Evening – partners information stalls	24 June 2015	Oakbank School	239	Safer schools contacts, green dog walkers signed up, Youth Service

				Information, OWL/Neighbourhood Watch leaflets, Recycling, order for recycling bin/insert
Young People's Jobs and Training Drop In – aiming to engage young people unlikely to come into town	29 July 2015	Keith Thompson Centre	13	Young people attending this pilot event received information advice and guidance which they valued, but probably did not reach target audience
Bracken Bank Boosh – community fun day involving wide range of patners and info stalls, led by Keighley West CD worker	10 August 2015	Incommunities land off Central Avenue, Bracken Bank	45	Special forum included an Incommunities consultation exercise we contributed to, as well as the Green Dog Walker stand. 15 new Green Dog Walkers signed up.
Dog Micro Chipping Day – Dogs Trust and Council Dog Wardens offering free microchipping and health checks	18 August 2015	Keith Thompson Centre	55	55 dogs visited for either free health check or microchip, ten of which signed up to be Green Dog Walkers
Keith Thompson Centre Fun Day – support with survey on future of the centre	21 August 2015	Keith Thompson Centre	12	12 residents completed surveys regarding the future of the Keith Thompson Centre, adding to surveys already completed by management group
Yorkshire Housing Fun Day – free food and attractions eg bouncy castle, exotic animals. Promoting Green Dog Walkers and literacy	26 August 2015	Salisbury Road	28	2 signed up to Green Dog Walkers, 1 to Neighbourhood Watch, also arranged for Libraries Service to bring story corner
West Bank Community Clean Up – multi agency clean up of two streets involving residents, area office, streetsweeper and clean team and Yorkshire Housing	11 September 2015	West Bank Rise and Close	5	Litter and weeds removed from pavements, major improvement to top of West Bank Rise at bottom of slope up to Yorkshire Housing properties. Intelligence gathered about source of dog fouling and warden visits carried out as a result to advise of

Properties within the boundary doorknocked in advance to encourage participation and uncover issues			70	responsibilities. 70 properties doorknocked and leafleted
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Worth Valley Ward

Event and Description	Date	Venue	Attendance	Outcome
Friends of Central Park, Haworth	14 April 2015	Parkside Social Club, Haworth	15	Promotion of Green Dog Walkers scheme
Dog Fouling Doorknock to promote Green Dog Walkers and gather intelligence	29 and 30 April 2015	Providence Crescent, Oakworth	111	111 properties knocked/leafleted. Two properties visited regarding dog fouling based on intelligence gathered, one resident suggested a clean up of snicket which is dog fouling hotspot – carried out with three residents in May
Friends of Holden Park	6 May, 1 July, 2 Sep, 30 Sep	Holden Hall, Oakworth	Average 6	Promotion of Green Dog Walkers, development of Perk up your Park initiative, liaison with Parks and Landscapes to install new bins, seating etc
Dog Fouling Doorknock to promote Green Dog Walkers and gather intelligence	23 June 2015	Sun Street/Woodlands Rise, Haworth	96	96 properties knocked/leafleted One property visited regarding dog fouling based on intelligence gathered
Fairy Fest, Oakworth	8 August 2015	Holden Park	65	14 new green dog walkers signed up
Perk up your Park Clean Up Shared project with CD Worker	11 August 2015	Holden Park	20	Project is developing a team of resident volunteers to help keep the park cleaner; first clean up attracted 20 residents including Friend Of who will attend future clean ups.

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